ASSISTANT SECRETARY OF DEFENSE
WASHINGTON, D. C. 20301

MUNICATIONS, COMMAND,
TROL, AND INTELLIGENCE

22 JAN 1980

MEMORANDUM FOR SECRETARIES OF THE MILITARY DEPARTMENTS
CHAIRMAN OF THE JOINT CHIEFS OF STAFF
COMMANDANT, UNITED STATES MARINE CORPS
DIRECTOR, DEFENSE INTELLIGENCE AGENCY
DIRECTOR, NATIONAL SECURITY AGENCY

SUBJECT: Tactical Cryptologic Program (TCP)

This memorandum provides guidance for the overall management of the TCP.

The Secretary of Defense by memorandum dated 20 March 1979 has appointed the Director, NSA as the TCP Program Manager. With respect to the TCP RDT&E and the management of TCP activities, the Director, NSA will establish a senior board for the review of tactical SIGINT support requirements. This board will consist of representatives from the Services, NSA and other Defense activities as required. The Director, NSA will also establish a systems concept board, with similar representation, which will be convened periodically to assess alternatives for satisfaction of tactical SIGINT requirements.

The ASD(C^3I) is responsible for overall fiscal and programmatic direction of the TCP within the Department of Defense. The DUSD(PR) is responsible for policy and requirements of the TCP. The DASD(I) and the Director, Tactical Intelligence Systems in OASD(C^3I), and the Director, Intelligence Policy and ODUSD(PR) are responsible for day-to-day TCP coordination and issue resolution within their respective areas of responsibility.

The Director, NSA will provide proposed inputs to the Consolidated Guidance for tactical cryptologic activities. OSD will publish planning and programming guidance for all Tactical Intelligence and Related Activities (TIARA), including the TCP, in the Consolidated Guidance. The Draft Consolidated Guidance will be distributed to the Services and the Director, NSA for comments prior to final publication. OSD will issue fiscal guidance for TCP RDT&E. Other TCP fiscal guidance levels will be implicitly incorporated in normal Service/Agency guidance levels. There will be no overall fiscal guidance issued for TIARA, in order to preserve the present environment whereby these activities compete with other elements of the total force structure. However, fiscal guidance procedures will be reviewed and amended as required to provide guidance for some other parts of TIARA if substantial additional programs are transferred

from the NFIP to Defense. The Director, NSA is directly responsible for and will prepare the annual TCP RDT&E program in coordination with the Services. After review and analysis of Service RDT&E program requirements, the Director, NSA will provide proposed RDT&E allocations with supporting rationale to the Chiefs of the Military Services by 1 March of each year.

The Services will evaluate the proposed program and address SIGINT activities along with other TIARA program detail in the Service POM's. Program detail should include the requirements supporting each project, comments on the total effectiveness of the tactical SIGINT RDT&E activity in relation to the force structure, as well as the Service capability to execute the program. A major factor in the establishment of the TCP was the requirement that there be coordinated management of tactical SIGINT RDT&E to prevent unnecessary duplication of effort. Accordingly, a tactical SIGINT RDT&E POM will be prepared by the Director, NSA which reflects Service requirements and is submitted to OSD concurrent with Service POMs.

The Services will be responsible for including the proper level of procurement, operations and maintenance, construction, pay and manpower in the Service POM in support of tactical cryptologic requirements. These levels will be consistent with the force structure architecture and displayed in a separate TCP section of the POM. A copy of the POM will be provided to the Director, NSA for review.

Upon receipt of the Service POM's, the Director, NSA will review all TCP proposals, develop any appropriate issues, and discuss these issues with representatives of the Services. The Director, NSA will then prepare a recommended TCP in coordination with the Services which displays all appropriations. The Director, NSA will submit his recommended program to the Secretary of Defense. The recommended TCP will contain NSA comments and recommendations, as well as any unresolved issues with respect to the Tactical SIGINT RDT&E program. The Director, NSA is encouraged to comment upon the other appropriations addressed in the Service POM's, but will not arbitrarily delete or modify Service non-RDT&E program detail.

Subsequent program decisions by the Secretary of Defense will form the basis for budget development. The Services will coordinate their budget development with the Director, NSA to ensure that Service and Agency submissions are mutually supportive. The TCP will then be updated and forwarded to OSD as a budget back-up document.

Following OSD budget decisions, the Director, NSA with the assistance of the Services will prepare the Congressional Justification Book (CJB) for the TCP. For FY 1981, the Services will provide complete descriptive justifications and fiscal detail for RDT&E and other appropriations required for their respective TCP activities to NSA for incorporation in the CJB. In succeeding editions, NSA will be the principal source for preparation of the RDT&E portion of the TCP CJB, assisted by the Services.

Revisions proposed to the Service inputs by the Director, NSA will be coordinated with the affected Services. Any unresolved differences will be referred to the DASD(I). TCP activities in the Services will be incorporated in the Service TIARA CJB's by referencing to the TCP CJB for all appropriations. Complete narrative and fiscal data for these activities are to be contained in the TCP CJB. It will not be necessary to duplicate this detail in the Service CJB's, although the Service composite resource summary should reflect those non-RDT&E resources justified in the TCP CJB as an addition to other Service TIARA budget requests. The individual Services will continue to fully justify the SIGINT part of TENCAP within the TCP. They will, however, also justify their total TENCAP activities and resource requirements in the Summary CJB as an integral program effort. Coordination of the SIGINT-related TENCAP activities will be accomplished with the Director, NSA. The Director, Tactical Intelligence Systems, as the OSD focal point for TENCAP, will act to resolve any differences in this regard.

The Services will also coordinate tactical SIGINT system product improvements with the Director, NSA prior to program implementation. The purpose of this coordination is to ensure consistency with the RDT&E program and to assess the overall impact of product improvements on TCP objectives.

With respect to Congressional testimony on TIARA, the ASD(C^3I) and DUSD(PR) have overview responsibility for these activites. They will coordinate and schedule testimony for all TIARA, including the TCP. The ASD(C^3I) testimony will contain a general discussion of TCP development and a broad overview of its content. The DUSD(PR) testimony will include a statement of TCP requirements. As scheduled by the Congress, the Director, NSA will provide detailed testimony on the TCP, supported by the Services with witnesses as required either by Congress or the Director to defend any part of the program. It is expected the Congressional requirements for hearings and witnesses will vary by Committee, and that Service TIARA hearings will be held separately as in the past. In this regard, the Director, NSA or his representative will attend these hearings as required in support of the Service TIARA Functional Managers. Where scheduled as part of separate TIARA hearings, the Services will testify to specific activities in the TCP as required, as well as to the remainder of their Service tactical intelligence and related activities.

Gerald P. Dinneen

Gerald P. Dinneen