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FINAL

SUBJECT NUMBER

USCIB: 9.3/24 Item 1 of the Agenda for the 23rd (Special) Meeting of USCIBEC, held on 7 January 1955.

Subject: USCIB Master Requirements List (USCIB 9.3/16, 9.3/17, 9.3/19, 9.3/21).

THE CHAIRMAN (Captain Taylor) introduced the item by referring to USCIB 9.3/16, 9.3/17, 9.3/19 and pointing out that consideration should also be given to IAC action and views on this problem. He briefly reviewed the contents of USCIB 9.3/19 and continued by stating that 9.3/19, which he had written, was intended to serve as an aid in the solution of the problem. He said that it incorporated the views of various members and had been circulated with a view to presenting a general philosophy of attack. The Chairman continued by suggesting that the Committee initially confine itself to the manner of solution rather than the details and if in agreement with the general statements contained in the OSD paper (enclosure with USCIB 9.3/16), then use USCIB 9.3/19 as a basis for discussion. He concluded by asking if the general principles expressed in paragraphs 3 through 10 of the OSD paper were acceptable.

After the members indicated that the enclosure with USCIB 9.3/16 was not completely endorsed, THE CHAIRMAN asked if USCIB 9.3/19 could be used as a means of achieving a plan for solution.

MR. GODEL suggested that General Erskine's paper (enclosure with 9.3/16) be used as a beginning. It seemed, he continued, that the Committee should agree on the criteria outlined in paragraphs 3 through 10. These paragraphs set forth what should be accomplished. We could then, he concluded, establish the mechanisms.

THE CHAIRMAN suggested that this might be an appropriate time to consider Intelligence Advisory Committee (IAC) actions with respect to this problem. He explained that the IAC had considered the matter of National Intelligence Objectives and had circulated a revision under IAC - D -50/3. He briefly reviewed the IAC action and read appropriate portions of a paper prepared by the Board of National Estimates on the subject.

MR. POLYZOIDES suggested that, in this connection, further consideration be given to paragraph 3 of USCIB 9.3/17, which had requested USCIBEC to concern itself with, among other things, the entire philosophy behind the statement of requirements. He reviewed the steps which had brought the problem to the Board's attention and recommended that the problem be attacked first by determining the present capability of technical resources to meet immediate consumer requirements and allocating these resources accordingly. This would require at the outset a survey or inventory of technical resources. It would then be possible to make a realistic projection for the overall, long-term application of technical COMINT resources in terms of the broad intelligence requirements already established by the IAC. This projection should deal specifically with the re-adjustment and increase of resources relating directly to requirements which can be met best from the COMINT source. MR. POLYZOIDES acknowledged that this proposal involves a fresh approach to the requirements problem, and emphasized his conviction that we will not be successful unless we proceed from assessment and allocation of resources in hand rather than from theoretical statements of intelligence desiderata.

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THE CHAIRMAN invited comment on this proposal.

CAPTAIN HOLTWICK, at the request of Captain Agnew, explained that NSA had available so much equipment and so many personnel, consequently it could attack only a certain number of targets. He continued with a brief review of the percentage of effort being presently expended on major targets and concluded with the observation that NSA would be grateful for USCIB guidance which would result in more effective use of its resources.

THE CHAIRMAN asked if the members were ready to accept or reject USCIB 9.3/19 as a basis for discussion.

MR. POLYZOIDES expressed a desire to explore further the OSD paper, recommending that the words, "To this end it is necessary that representatives of USCIB member departments and agencies participate in offices providing the priorities" be added to paragraph 8.

THE CHAIRMAN pointed out that USCIB 9.3/19 stemmed from the enclosure with USCIB 9.3/16 (the OSD paper). If 9.3/19 were accepted as a basis for discussion, he continued, it would not be necessary to go into all of the details of the OSD paper.

MR. GODEL stated that the Department of Defense considered the principles enunciated in paragraphs 3 through 10 of the enclosure with USCIB 9.3/16 essential and that those principles must be a part of any mechanism set up to solve this problem. He further felt that USCIB 9.3/19 (memorandum prepared by the Executive Secretary) adhered generally to those principles and would be an appropriate document to use as a basis for discussion.

It was so agreed, with the understanding that the recommendation by the Department of State member regarding the OSD paper be made a matter of record.

The discussion culminated in acceptance of USCIB 9.3/19 of 16 December 1954 with the following modifications:

a. Paragraph 4

Second line, change the word "fulfillment" to "levying".

b. Paragraph 6

- (1) Second line, change the word "fulfillment" to "levying".
- (2) Ninth line, add the word "information" after "intelligence".
- (3) Delete the last two sentences.

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## c. Paragraph 8

- (1) Delete the first sentence.
- (2) Ninth line, delete words in parentheses, "(if any)".
- (3) Eleventh line, change word "adjusting" to "integrating".
- (4) Twelfth line, add the words "and arranging the combined list in order of relative priority" after the word "established".
- (5) Delete the last two lines.

## d. Paragraph 9

Delete the last two sentences and substitute the following:  
"NSA should therefore prepare clear and understandable periodic progress reports to USCIB concerning conformity with, and fulfillment of, the guidance received; the basic allocation of COMINT resources; and an estimate of the additional resources required to enhance fulfillment of the COMINT objectives. After study of this periodic report, USCIB should advise the National Executive Agent as to what resources it considers should be made available for COMINT production in the coming year."

## e. Paragraph 10

Change the paragraph to read:

"The remaining questions of how adjustments of emphasis within an established task or the addition of unforeseen tasks would be answered by providing a suitable arrangement for direct authoritative approach to the NSA at levels prescribed by USCIB. In case of conflict between such adjustments or unforeseen tasks and the already established tasks, rapid recourse to USCIB for solution should be provided."

## f. Paragraph 11

OGA

Delete this paragraph.

DECISION: (7 January 1955) USCIBEC approved:

a. USCIB 9.3/19 of 16 December 1954, as modified above.

b. Appointment of an ad hoc committee comprised of Captain J. S. Holtwick, USN (NSA), [redacted] (CIA) and Lt. Colonel F. J. Harrold, USAF, to prepare and forward to USCIBEC precise explanations of the mechanisms described in paragraphs 6, 8, 9 and 10 of USCIB 9.3 /19, as modified.

c. Preparation and forwarding by the Executive Secretary, of a memorandum to USCIB explaining progress on this problem.

The meeting adjourned at 1645.

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