MEMORANDUM FOR THE MEMBERS OF USCIB:

Subject: UKUSA 12-21 July 1954.

Reference: USCIB 29.18/12 of 14 June 1954 (Item 2, 104th USCIB).

1. The enclosed Report of subject Conference is circulated for information and will be placed on the agenda for approval at the August meeting of USCIB.

2. At first reading two points in the enclosed Report particularly attracted the notice of this office. These are:

(a) The provisions to the effect that the U.S. and U.K. should obtain assurances from the countries for which they are the responsible channel that those countries "will adhere to personnel, physical and COMINT security standards at least equivalent to appropriate UKUSA standards". (Paras. 15e, 16d, and 17d.)

(b) The provisions of paragraph 19 of the Report.

3. With regard to point (a), it is noted that no specific set of standards was proposed by the Conference, thus leaving the matter up to each of the two parties to make their own interpretations. This may lead to misunderstanding in the future as it has in the past (see USCIB 14.1/2 of 5 Sep 1953). It is therefore suggested that consideration be given to a suitable rewording of Exhibit 2 to Annexure Pl of Appendix "P" (PRINCIPLES FOR THE HANDLING OF Y) as a means of providing a well understood, mutually acceptable set of written standards to be presented by the U.S. and U.K. to their respective interlocutors. Owing to the nature of the arrangements recommended in the Report, it does not appear that any similarity between such a set of standards and those ultimately received through NATO (SHAPE) channels will be likely to cause any embarrassment in dealing with the won't be involved in the duplication. It is suggested that this is an action which, if not objectionable for one reason or another, can be readily arranged between the Director, NSA and the Director, GCHQ, each of whom would file a copy of the standards agreed with his respective Board.

4. With regard to point (b), it is suggested that the agreements set forth ought to be considered merely an extension of the provisions of
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SECT I of Appendix "P" rather than a supersedence of them. Actually, only paragraphs 6 and 8 of Appendix "P" appear to be materially affected. It is therefore suggested that the Report of the Conference be attached to Appendix "P" as an Annexure setting forth the exceptions currently agreed for the four countries in question. Such a proposal does not appear to be counter to the purpose of the Conference and has the advantage of permitting greater freedom of action in making changes that may be desirable later.

5. It is not felt, however, that, even if the above suggestions are acceptable, action to start implementing the basic agreements of the Conference Report should be held up while the paper work is being done.

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