Alleged Unauthorized Fundraising Activities

(U) This report might not be releasable under the Freedom of Information Act or other statutes and regulations. Consult the NSA/CSS Inspector General Chief of Staff before releasing or posting all or part of this report.
(U) OFFICE OF THE INSPECTOR GENERAL

(U) Chartered by the NSA Director and by statute, the Office of the Inspector General conducts audits, investigations, inspections, and special studies. Its mission is to ensure the integrity, efficiency, and effectiveness of NSA operations, provide intelligence oversight, protect against fraud, waste, and mismanagement of resources by the Agency and its affiliates, and ensure that NSA activities comply with the law. The OIG also serves as an ombudsman, assisting NSA/CSS employees, civilian and military.

(U) AUDITS

(U) The audit function provides independent assessments of programs and organizations. Performance audits evaluate the effectiveness and efficiency of entities and programs and their internal controls. Financial audits determine the accuracy of the Agency’s financial statements. All audits are conducted in accordance with standards established by the Comptroller General of the United States.

(U) INVESTIGATIONS

(U) The OIG administers a system for receiving complaints (including anonymous tips) about fraud, waste, and mismanagement. Investigations may be undertaken in response to those complaints, at the request of management, as the result of irregularities that surface during inspections and audits, or at the initiative of the Inspector General.

(U) INTELLIGENCE OVERSIGHT

(U) Intelligence oversight is designed to insure that Agency intelligence functions comply with federal law, executive orders, and DoD and NSA policies. The IO mission is grounded in Executive Order 12333, which establishes broad principles under which IC components must accomplish their missions.

(U) FIELD INSPECTIONS

(U) Inspections are organizational reviews that assess the effectiveness and efficiency of Agency components. The Field Inspections Division also partners with Inspectors General of the Service Cryptologic Elements and other IC entities to jointly inspect consolidated cryptologic facilities.
I. (U) SUMMARY

(U//FOUO) This investigation was conducted in response to a complaint alleging that [redacted] attempted to sell Baltimore Orioles' baseball game tickets to co-workers for a higher price than he paid for them. Additionally, it was alleged that the tickets [redacted] attempted to sell were fundraiser tickets.

(U//FOUO) The OIG concluded that during the 2013 and 2014 baseball seasons, [redacted] sold fundraiser tickets to NSA affiliates in an effort to raise money for his church's [redacted] In doing so, [redacted] violated 5 CFR 2635.702, Use of public office for private gain, and 5 CFR 2635.808, Fundraising activities.

(U//FOUO) A copy of the OIG report will be forwarded to Employee Relations, MR, for action deemed appropriate, and to the Associate Directorate for Security and Counterintelligence (ADS&CI), Special Actions, Q234, for information.

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1 (U) The Baltimore Orioles have a program that sells "fundraiser tickets" at a significantly reduced price that can be resold at face value, with the difference being given to non-profit organizations such as youth and church groups.
II. (U) BACKGROUND

(U) Introduction

(U//FOUO) [Redacted] entered on duty with NSA as a [Redacted] assigned to [Redacted]. He is currently a [Redacted] assigned to [Redacted].

(U//FOUO) OIG records reflect that on 2 August 2013, [Redacted] was warned by a Trading@NSA moderator that fundraiser tickets to benefit a charity are not allowed to be advertised on the website. [Redacted] used inappropriate language in his response to the moderator and, as a result, Employee Relations issued him a Letter of Counseling on 3 September 2013, for failure to demonstrate courtesy and respect. [Redacted] was also prohibited from placing further ads on Trading@NSA.

(U//FOUO) On 30 June 2014, the OIG Hotline received a complaint, Subject: “Misuse of MBA funds,” alleging that [Redacted] attempted to collect $20 per ticket from co-workers for Orioles tickets with a face value of $23, but for which he paid $18 each. It was determined that the 46 tickets purchased were “fundraiser” tickets, to benefit the [Redacted] organization.”

(U) Applicable Authorities

(U) The investigation looked at possible violations of the following authorities. See Appendix A for full citations.

— 5 C.F.R. 2635.702, Use of public office for private gain

— 5 C.F.R. 2635.808, Fundraising activities

— Joint Ethics Regulation, Chapter 3, Section 3. Personal Participation in Non-Federal Entities, 3-300.
III. (U) FINDINGS

(U//FOUO) ALLEGATION: Did __________ use his public office at NSA to engage in non-approved fundraising activities for a private organization in violation of 5 C.F.R. §§ 2635.702 and 2635.808?

(U//FOUO) CONCLUSION: Substantiated. The preponderance of the evidence supports the conclusion that __________ used his public office for private gain to fundraise for his church, a nonprofit organization, in violation of 5 C.F.R. § 2635.702 (Use of public office for private gain). Further, by fundraising on government property and using government resources, he also violated 5 C.F.R. § 2635.808 (Fundraising activities).

(U) Evidence

(U) Documentary Evidence

(U//FOUO) Trading@NSA records reflect that __________ advertised Orioles tickets for ___________ .

Records provided by the Baltimore Orioles reflect that ___________ purchased fundraiser tickets for those specific dates, in amounts ranging from $8 to $13 each. The face value of those tickets would have been $5 more than what the Orioles charged ___________. In addition, ___________ purchased tickets for two games in 2014: ___________ , where no trading ads had been placed. A chart summarizing the ticket purchases is attached at Appendix B.

(U//FOUO) On 8 May 2014 an email was sent from ___________ .

Needed.” Four minutes after this email was sent, ___________ responded stating that he had a contact at the Orioles to get group discounts. ___________ mentioned an event he was hosting at the time where the attendees paid $10 each for tickets that would have cost $18 at the Orioles box office. Subsequent email exchanges between ___________ , and ___________ reflected that he would purchase tickets ___________ day game for the office MBA that would cost each attendee $20. The email exchanges are attached at Appendix D.

(U//FOUO) The OIG located an internal 21 May 2014 NSA WikiInfo advertisement for a ___________ .
members and their families or friends for the
game. The “event owner” was listed as and the cost
was reflected as “$10 (Face value on ticket $14, costs $18 at the box office).”
This advertisement is attached at Appendix C.

(U/FOUO) On 21 October 2014, emailed a copy of a receipt that
provided the following information:

The “Donation Detail” for each stated:
A copy of the receipt is attached at Appendix E.

(U) Testimonial Evidence

(U/FOUO) was interviewed on
21 August 2014 and provided the following sworn testimony:

(U/FOUO) has been assigned to for approximately one year.
He is currently processing for a PCS to , however,
and was heard that the PCS is on hold due to “security issues.” is
unaware of the details of those issues.

(U/FOUO) On 8 May 2014, and , alias, asked
for volunteers to help plan their summer MBA, responded that he
had a contact at Oriole Park at Camden Yards to get group discounts.

Told the tickets for the game cost $20 each.

Gave the tickets to and the following day, she noticed
the tickets were for a night game on the . Since was on
leave, called Oriole Park and told them she needed to switch the
tickets for the earlier game on the . The Oriole’s representative told her she had
to give all the tickets back before they would provide her new tickets.

Drove with her husband to Oriole Park at Camden Yards and returned
the tickets. The Oriole’s representative told her that $828 would be reimbursed to
account for the tickets she purchased. Told the Oriole’s representative that she was expecting to pay $920 or $20 per ticket. The Oriole’s
representative told that the tickets were only $18 because they were
fundraiser tickets and at face-value they are $23 so the fundraising organization
can collect the difference. The Oriole’s representative gave new
tickets for the earlier game on the , left the stadium but
then noticed that the new tickets were also printed as “fundraiser” tickets.

Returned and told the Oriole’s representative that they were not a
fundraiser organization and could therefore not purchase those tickets. They
exchanged the tickets again for group discount tickets for $49 a ticket. The
account credit of $828 was applied to account and paid the additional $1 per ticket ($46) in cash. did not receive a receipt or
any documentation of this transaction.

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explained what happened to her supervisor, [____] and to [____] Program Manager, [____] did not talk to [____] about the cost of the tickets when [____] returned from leave. [____] emailed [____] and told him they determined that his account was only charged $828 for the tickets and that is the amount they would give him. [____] does not think [____] further addressed the matter with [____].

(U/FOUO) On 26 September 2014, [____] was interviewed and provided the following sworn testimony.

(U/FOUO) Prior to the 2013 baseball season, [____] contacted a Baltimore Orioles ticket sales representative to inquire about selling fundraiser tickets to help the church with [____]. Fundraiser tickets can be purchased by non-profit organizations for $3 under face value, so any profit made from the sale of the tickets can go to the charity. An account was opened in his name and during the 2013 and 2014 seasons, [____] purchased and re-sold approximately [____] tickets. Since he oftentimes sold the tickets for under face value, he estimated the overall profit to be between [____].

(U/FOUO) Initially advertised the tickets on Trading@NSA, indicating on the advertisements that profits from the sales of the tickets would be used to [____]. He was eventually informed that using Trading@NSA for fundraising activities was not authorized. He was not aware, however, that fundraising within government spaces was prohibited until he was contacted by the OIG prior to this interview. He explained that he would see fundraising groups at Agency entrances selling donuts and other items to raise money for certain causes, so he was surprised to learn that only specifically authorized fundraising activities were permitted.

(U/FOUO) Estimated that 20-25% of the Orioles tickets he sold went to NSA affiliates. The others were sold through Craigslist or to groups of friends. At no time did he personally profit from the ticket sales. All of the profits derived were given to the church, and neither [____] nor his wife claimed those donations and charitable deductions on their income tax forms.

(U/FOUO) With the exception of the trading ads where [____] specifically mentioned the charity, he rarely discussed with ticket buyers the fact that the tickets were being sold to help support a charity. He explained that many.
of the buyers were strangers to him and he saw no reason to explain to them that he was fundraising. Since the buyers were obtaining Orioles tickets for face value or below, and the sale of the tickets was helping to support a charity, then he thought it was “a win-win” for everyone.

(U//FOUO) There were also two work-related events in 2014 for which [REDACTED] coordinated the sale of Orioles tickets. The first was for a game on [REDACTED] that was advertised as a [REDACTED] was listed as the “event owner.” The face value for these tickets was $14, and [REDACTED] sold them to attendees for $10. His cost for the tickets was $9 each. Although he should have profited $60 from that sale, he was unable to sell all of the tickets in time and “had to eat” the cost of some of them. [REDACTED] did not publicize the fact the tickets were for a fundraiser.

(U//FOUO) The second work-related event was for an office morale building activity (MBA) on [REDACTED]. For this game, [REDACTED] purchased [REDACTED] tickets for $18 each, and had intended to sell them for $20. The face value of the tickets was $24. There was a mix-up with this game since it was being made up from a previous rain out, and it was part of a day-night doubleheader. The MBA was scheduled for the day-game; however, the tickets that were printed and provided to [REDACTED] were for the night game that same day. Since he was on TDY at the time, someone from his office had to exchange the tickets at the Orioles box office. When that was done, the individual purchased “group rate” tickets for $19 each, versus fundraiser tickets. As a result, [REDACTED] charity did not profit at all from ticket sales to that game. His account was credited with the amount of the tickets originally purchased. He did not tell anyone that the tickets he purchased initially were fundraiser tickets.

(U//FOUO) [REDACTED] has never attempted to sell any other items at NSA to support a charity. He now understands that only government authorized fundraising activities, such as the Combined Federal Campaign or approved military fundraising activities, are authorized within NSA spaces. He agreed to forward to the OIG proof that funds from the sales of the Orioles tickets were, in fact, given to the church. When asked about personally profiting from the sale of the tickets, [REDACTED] explained that the fundraising program run by the Orioles offers two future club box tickets for any single game where the fundraiser was able to sell in excess of 40 tickets. As a result, he received two tickets for three games that he and his wife utilized. The tickets had “zero face value” as they were a reward given by the club for a certain number of ticket sales. This was the only “profit” that he ever received from his involvement in the fundraising activity.

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NSA:07044
(U) Analysis and Conclusions

(U//FOOU) 5 CFR 2635.702 states that an employee shall not use his public office for his own private gain or for the private gain of friends, relatives, or persons with whom the employee is affiliated in a nongovernmental capacity, including nonprofit organizations of which the employee is an officer or member. 5 CFR 2635.808 states that an employee may engage in fundraising activities only in accordance with the restrictions outlined in the regulation. The provision does not allow an individual to raise funds for a private church on government property.

(U//FOOU) Evidence, to include his own sworn testimony, is clear that during 2013 and 2014 [redacted] sold Baltimore Orioles fundraising tickets to raise money in support [redacted]. [Redacted] claimed that he was unaware of the prohibition about fundraising within NSA spaces. Although his violation of the applicable authorities may not have been intentional, he nonetheless was in violation as a result of his fundraiser ticket sales to NSA affiliates within NSA-controlled spaces.

(U//FOOU) The preponderance of the evidence supports the conclusion that [redacted] used his public office at NSA to benefit a charity and he improperly participated in fundraising on government property and using government resources, in violation of 5 CFR §§ 2635.702 and 2635.808.

(b)(3)-P.L. 86-36
(b)(6)
V. (U) RESPONSE TO TENTATIVE CONCLUSION

(U/FOUO) On 3 November 2014, provided the following response to the OIG tentative conclusions:

My response is that I did try to fundraise not knowing that it was against policy. However, the charge of "use of public office for private gain" is disingenuous. I did not use my public office. The policy for MBA's is that the events are strictly private, social events. They are not official events, or events that would be categorized by public office. Further, use of go Trading is also strictly private. Their website says under the rules section, "Your use is personal in nature": The violation of 5 C.F.R. § 2635.808 as described is also a technical one in nature. I did use government systems. However, Trading is listed as an exception to the policy but I misused Trading (although not intentionally). The misuse should be understandable. The system itself, allows selling of ticketed events. I followed the rules that I knew about, about pricing etc. However, I did not realize that selling tickets to raise money as a Fundraiser was not allowed. I think, although I couldn't find any policies to support this, that the violation here is much less severe than 5 C.F.R. § 2635.702 (Use of public office for private gain).

All of that to say, I do not agree with both of the tentative conclusions. I also find it quite deceptive that "use of public office for private gain" could be used for a not-profit fundraiser. It is definitely not intuitive and not covered in any mandatory training that employees are required to take.

(U/FOUO) response does not change the conclusions in this case.
VI. (U) CONCLUSION

(U//FOUO) The preponderance of the evidence supports the conclusion that [redacted] used his public office for private gain, specifically to fundraise for his church, a non-profit organization, in violation of 5 C.F.R. § 2635.702 (Use of public office for private gain). Further, by fundraising on government property and using government resources, he also violated 5 C.F.R. § 2635.808 (Fundraising activities).

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(b)(6)
VII. (U) DISTRIBUTION OF RESULTS

(U//FOUO) Copies of this report of investigation will be provided to MR, Employee Relations for any action deemed appropriate and to Q242, ADS&C1 (Special Actions) for information.

Deputy Assistant Inspector General for Investigations

Concurred by:

Assistant Inspector General for Investigations

(b)(3)-P.L. 86-36
APPENDIX A

(U) Applicable Authorities
(U) Code of Federal Regulations (CFR) 2635.702, Use of public office for private gain:

(U) An employee shall not use his public office for his own private gain, for the endorsement of any product, service or enterprise, or for the private gain of friends, relatives, or persons with whom the employee is affiliated in a nongovernmental capacity, including nonprofit organizations of which the employee is an officer or member, and persons with whom the employee has or seeks employment or business relations. The specific prohibitions set forth in paragraphs (a) through (d) of this section apply this general standard, but are not intended to be exclusive or to limit the application of this section.

(U) CFR 2635.808, Fundraising activities.

(U) An employee may engage in fundraising only in accordance with the restrictions in part 950\(^2\) of this title on the conduct of charitable fundraising in the Federal workplace and in accordance with paragraphs (b) and (c) of this section.

(U) Joint Ethics Regulation, Chapter 3, Section 3. Personal Participation in Non-Federal Entities, 3-300. Participation

(U) a. Fundraising and Other Activities. Subject to other provisions of this Regulation, DoD employees may voluntarily participate in activities of non-Federal entities as individuals in their personal capacities, provided they act exclusively outside the scope of their official positions.

\(^2\) Section 950 of this title refers to the Combined Federal Campaign and other authorized fundraising activities taking place within government spaces.

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NSA.07050
APPENDIX B

(U) Ticket Purchase Chart
APPENDIX C

(U) Advertisement
APPENDIX D

(U) Email Exchanges Concerning MBA Event at Oriole Park
APPENDIX E

(U) Receipt for checks to

(b)(6)
APPENDIX A

(U) Applicable Authorities
(U) 5 Code of Federal Regulations (CFR) 2635.702, Use of public office for private gain:

(U) An employee shall not use his public office for his own private gain, for the endorsement of any product, service or enterprise, or for the private gain of friends, relatives, or persons with whom the employee is affiliated in a nongovernmental capacity, including nonprofit organizations of which the employee is an officer or member, and persons with whom the employee has or seeks employment or business relations. The specific prohibitions set forth in paragraphs (a) through (d) of this section apply this general standard, but are not intended to be exclusive or to limit the application of this section.

(U) 5 CFR 2635.808, Fundraising activities.

(U) An employee may engage in fundraising only in accordance with the restrictions in part 950 of this title on the conduct of charitable fundraising in the Federal workplace and in accordance with paragraphs (b) and (c) of this section.

1 Section 950 of this title refers to the Combined Federal Campaign and other authorized fundraising activities taking place within government spaces.
APPENDIX B

(U) Ticket Purchase Chart
APPENDIX C

(U) Advertisement

(b) (3) - P.L. 86-36
Fun/Orioles Game 2014

Contents

- 1. Info
  - 2. (U) Getting to the Stadium
    - 2.1 (U) Driving
    - 2.2 (U) Parking
    - 2.3 (U) Lightrail

(U) Info

- What: Orioles vs. Athletics
- When: Saturday, June 7
- Who: Members and their family and friends
- Time: 7:15 PM
- Seat location: Upper Reserve Section 342-248
- Cost: $10 (Face value on ticket $14, costs $18 at the box office)
- Register
- Pay: Please bring payment to a member of by Friday, May 30th.
- Who to root for: Orioles

(U) Getting to the Stadium

(U) Feel free to edit if you have any better ideas or directions. Also feel free to e-mail me if you have any questions or concerns! Also, check back here as I'll be searching for better driving and parking information to pass along.

(U) Driving

(U) North on 295 into Baltimore. You will see the baseball stadium just past the football stadium.

(U) Parking

(U) There will be people with signs offering parking, and there are other parking garages that are available. Expect to pay $10-$20 for parking.

(U) Lightrail

(U) Alternatively, free parking is available at the lightrail at BWI (near Fans). Then, buy a ticket (~$3 roundtrip) to use the lightrail north and then back south after the game!
APPENDIX D

(U) Email Exchanges Concerning MBA Event at Oriole Park
Subject: FW: (U) Orioles tickets

From: [Redacted]
Sent: Wednesday, June 11, 2014 2:24 PM
To: [Redacted]
Subject: RE: (U) Orioles tickets

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Yep, $20 each. So, I'll bring them to work tomorrow!

From: [Redacted]
Sent: Wednesday, June 11, 2014 2:23 PM
To: [Redacted]
Subject: RE: (U) Orioles tickets

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Sounds great, and you said it did come out to $20 each, correct?

Thanks again for ordering them.

From: [Redacted]
Sent: Wednesday, June 11, 2014 2:21 PM
To: [Redacted]
Subject: RE: (U) Orioles tickets

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

Section 78, they are probably not too close to the field, since they are all together. Nevertheless, the evens are better than the odds!
Do you think we can add a few more to the count?

From: [Redacted]
Sent: Wednesday, June 11, 2014 1:51 PM
To: [Redacted]
Subject: RE: (U) Orioles tickets

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I haven't, but I did call my point of contact and he is in the process of getting them put together.

From: [Redacted]
Sent: Wednesday, June 11, 2014 11:54 AM
To: [Redacted]
Subject: (U) Orioles tickets

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Hi [Redacted],

Have you purchased the tickets yet? I have a few folks asking if they can still participate.

Thanks,

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Subject: FW (U) Summer MBA Volunteers/ideas Needed

From: 
Sent: Monday, June 02, 2014 3:31 PM 
To: 
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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I am going to the Orioles tomorrow morning and can pick up tickets if that is how many you want, or more, or less. Of course, I can make another trip another day if you aren’t ready. As the day gets closer, it is harder to get nice tickets with such a large group.

From: 
Sent: Wednesday, May 21, 2014 8:42 PM 
To: 
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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Hi,

We sent out our message today about the MBA. We are looking for a head count first before ordering the tickets. I’m hoping to have a count by Friday June 6th. We’ll let you know then how many seats we need.

Thanks,

From: 
Sent: Wednesday, May 21, 2014 11:53 AM 
To: 
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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Yes, I requested a lower level section. He said it would be no problem. They did raise prices this year, which sucks... but hopefully it'll be low enough cost to make people happy.
From: [Name]
Sent: Wednesday, May 21, 2014 11:49 AM
To: [Name]
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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☐ Not sure if we want upper deck. Do you know what lower sections are available? We want to keep the cost around $20 a ticket. Last year, we sat in section 81 (cost $16).

As for payment, we won't make you put the money on your credit card, we'll have a manager do that 😊

Thanks,

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(b) (6)

From: [Name]
Sent: Wednesday, May 21, 2014 11:27 AM
To: [Name]
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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☐ So, my contact said tickets would be fine. I could get up to [Number] tickets. Let me know. The price is around $4/5 off the box office price. So, the upper reserve are $34 whereas from the box office they are $18. etc. How will pay work? I don't want to put this much money on my credit card without the guarantee of being paid back (nor can I afford it lol!)

(b) (3)-P.L. 86-36

From: [Name]
Sent: Friday, May 16, 2014 1:27 PM
To: [Name]
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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Where are you currently sitting? I'd like to stop by your desk.
I know the price for the Upper Reserve is $10 for the discount, $18 at ticket box office day of event. The lower sections would have similar discounts of around $5 dollars off. I will look into the picnic area for before the game. The Orioles do allow food to be brought into the stadium as well. The outfield section, where the statues are located, has a vendor with decent food. I will follow up on Monday with extra costs.

The MBA team met, and we are planning on the Orioles game for our MBA. Last year we purchased tickets, so we feel that may be a good number of tickets for this year too. Can you check and see if you can get a double-header game. Are there certain sections? I'd prefer to be closer to the field if the price is right vs. up high in the nose-bleed sections. Also, do you have any information (extra cost, food provided, etc) about the picnic area if we did that prior to the game?

Thanks,

Yeah, it was rescheduled from an earlier postponed game. In your note to the committee, let them know I'd be willing to get the tickets for the group and have a contact – makes it easy!

Caveat: for a large group, knowing sooner is better so the tickets will be all together! Although, it shouldn't matter too much for an afternoon game.
Hub wasn't on the schedule I have here. I'll pass this suggestion on to the committee.

I could get discounted tickets for both of these days for a large group.

We are looking for an afternoon game, and I don't think there are any during the summer, except for 4th July.
From: [Redacted]  
Sent: Thursday, May 08, 2014 12:18 PM  
To: [Redacted]  
Subject: RE: (U) Summer MBA Volunteers/ideas Needed

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I have a contact at the Orioles to get group discounts. I've been hosting baseball games for my development program. If you're interested in this, let me know. I can see what is available for whatever price range you're looking for. The current game I'm hosting is upper reserve ($18 box office price is $10 for the group).

From: [Redacted]  
Sent: Thursday, May 08, 2014 12:14 PM  
To: [Redacted]  
Subject: (U) Summer MBA Volunteers/ideas Needed

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Good Afternoon,

I'm looking for volunteers to help plan our summer MBA. If you are interested, please let me know by COB Monday 12 May. The committee will meet sometime next week.

Current MBA suggestions are: picnic and baseball game. Have another suggestion, let me know!!

Thanks,
APPENDIX E

(U) Receipt for checks to [redacted]
Donations 1/1/2014 through 9/30/2014 are included below. If you have questions, please call __________ at __________.

<table>
<thead>
<tr>
<th>Date</th>
<th>Name</th>
<th>Donation Detail</th>
<th>Deductible Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>2/25/14</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3/30/14</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>4/17/14</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

"No goods or services were provided in exchange for these gifts other than intangible benefits."

(b) (6)