

~~TOP SECRET~~

USCIB: 29.18/19

~~APPENDED DOCUMENT CONTAINS  
CODEWORD MATERIAL~~

24

23 August 1954

~~TOP SECRET~~EO 3.3(h)(2)  
PL 86-36/50 USC 3605MEMORANDUM FOR THE MEMBERS OF USCIB:

Subject: UKUSA [redacted] of July 1954.

The enclosed correspondence is circulated for information  
and file.



RUFUS L. TAYLOR  
Captain, U. S. Navy  
Executive Secretary, USCIB

Enclosures

1. Ltr from [redacted] to Dulles  
dtd 11 Aug 1954.
2. LSIB/262/54 dtd 11 Aug 1954.
3. Ltr from Cabell to [redacted]  
dtd 23 Aug 1954.
4. CIB # 000225.

PL 86-36/50 USC 3605

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~~APPENDED DOCUMENT CONTAINS  
CODEWORD MATERIAL~~~~TOP SECRET~~

LONDON

11th August, 1954

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EO 3.3(h)(2)  
PL 86-36/50 USC 3605

Dear Dulles,

You will have heard that the I.S.I.B. has approved the Report of the recent [redacted]. To me the agreements reached by the Conference are entirely satisfactory, and I hope you will feel the same.

I am grateful for the understanding which was shown by the U.S. Delegation of the vital U.K. interests which were at stake and for the concession which they were prepared to make to protect those interests. Our mutual Comint arrangements in [redacted] are now more firmly based than they have ever been before, and I look forward to the time when we may reach similar understandings about our [redacted] in those countries.

I have been told of the very great contribution to the success of the Conference which was made by Park Armstrong and I would be grateful if you would pass on my thanks to him.

Yours very sincerely,

(Signed)

[redacted]

PL 86-36/50 USC 3605

Allen Dulles, Esq.

Enclosure 1 with [redacted]

GOVERNMENT COMMUNICATIONS HEADQUARTERS,  
OAKLEY, CHELTENHAM, GLOS.

LSIB/262/54

11th August, 1954.

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(b) (3)-50 USC 3024(i)  
PL 86-36/50 USC 3605

Executive Secretary,  
United States Communications Intelligence Board.

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U.K./U.S. [REDACTED]

I have pleasure in informing you that the London Signal Intelligence Board has approved the Report of the U.S.C.I.B./L.S.I.B. Conference on U.K./U.S. [REDACTED] held in London in July 1954.

2. Following upon my Board's approval of this Report, Director G.C.H.Q. is writing to Director N.S.A. in connection with certain action arising therefrom, in particular in respect of [REDACTED] which the U.K. would like to initiate without delay.

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(Signed)

[REDACTED]

Secretary,  
London Signal Intelligence Board.

Enclosure 2 with USCIB 29.18/19.

CENTRAL INTELLIGENCE AGENCY  
WASHINGTON 25, D. C.

PL 86-36/50 USC 3605

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23 August 1954

[redacted], K.C.M.G., O.B.E.  
Chairman,  
LSIB

My dear [redacted]

In the absence of the Director it is my pleasure to acknowledge receipt of your personal letter to him of August 11, expressing your satisfaction with the results of the recent conference.

We in this Agency, as well as in our capacity as members of the USCIB community, are heartily in accord as to the desirability of continued cooperation in all appropriate fields.

I shall with pleasure convey your message of appreciation to Mr. Armstrong.

Sincerely,

(Signed)  
C. P. Cabell  
Lieutenant General, USAF  
Acting Director

Enclosure 3 with USCIB 29.18/19.

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UNITED STATES COMMUNICATIONS INTELLIGENCE BOARD  
 WASHINGTON 25, D. C.  
 OFFICE OF THE CHAIRMAN

CIB # 000225  
 20 August 1954

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EO 3.3(h) (2)  
 PL 86-36/50 USC 3605

MEMORANDUM FOR THE SECRETARY, LSIB:

Subject: UKUSA [REDACTED] of July 1954.

1. I have been directed to perform the pleasant task of informing you that USCIB approved the recommendations of subject conference on 13 August 1954 with certain minor amendments as noted below and which are in no wise considered to be an obstacle to implementation of the agreed arrangements.
2. The members of USCIB all expressed their sincere thanks for the warm hospitality extended by your people to our delegation and were particularly gratified over the successful achievement of a mutually beneficial and highly satisfactory result.
3. In approving the Conference Report USCIB noted certain inadvertences which require correction. It is accordingly suggested that (1) a new subparagraph (g) as follows be inserted in paragraph 16 of the main report and the remaining subparagraphs re-lettered accordingly:  
 [REDACTED]
- and (2) that a new subparagraph (c) as follows be inserted in paragraph 13 of TAB B, the remaining subparagraphs being re-lettered accordingly:  
 [REDACTED]
4. In order to make sure that those provisions of the existing Appendix P to the UKUSA Agreement which may still be applicable to these new arrangements are not inadvertently superseded, USCIB would be grateful if your Board would accept the insertion of an additional phrase in paragraph 19 of the main report to have it read as follows:  

"It is agreed that the arrangements set forth in the present report supersede the provisions of Section I of Appendix P to the UKUSA Agreement wherever in conflict therewith with respect to [REDACTED]"
5. In addition to the above USCIB understands that one or two typographical errors have been noted and will be corrected in due course by other correspondence.

(SIGNED)

RUFUS L. TAYLOR  
 Captain, U. S. Navy  
 Executive Secretary, USCIB

Enclosure 4 with USCIB 29.18/19.

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USCIB: 29.18/18

Item 2 of the Agenda for the 105th Meeting of USCIB, held on 13 August 1954.

Subject:

Consideration of the Report of the UKUSA Conference on [REDACTED] Held 12-21 July 1954 (USCIB 29.18/16).

The ACTING CHAIRMAN invited Mr. Armstrong to speak on the subject of the Conference Report.

MR. ARMSTRONG briefly reviewed the background and conduct of the Conference. He indicated that at first the U.S. and U.K. positions seemed somewhat apart but that as a result of a good deal of give and take in which the U.S. Delegation found it possible to maintain the position given it by the Board, a mutually satisfactory agreement was reached. He stated that while the papers had been gone over in minute detail there remained at least one inadvertent omission and a few typographical errors. The omission, he pointed out, was the failure to include under paragraph 16, covering [REDACTED] a provision for UKUSA exchange such as had been included as paragraph 15 (g), covering [REDACTED], which reads as follows:

[REDACTED]

Mr. Armstrong assured the Board that he and his delegation are convinced that this omission was not intentional. He added that he has been informed that LSIB approval of the Conference Report has already been obtained. He complimented his delegation on their competence and industry stating that no Chairman of a U.S. Delegation has ever been better served. He referred to the recommendations of the Executive Secretary, USCIB as contained in USCIB 29.18/16 in which connection he pointed out that, while these recommendations appear to be within the purpose and intent of the Report and he would offer no objection to their inclusion, the U.K. plans an approach to [REDACTED] in September and therefore the U.K. is quite anxious to obtain early USCIB approval of the Conference Report. Thus, the recommendations of the Executive Secretary, if adopted, should be included in such a way as to not unduly delay official USCIB approval of the Report. He concluded by recommending that USCIB accept the Conference Report subject to the above-mentioned amendment to paragraph 16 and necessary correction of typographical errors.

The ACTING CHAIRMAN thanked Mr. Armstrong and opened the Report for discussion.

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In the ensuing discussion it was agreed that a new subparagraph 16 (g) as follows should be inserted and the remaining subparagraphs of paragraph 16 re-lettered accordingly:

[REDACTED]

GENERAL CANINE pointed out an omission concerning radio printer in paragraph 13 (b) of TAB B and drew attention to the typographical errors in the summary of positions wherein the increase should be "9" instead of "19" and the "estimated current total" should have been indicated as "65" instead of "55".

It was agreed that a new subparagraph 13 (c) as follows should be included and the remaining subparagraphs of paragraph 13 of TAB B re-lettered accordingly:

[REDACTED]

The ACTING CHAIRMAN referred to the recommendation of the Executive Secretary to the effect that the Conference Report might better be considered an Annexure to Appendix "P" in extension thereof and suggested a modification to make it clear that only those portions of the Conference Report that might be in conflict with Appendix "P" are being superseded.

MR. ARMSTRONG stated that this was the intent of the Conference.

GENERAL CANINE expressed the view that the Conference Report does replace Appendix "P" insofar as the [REDACTED] are concerned.

The ACTING CHAIRMAN agreed that this would be true unless some amendment is made.

GENERAL CANINE indicated his impression that replacement of Appendix "P" was intended by the Board.

The ACTING CHAIRMAN stated his understanding that Appendix "P" still has application. He expressed the view that applicable portions of it should not be discarded while at the same time conflicts between Appendix "P" and the Conference Report should be eliminated.

MR. ARMSTRONG suggested that the phrase "wherever in conflict therewith" appropriately inserted in paragraph 19 of the Conference Report would serve the purpose.

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CAPTAIN TAYLOR explained that the purpose of his amendment is to preserve the principles set forth in Appendix "P" so that oversights that might be discovered later could be interpreted in the light of those principles. He also drew attention to the fact that the Conference Report itself in one place includes the application of paragraph 5 of Appendix "P" to describe certain exchanges with Denmark (paragraph 17 (b) of the Conference Report).

GENERAL CANINE expressed complete disagreement with the view expressed by the Executive Secretary and stated his understanding that it was precisely because Appendix "P" wouldn't cover the arrangements desired for [ ] that the Conference was called.

The ACTING CHAIRMAN asked if General Canine would accept the insertion of the clause "wherever in conflict therewith" in paragraph 19 of the Conference Report.

GENERAL CANINE stated he would have no objection to that.

CAPTAIN TAYLOR expressed the view that such a phrase would serve the purpose.

GENERAL CANINE asked if the Board realizes that it is going way beyond Appendix "P".

The ACTING CHAIRMAN indicated that the Board is aware of that fact.

CAPTAIN TAYLOR indicated that his amendments were not submitted with the idea of holding up approval of the Report but rather to avoid future misunderstandings. In particular, he pointed out that misunderstandings with the U.K. on physical and personnel security standards have occurred in the past even though the two Boards agreed in principle. He stated that in interpreting UKUSA standards to the [ ] still further U.K. variations are likely to occur. He suggested, therefore, that a set of standards based on the "Principles for the Handling of 'Y'" be agreed with the U.K. in advance.

MR. GODEL stated that he had understood this to be within the terms already agreed by the Conference.

MR. ARMSTRONG indicated that while no specific rules had been written it had been agreed in principle. He added that if specific agreement were made a condition precedent to acceptance of the Conference Report, contemplated implementation would be unduly delayed. He suggested that this matter be left to the discretion of the Director, National Security Agency to raise at an opportune time with the Director, GCHQ.

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The ACTING CHAIRMAN summed up this discussion by asking if it were the consensus of the Board that the matter of drawing up specific security standards be a supplementary action under the initiative of the Director, National Security Agency and not a condition precedent to acceptance of the Report.

It was so agreed.

GENERAL CANINE moved for adoption of the Conference Report.

The motion was seconded by ADMIRAL ESPE and carried unanimously.

CAPTAIN TAYLOR asked that members take action to have the codeword removed from the outer cover of the Conference Report.

The ACTING CHAIRMAN suggested that the matter of terms of reference for U.S. negotiations with Norway required consideration.

MR. SHELDON suggested that representatives of CIA and NSA undertake that task.

GENERAL CANINE agreed but suggested that a Department of State representative be included owing to the fact that State Department assistance in the political aspects will be required.

MR. ARMSTRONG suggested that it would not be desirable to prejudge the question of who actually handles negotiations and intimated that while State would be glad to sit in on the discussion of terms of reference it seemed more likely that the problem would mainly concern CIA and NSA.

The ACTING CHAIRMAN asked if it would be agreeable to form a committee composed of representatives of NSA, CIA and State to draw up terms of reference for negotiating with the [redacted] to include a recommendation as to conduct of negotiations. He asked if any other member would desire representation.

GENERAL LEWIS indicated that the Air Force would like to be represented.

MR. ELLIS indicated that there would be no need for FBI representation.

MR. GODEL indicated that Defense has no requirement for representation and would like to have the committee limited to the three previously named by the Chairman. He suggested that State chair the committee.

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MR. ARMSTRONG suggested that a CIA or NSA chairman would be more appropriate.

The ACTING CHAIRMAN suggested that the NSA provide the chair.

GENERAL LEWIS reiterated the Air Force desire for representation and was joined by Admiral Espe and General Schow who also requested representation.

MR. GODEL withdrew his suggestion.

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It was agreed that an ad hoc committee composed of representatives of Army, Navy, Air Force, State, CIA and NSA, chaired by NSA, would be established to draw up terms of reference for negotiating a new COMINT relationship with [redacted]. It was also agreed that Defense and FBI would be free to participate in the proceedings of the committee if they so desired.

MR. ARMSTRONG indicated he had further remarks with regard to the Conference. He reminded the Board that his delegation had been instructed not to arrive at any understandings in the field of ELINT and although the topic had been discussed by the U.K. at some length the U.S. delegation had rigorously adhered to its instructions. He drew the Board's attention to the fact that U.K. references to difficulties created by a separation between ELINT and COMINT in dealing with NATO powers and other European countries were in effect, indirect pleas for the U.S. to do something to organize itself to deal with ELINT and COMINT on a coordinated basis. He concluded by stating that the Board should know, as a matter of information, that pressure is rising in England and will probably arise in other NATO countries to deal with ELINT and COMINT, if not on a unified basis, at least on a basis where the two can be brought under some coordination which will make it possible to obtain competent decisions quickly.

MR. GODEL stated that the matter is under active consideration in the Department of Defense with a view to making appropriate recommendations. An expression of views from the Joint Chiefs of Staff is expected.

GENERAL CANINE moved that the Board go on record as thanking the U.S. Delegation and its Chairman for having brought back a so highly acceptable document.

The motion was carried unanimously.

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DECISION: (13 August 1954)

1. USCIB accepts the Report of the UKUSA Conference of 12-21 July 1954 subject to the following amendments:

a. Insert a new subparagraph 16(g) as follows and re-letter the remaining subparagraphs of paragraph 16 accordingly:

[REDACTED]

b. Insert a new subparagraph 13 (c) of TAB B as follows and re-letter the remaining subparagraphs of paragraph 13 of TAB B accordingly:

[REDACTED]

c. By insertion of the phrase "whenever in conflict therewith", paragraph 19 of the Conference Report is changed to read as follows:

"It is agreed that the arrangements set forth in the present report supersede the provisions of Section I of Appendix "P" to the UKUSA Agreement wherever in conflict therewith with respect to [REDACTED]"

2. The Director, National Security Agency would at his own initiative and at an opportune time undertake as a supplementary action to raise with the Director, GCHQ the question of agreement on specific security standards to which it is expected that the [REDACTED] will adhere.

3. USCIB notes the typographical error in paragraph 13 (b) of TAB B as recorded in the above discussion and directs that copies of the Conference Report be corrected accordingly. Likewise the codeword should be removed from the cover of the Conference Report and the words "This Report Contains Codeword Material" substituted therefor.

4. An ad hoc committee chaired by a representative of the NSA and otherwise composed of representatives of the Department of State, CIA, Army, Navy and Air Force, with freedom of future participation for the Department of Defense and the FBI, is established to draw up terms of reference for negotiating a new COMINT relationship with [REDACTED]

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