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USCIB: 9.4/5

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1 June 1955

~~SECRET~~MEMORANDUM FOR THE MEMBERS OF USCIB:

Subject: Reorganization of USCIB to Accommodate ELINT.

Reference: NSCID #17.

1. The enclosed proposal of the CIA member is circulated for the information of the members of the Board and will be placed on the agenda for consideration at a special meeting of USCIBEC to be arranged in the near future.

2. This office concurs in the principles expressed in the covering memorandum to the enclosed draft directives. It cannot, however, concur fully in the draft directives themselves. Specifically:

a. The arrangement for appointing separately a Chairman and an Executive Secretary of the ELINT Committee (paragraphs 4 and 5 of Enclosure A) is considered administratively unsound. The Chairman should not be a voting member of the Committee, should have no other duties and should have a secretariat under his direct control.

b. The Chairman and Secretariat of the ELINT Committee should operate under the general supervision of the Executive Secretary, to include substantive guidance, in all matters of concern to USCIB thereby providing a single, authoritative focal point for both COMINT and ELINT matters prior to presentation to USCIB.

c. In general the same comments as above apply to Enclosure B, which stems logically from Enclosure A and which recommends realignment of the existing USCIBEC (COMINT) structure to conform to that proposed for ELINT.

3. It is recommended that every effort be made to preserve a single, strong and neutral Executive Secretariat devoted to supervision of the executive, technical and administrative affairs of USCIB whatever their substantive nature. To this end it is suggested that the enclosed proposals be modified to provide for permanent non-voting Chairmen of an ELINT and a COMINT Committee with functions as described in USCIB Directive #3 (pertinent to their respective fields of interest), permanent secretarial assistance and files all operating under the general direction and supervision of a single, responsible Executive Secretary USCIB.

H. D. Jones
H. D. JONES

Enclosure
a/s

Acting Executive Secretary, USCIB

USCIB: 9.4/5

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Declassified and approved for release by NSA on 03-11-2014 pursuant to E.O. 13526

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27 May 1955

MEMORANDUM FOR: Executive Secretary, USCIB

SUBJECT: NSCID 17; Establishment of an ELINT Committee of USCIB

1. In order to implement NSCID No. 17 without delay, CIA believes that consideration should be given to the problem of providing the necessary organization within the United States Communications Intelligence Board (USCIB) structure for discharge of The Board's responsibilities, as set forth in NSCID No. 17.

2. As a basis for discussion, it is suggested that the Board should be assisted by a permanent ELINT committee similar to the existing committee provided for dealing with USCIB COMINT matters. This suggestion is based on the belief that neither COMINT nor ELINT should be placed in a subordinate position. Moreover, suitable provisions for the security of ELINT need not necessarily be as stringent as those applicable for COMINT.

3. Enclosure A is a proposed draft of a directive establishing an ELINT Committee designed to allow for separate, though parallel and coordinated, handling of COMINT and ELINT policy matters under USCIB; and to provide for Board consideration of all ELINT major policy matters. Among these policy matters it is probable that the following will be included: policy on ELINT collection and production requirements; review of ELINT equipment and techniques; research and development requirements; technical processing of ELINT; coordination of ELINT collection planning, etc. The ELINT Committee may wish to establish one or more subcommittees to assist with such matters. COMINT-ELINT related matters would be coordinated through the USCIB Executive Secretary, as appropriate, and in the event of necessity such questions would be submitted to the Board for consideration.

4. Enclosure B suggests, in outline form, consequential changes to USCIB Directives Nos. 1, 2 and 3 which might be considered as suitable if a new directive along the lines of the draft submitted in Enclosure A should be adopted by USCIB.

5. It is requested that the enclosures along with such comments and/or recommendations as the USCIB Executive Secretary may wish to make, be submitted to USCIBEC for consideration, in pursuance of the agreement reached at the May 20 meeting of USCIB.



HUNTINGTON D. SHELDON
CIA Member, USCIB

Enclosures:
A and B

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USCIB DIRECTIVE NUMBER _____

(Approved by USCIB on _____)

ORGANIZATION, MISSION, AND FUNCTIONS OF THE
ELINT COMMITTEE (ELINTCOM)PURPOSE

1. To assist the United States Communications Intelligence Board (USCIB) in the discharge of its duties and responsibilities, as prescribed in National Security Council Intelligence Directive Number 17, there is hereby established the Electronics Intelligence (ELINT) Committee, (ELINTCOM), whose terms of reference are set forth herein.

FUNCTIONS AND AUTHORITY

2. The ELINT Committee, acting under the direction of USCIB, shall serve as the standing expert body for the Board in the ELINT field and, within the limitations contained in the following paragraphs, shall have authority within the sphere of USCIB responsibility to consider, and to determine and direct implementation of decisions upon, all ELINT matters, exclusive of those involving major policy and those on which the Board itself shall decide to act. It shall also study and make recommendations to the Board on ELINT matters involving major policy. The ELINT Committee, subject to review by USCIB, shall determine whether or not an ELINT matter involves major policy.

3. The ELINT Committee shall:

a. Make recommendations to USCIB regarding the establishment and revision of policies governing ELINT matters, including:

(1) The ELINT Technical Processing Center.

- (2) ELINT research and development requirements.
- (3) Arrangements with foreign governments in the field of ELINT.
- (4) Coordination of ELINT collection planning.

b. Maintain a general review over the ELINT material processed and produced by the Technical Processing Center for the purpose of determining the adequacy of such material for support of the member Agencies and Departments.

c. Provide the mechanism for the preparation of statements of ELINT requirements in support of National Intelligence Objectives.

ORGANIZATION

4. The ELINT Committee shall be composed of one representative from each of the member departments and agencies of USCIB, to be designated by the incumbent USCIB member. A Chairman of the ELINT Committee shall be appointed by USCIB from within the membership of the Committee. He shall attend USCIB meetings whenever matters affecting ELINT responsibilities of USCIB are considered.

5. There shall be an Executive Secretary of the ELINT Committee who shall be responsible to the Executive Secretary of USCIB and subject to the substantive guidance of the ELINT Committee. He shall:

a. Attend USCIB meetings whenever matters affecting the ELINT responsibility of USCIB are considered.

b. Advise and assist the USCIB member departments and agencies, as appropriate, in the interpretation, and in the implementation, of established USCIB ELINT policies and decisions.

c. On all matters which involve both ELINT and COMINT policy, provide assistance to the Executive Secretary of USCIB, who shall be responsible for coordination in such matters, and for submitting them to the Board when required.

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d. Maintain liaison with the member departments and agencies and the Technical Processing Center, for the purpose of keeping the ELINT Committee informed currently on policies and activities.

e. Continuously review national, and international ELINT security regulations and, for this purpose, study the standards and practices of the departments and agencies involved with a view to facilitating maximum practicable and secure utilization of ELINT.

f. Provide secretarial services to the ELINT Committee and such standing and ad hoc committees as may be appointed for ELINT matters within the USCIB organization, including the preparation and distribution of agendas, papers to be considered, minutes, resumes of decisions and vote sheet actions.

g. Perform such other functions, related to ELINT, as may be required.

6. All matters involving both COMINT and ELINT which, in the opinion of the Executive Secretary, can be most effectively handled by the COMINT and ELINT Committees sitting jointly, shall be submitted in this manner. In such cases the Executive Secretary of USCIB shall chair the joint meetings.

PROCEDURES

7. The ELINT Committee shall meet monthly, or oftener, as required.

8. The ELINT Committee may reach a decision either by vote taken in meeting or by means of a vote sheet procedure. In all matters except those involving major policy, unanimity within the ELINT Committee will, in the absence of objection of a USCIB member upon notification of the decision, render further consideration by USCIB unnecessary. The Executive Secretary of the ELINT Committee through the Executive Secretary of USCIB will give prompt notification to USCIB members of ELINT Committee decisions and recommendations. Matters involving major policy, after consideration by the ELINT Committee, and those matters upon which the ELINT Committee is

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unable, within a period covering two consecutive regular meetings to agree unanimously, will automatically be referred by the ELINT Committee to the Executive Secretary of USCIB for consideration by the Board. In such a case, the Executive Secretary will inform USCIB of the views and recommendations expressed by the ELINT Committee members, and will schedule the matter for consideration at the next meeting of USCIB.

9. Any members of the ELINT Committee may place an item on the agenda by notifying the Executive Secretary of the ELINT Committee in writing; or by introducing it at a meeting, with the concurrence of all members.

10. Items may be placed on the agenda also by USCIB or by the Executive Secretary thereof, by the Chairman of the ELINT Committee or by its Executive Secretary, and by the Chairmen of standing sub-committees under the ELINT Committee. A member submitting an item for consideration will make every effort to forward it to the Executive Secretary well in advance of the meeting date to permit sufficient time for pre-meeting consideration by all members. No item which has not been in the hands of the members a minimum of two working days prior to the meeting shall be considered without the unanimous consent of the members.

COMMITTEE STRUCTURE

11. The ELINT Committee shall establish such standing and ad hoc committees as it deems necessary.

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PROPOSED CHANGES TO CIBD's 1, 2 and 3 TO IMPLEMENT NSCID NO. 17

I. Proposed Changes to CIBD #1

- A. Re Para 1, add a reference to National Security Council Intelligence Directive Number 17, 16 May 1955 (NSCID No. 17).
- B. Re Para 2, add a reference to NSCID No. 17.
- C. Re Para 3, change the lettered sub paragraphs to read:
 - "a. The Board.
 - b. A COMINT Committee.
 - c. An ELINT Committee.
 - d. The Executive Secretariat.
 - e. Standing and ad hoc committees as necessary."
- D. Re Para 8, add at the end of the last sentence "or by the COMINT or ELINT Committees acting through the Executive Secretary."
- E. Re Para 10, after "upon which the", strike "Executive Committee has" and substitute "COMINT Committee or the ELINT Committee have".
- F. Re Para 11, refer to the "COMINT and ELINT Committees" instead of to the "Executive Committee".

II. Proposed Changes to CIBD #2

- A. Change title to "USCIB COMINT COMMITTEE (COMINTCOM)".
- B. Change title from "USCIB EXECUTIVE COMMITTEE (USCIBEC)" to "COMINT COMMITTEE or (COMINTCOM)" wherever appropriate in the directive.
- C. Specific changes necessary to limit the field of action of the COMINTCOM to matters relating to communications intelligence, rather than to matters "within the sphere of USCIB responsibility" (see Para 2).
- D. Re Para 4, delete last sentence and substitute a provision similar to that proposed for the ELINTCOM, under which a Chairman of the COMINT Committee would be appointed by USCIB from within the membership of the Committee.
- E. Re Para 5, amend so as to provide for an Executive Secretary of the COMINTCOM in a manner parallel to the provisions suggested in Para 5 of Enclosure A.
- F. Add new paragraph corresponding to Para 6 of Enclosure A.

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- G. Re Paras 7, 8 and 9, make minor amendments in the procedures in line with those proposed by Enclosure A for the corresponding paragraphs on the ELINICOM.

III. Proposed Changes to CIBD #3

- A. Re Para 4 strike 4.b. Change 4.c. to 4.b. and 4.d. to 4.c.
Re old 4.c. (new 4.b.) strike "the USCIB Executive Committee" and substitute "for the COMINT and ELINT Committees."
Add new 4.d. "provide support as requested by the Chairmen of the COMINT and ELINT Committees."
- B. Re Para 5, broaden the description of the additional specific duties to include ELINT.

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ENCLOSURE B