80TH CONGRESS 2D SESSION

# H. R. 5740

#### IN THE HOUSE OF REPRESENTATIVES

March 5, 1948

Mr. Lewis (by request) introduced the following bill; which was referred to the Committee on the Judiciary

### A BILL

To extend the jurisdiction of district courts to patent suits against the United States and to other suits against the United States where the amount claimed exceeds \$10,000, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That paragraph 20 of section 24 of the Judicial Code, as
- 4 amended (U.S.C., 1940 edition, title 28, sec. 41 (20)),
- 5 is amended to read as follows:
- 6 "Twentieth. Concurrent with the Court of Claims, and
- 7 without limitation with respect to amount claimed, of all
- 8 claims against the United States for compensation arising
- 9 under the Act of October 6, 1917, as amended (U.S.C.,

1 1940 edition, title 35, sec. 42), the Act of June 25, 1910, as amended (U. S. C., 1940 edition, title 35, sec. 68), 3 or the Act of October 31, 1942, as amended (U.S.C., 4 1940 edition, Supp. V, title 35, sec. 90), and of all other 5 claims founded upon the Constitution of the United States 6 or any law of Congress, or upon any regulation of an executive department, or upon any contract, express or implied, with the Government of the United States, or for damages, liquidated or unliquidated, in cases not sounding **10** · in tort, in respect to which claims the party would be 11 entitled to redress against the United States, either in a 12court of law, equity, or admiralty, if the United States were 13 suable, and of all set-offs, counterclaims, claims for damages, 14 whether liquidated, or unliquidated, or other demands what-15 soever on the part of the Government of the United States 16 against any claimant against the Government in said court; 17 and of any suit or proceeding commenced after the passage 18 of the Revenue Act of 1921, for the recovery of any internal-19 revenue tax alleged to have been erroneously or illegally 20assessed or collected, or of any penalty claimed to have 21been collected without authority, or any sum alleged to 22have been excessive or in any manner wrongfully collected 23under the internal-revenue laws. Nothing in this paragraph 24shall be construed as giving to either the district courts 25or the Court of Claims jurisdiction to hear and determine

claims growing out of the Civil War, and commonly known 1 2 as 'war claims', or to hear and determine other claims 3 which had been rejected or reported on adversely prior to 4 March 3, 1887, by any court, department, or commission 5 authorized to hear and determine the same, or to hear and 6 determine claims for pensions; or as giving to the district 7 courts jurisdiction of cases brought to recover fees, salary, 8 or compensation for official services of officers of the United 9 States or brought for such purpose by persons claiming as 10 such officers or as assignees or legal representatives thereof; 11 but no suit pending on June 27, 1898, shall abate or be 12 affected by this provision. No suit against the Government 13 of the United States shall be allowed under this paragraph **14**. unless the same shall have been brought within six years 15 after the right accrued for which the claim is made. The 16 claims of married women, first accrued during marriage, of 17 persons under the age of twenty-one years, first accrued 18 during minority, and of idiots, lunatics, insane persons, and 19 persons beyond the seas at the time the claim accrued, 20entitled to the claim, shall not be barred if the suit be 21 brought within three years after the disability has ceased; 22but no other disability than those enumerated shall prevent 23 any claim from being barred, nor shall any of the said 24disabilities operate cumulatively. All suits brought and tried

- 1 under the provisions of this paragraph shall be tried by the
- 2 court without a jury.".
- 3 SEC. 2. The district courts of the United States, in suits
- 4 against the United States for compensation arising under the
- 5 Act of October 6, 1917, as amended (U.S.C., 1940 edition,
- 6 title 35, sec. 42), the Act of June 25, 1910, as amended
- 7 (U. S. C., 1940 edition, title 35, sec. 68), or the Act of
- 8 October 31, 1942, as amended (U. S. C., 1940 edition,
- 9 Supp. V, title 35, sec. 90), shall have the power conferred
- 10 upon the Court of Claims by section 164 of the Judicial Code
- 11 (U. S. C., 1940 edition, title 28, sec. 272) to call upon the
- 12 executive branch of the Government for information and
- 13 papers.
- SEC. 3. The Act of February 28, 1927, entitled "An Act
- to amend section 129 of the Judicial Code, allowing an appeal
- 16 in a patent suit from a decree which is final except for the
- order of accounting" (U. S. C., 1940 edition, title 28, sec.
- 18 227a) is amended by inserting at the end thereof the follow-
- 19 ing: "This Act shall apply to suits in the district courts of
- 20 the United States for compensation under the Act of October
- <sup>21</sup> 6, 1917, as amended (U. S. C., 1940 edition, title 35, sec.
- <sup>22</sup> 42), the Act of June 25, 1910, as amended (U. S. C., 1940
- edition, title 35, sec. 68), or the Act of October 31, 1942, as
- <sup>24</sup> amended (U. S. C., 1940 edition, Supp. V, title 35, sec.
- <sup>25</sup> 90)."..

1	SEC. 4. Section 5 of the Act of March 3, 1887, entitled
2	"An Act to provide for the bringing of suits against the
3	Government of the United States" (U. S. C., 1940 edition,
4	title 28, sec. 762) is amended to read as follows:
5	"SEC. 5. The plaintiff in any suit brought under the
6	provisions of section 2 of this Act shall file a petition, duly
7	verified with the clerk of the respective court having juris-
8	diction of the case, and in the court where the plaintiff
9	resides, or in the district where one of the plaintiffs resides
10	where there are two or more plaintiffs residing in different
1	districts. Such petition shall set forth the full name and
2	residence of the plaintiff, the nature of his claim, and a
13	succinct statement of the facts upon which the claim is
14	based, the money or any other thing claimed, or the damages
15	sought to be recovered and praying the court for a judgment
16	or decree upon the facts and law.".
17	SEC. 5. Section 13 (b) of the Contract Settlement Act
18	of 1944 (U. S. C., 1940 edition, Supp. V, title 41, sec.
19	113 (b)) is amended to read as follows:
20	"(b) Whenever any war contractor is aggrieved by the
21	findings_of a contracting agency on his claim or part thereof
22	or by its failure to make such findings in accordance with
23	subsection (a) of this section, he may, at his election—

(1) appeal to the Appeal Board in accordance 1  $\mathbf{2}$ with subsection (d) of this section; or "(2) bring suit for such claim or such part thereof. 3 4 If the suit is against the United States, it shall be brought 5 in the Court of Claims or in a United States district 6 court, which courts concurrently shall have jurisdiction 7 regardless of the amount of the claim, and shall be tried 8 by the court without a jury. If the contracting agency 9 is the Reconstruction Finance Corporation, or any cor-10 poration organized pursuant to the Reconstruction 11 Finance Corporation Act (47 Stat. 5), as amended, or 12any corporation owned or controlled by the United 13 States, the suit shall be brought against such corporation 14 in any court of competent jurisdiction in accordance 15 with existing law.". 16 SEC. 6. The third and fourth sentences of the first sec-17 tion of the Act of October 31, 1942, entitled "An Act to 18 authorize the President of the United States to requisition 19 property required for the defense of the United States", as 20amended (U. S. C., 1940 edition, Supp. V, title 50 App., 21 sec. 721), are amended to read as follows: "If, upon any 22such requisition of property, the person entitled to receive 23the amount so determined by the President as the fair and 24 just compensation for the property is unwilling to accept the 25 same as full and complete compensation for such property

he shall be paid 50 per centum of such amount and shall 2 be entitled to sue the United States in the Court of Claims 3 or in any district court of the United States for an additional 4 amount which, when added to the amount so paid to him. he considers to be fair and just compensation for such prop-6 Such courts concurrently shall have jurisdiction of erty. 7 such actions regardless of the amounts of the claims. Any such action may be commenced at any time after the requisition of the property and within six years thereafter 10 and shall be tried by the court without a jury. Such courts - 11 shall also have power to determine in an appropriate pro-12 ceeding any questions that may arise with respect to the 13 amount of the fair value to be paid upon the return of any 14 property under section 2 of this Act, regardless of the 15 amount in controversy in any such proceeding.". 16 SEC. 7. The Act of October 6, 1917, entitled "An Act 17 to prevent the publication of inventions by the grant of 18 patents that might be detrimental to the public safety or **1**9 convey useful information to the enemy, to stimulate in-20 vention, and provide adequate protection to owners of patents, 21and for other purposes", as amended (U.S.C., 1940 edition, 22title 35, sec. 42), is amended to read as follows: 23 "That whenever the publication or disclosure of an in-24 vention by the granting of a patent might, in the opinion 25 of the Commissioner of Patents, be detrimental to the public

1 safety or defense he may order that the invention be kept

2 secret and withhold the grant of a patent for such period

3 or periods as in his opinion the national interest requires:

4 Provided, That the invention disclosed in the application for

5 said patent may be held abandoned upon it being established

6 before or by the Commissioner that in violation of said order

7 said invention has been published or disclosed or that an

8 application for a patent therefor has been filed in a foreign

9 country by the inventor or his assigns or legal representatives,

10 without the consent or approval of the Commissioner of

11 Patents.

12 "When an applicant whose patent is withheld as herein 13 provided and who faithfully obeys the order of the Com-14 missioner of Patents above referred to shall tender his inven-15 tion to the Government of the United States for its use, 16 he shall, if and when he ultimately receives a patent, have 17 the right to sue for compensation in the Court of Claims, 18 or in the district courts of the United States insofar as such **19**<sup>°</sup> courts may have concurrent jurisdiction with the Court of 20 Claims, such right to compensation to begin from the date 21of the use of the invention by the Government: Provided, 22 That the Secretary of War or the Secretary of the Navy 23or the chief officer of any established defense agency of the 24United States, as the case may be, is authorized to enter 25into an agreement with the said applicant in full settlement

1	and compromise for the damage accruing to him by reason
2	of the order of secrecy, and for the use of the invention
3	by the Government.". And the analysis of the state of
4	SEC. 8. The Act of June 25, 1910, entitled "An Act
<b>.</b> 5	to provide additional protection for owners of patents of the
6	United States, and for other purposes", as amended
7	(U. S. C., 1940 edition, title 35, sec. 68), is amended to
8	read as follows: A large of the
9	"That whenever an invention described in and covered
10	by a patent of the United States shall be used or manu-
11	factured by or for the United States without license of the
12	owner thereof or lawful right to use or manufacture the
13	same, such owner's remedy shall be by suit against the
14	United States in the Court of Claims, or in the district
15	courts of the United States insofar as such courts may have
16	concurrent jurisdiction with the Court of Claims, for the
17	recovery of his reasonable and entire compensation for such
18	use and manufacture. The Court of Claims or the district
19	courts shall not entertain a suit or award compensation under
20	the provisions of this Act where the claim for compensation
21	is based on the use or manufacture by or for the United
22	States of any article owned, leased, used by, or in the pos-
23	session of the United States prior to June 25, 1910. In
24	any such suit the United States may avail itself of any and
25	all defenses, general or special, that might be pleaded by

- 1 a defendant in an action for infringement, as set forth in
- 2 title sixty of the Revised Statutes, or otherwise. The bene-
- 3 fits of the provisions of this Act shall not inure to any
- 4 patentee who, when he makes such claim, is in the employ-
- 5 ment or service of the Government of the United States,
- 6, or the assignee of any such patentee. This Act shall not
- 7 apply to any device discovered or invented by such employee
- 8 during the time of his employment or service.".

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### By Mr. Lewis

MARCH 5, 1948 Referred to the Committee on the Judiciary