

USCIB: 9.3/39

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1 April 1955

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~~SECRET~~MEMORANDUM FOR THE MEMBERS OF USCIB:

Subject: USCIB Master Requirements List.

References: (a) USCIB 9.3/30 of 4 March 1955.  
(b) USCIB 9.3/32 of 11 March 1955.  
(c) USCIB 9.3/33 of 18 March 1955.

1. It will be remembered that reference (a) was submitted to USCIB by USCIBEC as a progress report for consideration at the 113th meeting of USCIB and that time did not permit discussion at that meeting.

2. Reference (b) is a paper that the Acting Chairman of the 113th meeting intended to present in modification of TAB "A" with reference (a).

3. Assuming that USCIB would have wanted USCIBEC to continue its efforts towards a solution of subject problem, USCIBEC has continued those efforts and submits a further progress report herewith.

4. USCIBEC has noted reference (b) and reconsidered certain aspects of reference (a) in the light thereof. In keeping with what it believes to be the spirit and intent of reference (b), USCIBEC has agreed to proceed forthwith to have each member who desires to do so submit a COMINT Requirements List with a view to effecting a marriage that will produce one COMINT Requirements List that can be fitted within the framework of the National Intelligence Objectives presented in DCID 4/4 of 14 December 1954 and which will be acceptable to the Director, NSA as a basis upon which to formulate an Implementing Plan for the allocation of his resources.

5. As USCIBEC now sees the matter there would be no need to submit the COMINT Requirements List to the IAC for review. Instead USCIBEC may be expected to recommend that such a list, when ready, be approved by USCIB and transmitted to the Executive Agent for the Production of COMINT for action. The Executive Agent would then be expected to obtain the Implementing Plan from its producer, the NSA, and transmit that Plan back to USCIB for comment and recommendations.

6. USCIBEC has also addressed itself to the question of a supplemental guidance mechanism and has made progress towards a satisfactory solution of that problem. Based on a discussion of reference (c) and certain assumptions with regard thereto, the enclosure herewith represents the plan USCIBEC recommends for consideration in lieu of TAB "B" with reference (a). Several members of USCIBEC feel that practical experience may indicate a need for minor revisions in the enclosure and one or two would

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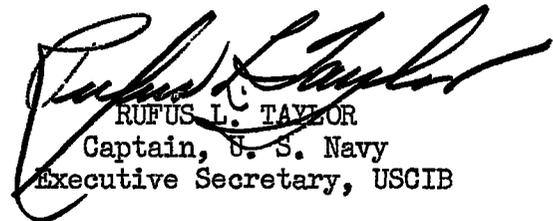
have chosen different words to express the idea presented therein; however, all agree that the basic idea is correct and that the enclosure will serve to permit us to get on with a final solution to our problems.

7. USCIBEC therefore recommends that, with references (a), (b), and (c) in the background, USCIB note this report and by approving it, indicate:

(a) That USCIB concurs in the report and in its enclosures.

(b) That it considers the progress made thus far by USCIBEC to be acceptable.

(c) That USCIBEC should continue its efforts along the line set forth in paragraph 4 of this report.

  
RUFUS L. TAYLOR  
Captain, U. S. Navy  
Executive Secretary, USCIB

Enclosure  
a/s

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Recommendations of USCIBEC for Supplemental Guidance  
Mechanism to Interpret or Amplify Basic USCIB Guidance  
in the Production of COMINT.

1. USCIBEC has noted with interest the views of the Director, NSA as presented in the enclosure with USCIB 9.3/33 of 18 March 1955, but has decided that the mechanism he contemplates establishing may not necessarily be the one around which to build the supplemental guidance mechanism although experience may indicate otherwise.
2. USCIBEC recommends that the principles of supplemental guidance attached hereto be approved by USCIB.
3. USCIBEC recommends that the Director, NSA appoint an individual empowered to act in the name of the Director, NSA in matters of consumer-producer relations concerning supplemental guidance in amplification or interpretation of USCIB's stated COMINT requirements.
4. Assuming that the recommendations in paragraphs 2 and 3 above are approved, USCIBEC recommends that each of the interested members of USCIB designate an individual empowered to act in the name of his USCIB member in matters of consumer-producer relations concerning supplemental guidance and that each USCIB member instruct the individual so designated to conduct his business with the individual similarly appointed by the Director, NSA for this purpose.
5. USCIBEC recommends, further, that the NSA representative for supplemental guidance matters, in conducting his business, be instructed to deal with similarly accredited representatives either individually or collectively, at his discretion, to keep a full record of all such transactions available to all supplemental guidance representatives and if unable to resolve a matter of supplemental guidance to his own and to their satisfaction to refer it directly to USCIBEC for immediate consideration.
6. It would be expected that accredited representatives, if dissatisfied with the action of the Director, NSA's representative for supplemental guidance, would have the same recourse open to them through their USCIBEC members.
7. If any matter of supplemental guidance should be referred to USCIBEC as the result of the above and if USCIBEC should find itself unable to arrive at a unanimous decision in the space of one meeting, the Chairman thereof would be expected to refer the entire matter to USCIB for resolution unless USCIBEC should be able to unanimously agree that the matter is not of an urgent nature and can be handled in accordance with the procedure set forth in paragraph 7 of USCIB Directive #2.

Enclosure with USCIB 9.3/39 dtd 1 Apr 1955.

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~~SECRET~~PRINCIPLES OF SUPPLEMENTAL GUIDANCE

1. Supplemental guidance must be consistent with the basic guidance provided by the COMINT Requirements List, and be within the limits established by the approved Implementing Plan.

2. The primary purpose of Supplemental Guidance is to enable the National Security Agency to adjust operational emphasis between the several specific Informational Subjects which may be encompassed in a stated COMINT Requirement.

3. Supplemental guidance will thus be, in the main, in the form of supplemental or amplifying details about the needs of a USCIB agency(s) for information to be produced in fulfillment of an item on the COMINT Requirements List. Such details will be originated and furnished by the interested members of USCIB, individually or collectively; and instigated either by them or by the request of the National Security Agency.

4. Therefore, the mechanism designed to provide supplemental guidance must be responsive both to the needs of the USCIB agency(s) for specific intelligence information on specific subjects; and to the needs of the National Security Agency for advice on, and interpretation and clarification of, basic guidance.

5. Coordination of supplemental guidance among the USCIB agencies is essential in those cases where two or more agencies have a common interest in the information which might be produced in response to a listed COMINT Requirement. Provision must be made to facilitate such coordination.

6. USCIB should empower USCIBEC, or a standing group created by USCIBEC, to act authoritatively on matters of supplemental guidance.

7. Each item of supplemental guidance should be prepared in writing and be related directly to a requirement on the COMINT requirement list.

8. Any supplemental guidance which so increases the needs for information under any Requirement as to require a significant re-allocation of resources from that approved in the Implementing Plan must be treated the same as a change in basic guidance, must be approved by USCIB and forwarded to NSA as a change to the basic guidance.

9. In those cases where the standing group or USCIBEC approves unanimously of an item of supplemental guidance which would require a significant re-allocation of COMINT resources, and specifically designates it as being of emergency nature, it should be empowered to deliver it to NSA in advance of USCIB consideration, and NSA to act upon it in advance of its inclusion in the basic guidance.

ATTACHMENT

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10. Any NSA re-allocation of COMINT production facilities reflecting a significant change to the approved Implementing Plan should be reported to USCIB by NSA, whether the change results from a modification in the basic guidance or results from technical COMINT considerations. NSA should not be required to report changes in allocation not reflecting a significant change in the Implementing Plan to USCIB, except in summary in its annual report. Any individual member agency should, of course, be empowered to raise such changes for consideration in USCIB as it sees fit.

11. The Director, NSA should be empowered to carry out changes in the NSA Implementing Plan in advance of their consideration by USCIB when time does not permit prior consideration by USCIB.