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Committee Print 24

82D CONGRESS 2D SESSION

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IN THE HOUSE OF REPRESENTATIVES

H. R. 7316

Максн 31, 1952

Mr. CELLER introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To authorize the establishment of an Inventions Awards Board within the Department of Defense, and for other purposes.

Be it enacted by the Senate and House of Representa 2 -tives of the United States of America in Congress assembled,
 3 That this Act may be cited as the "Inventions Awards
 4 Act of 1952".

DECLARATION OF POLICY

⁶SEC. 2. It is the purpose of this Act to foster invention ⁷for national defense through the establishment within the ⁸Department of Defense of an Inventions Awards Board ⁹ which shall be authorized to recommend to the Secretary the ¹⁰making of such awards, to be known as National Defense

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Awards, as it shall consider just for meritorious inven tions contributing to the national defense.

DEFINITIONS

4 SEC. 3. As used in this Act—

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(a) The term "invention" means any art, machine,
manufacture, composition of matter, or any new and useful improvement thereof which is useful, or susceptible of
use, for application in the national defense of the United
States, and which is not subject to the provisions of the
Atomic Energy Act of 1946, whether or not such invention is patented, unpatented, or patentable.

(b) The term "inventor" means any person who has
made an invention.

14 (c) The term "person" shall include any natural person,
15 and his heirs.

16 (d) The term "the Department" shall mean the Depart17 ment of Defense, and the term "Secretary" shall mean the
18 Secretary of Defense.

(e) The term "defense agency" means the Department,
or any other department, agency, or independent establishment in the executive branch of the Government (except
the Atomic Energy Commission), and any wholly owned

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1. Government corporation, designated by the President as a ି 2 defense agency for the purposes of this Act. (f) The term "Board" means the Inventions Awards 3 4 Board established pursuant to section 5 of this Act. 5 (g) The term "award" means a National Defense Award authorized by section 4 of this Act. 6 Ð .7 NATIONAL DEFENSE AWARDS 17 8 SEC. 4. Whenever any inventor has disclosed to any 9 defense agency any invention which contributes or has con-10 tributed substantially to the national defense, and any such 11 agency in consequence of such disclosure has used such in-12 vention, the Secretary, upon the recommendation of the 13 Board, may make a National Defense Award to such inven-14 tor in such amount, and subject to such terms and conditions, 15 as the Board shall determine in conformity, with the pro-16, visions of this Act to be just compensation for such invention 17, or the use thereof. 18 INVENTIONS AWARDS BOARD 19 SEC. 5. (a) The Secretary is authorized to establish 20 within the Department an Inventions Awards Board which 21 shall be composed of not more than fifteen members ap- $\frac{22}{10}$ pointed by the Secretary, for such term or terms as he may g—gaiamon e sizenstate e admitte ligit Luss. 🙄 (1) the ne are of such incention:

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specify, from persons in civil life who are eminent in one-or
 more of the following fields of activity: Invention, science
 research, development, and patent law. The Board shall
 meet at such times as the Secretary may specify to consider
 applications made pursuant to section 6 of this Act for awards.
 Five members shall constitute a qorum of the Board.

7 (b) Each member shall receive compensation at the rate
8 of \$75 for each day of his attendance at meetings of the
9 Board, and shall be reimbursed for all travel expenses ac10 tually incurred by him in the performance of his duties as a
11 member of the Board.

(c) The Board shall perform the duties required of it by
section 6 of this Act. The Secretary shall provide the Board
with such personnel and facilities as he may determine to be
required by the Board for the performance of its functions.
(d) The Board may promulgate such rules and regulations, not inconsistent with this Act, as may be required for
the performance of its duties hereunder.

19 APPLICATIONS FOR AWARDS AND PROCEEDINGS THEREON
20 SEC. 6. (a) Any inventor may file with the Secretary
21 an application for an award under section 4 of this Act.
22 Such application may be filed upon information and belief,
23 and shall contain a statement concerning—

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(1) the nature of such invention;

(2) the ownership thereof;

| 1 | (3) the time and manner of its disclosure to any |
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| 2 | defense agency; |
| 3 | (4) the nature and extent of its use by any defense |
| · 4 | agency; |
| . 5 | (5) the utility of such invention to the United |
| 6 | States in the interest of national defense; |
| 7. | (6) the nature and extent of the compensation re- |
| 8 | ceived by such inventor from the United States under |
| .9 | any other provision of law for or on account of the |
| 10 | development or use of such invention; |
| 11 | (7) the nature and extent of the compensation for |
| 12 | which application is made pursuant to this Act; and |
| 13 | (8) such other facts as the Board shall deem |
| 14 | pertinent. |
| 15 | (b) Each application so filed shall be transmitted to |
| 16 | the Board which, subject to the provisions of this Act and |
| \cdot 17 | of the Administrative Procedure Act, shall hear and deter- |
| 18 | mine the questions presented by such application; and shall |
| 19 | make and transmit to the Secretary a report thereon in which |
| 20 | the Board shall set forth |
| 21 | (1) its findings of fact and conclusions of law; |
| 22 | (2) its recommendation on the question whether |
| 23 | the applicant is entitled to an award under this Act; |
| 24 | and. |
| | H. R. 7316——2 |

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1(3) the terms and conditions upon which any such2award should be made.

3 DETERMINATION OF ELIGIBILITY FOR AWARDS AND

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QUANTUM THEREOF

5 SEC. 7. (a) In any proceeding under this Act, the ap-6 plicant shall bear the burden of establishing by probative --7 proof the disclosure of the invention in question by the 8 inventor directly or indirectly to a defense agency and the 9 use of such invention by a defense agency in consequence 10 of such disclosure, except that—

(1) in the case of a patented invention, proof of
12 the issuance of a patent thereon shall constitute proof
13 of disclosure of such invention to a defense agency; and
(2) in the case of an invention described in a
15 patent application which has been duly filed and has
16 been placed under secrecy pursuant to any provision of
17 law, proof of access to such application by any officer
18 or employee of any defense agency shall constitute proof
19 of disclosure of such invention to such agency.

20 (b) In any proceeding under this Act, the respondent 21 defense agency or agencies shall be entitled to assert any 22 legal or equitable defense which could be asserted by the 23 United States in any suit brought by the applicant against 24 the United States for judicial relief on account of the use

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of the invention in question by the United States, except

 $\mathbf{2}$ that-3 (1) the worth of such invention shall be measured 4 by its contribution to the needs of the national defense, $\mathbf{5}$ and not by the advance it makes in the field to which it 6 pertains; 7 (2) the validity of any patent issued to the inventor 8 for such invention shall be presumed in the absence of 9 competent proof of the invalidity of such patent; and 10(3) proof that the disclosure made by the inventor . 11 to any defense agency was sufficiently specific to permit 12the making or practicing of such invention shall con-13stitute proof of the actual reduction of such invention to 14 practice. 15(c) Payment by the United States of the cost, in whole 16or in part, of developing an invention shall not bar the mak-. 17 ing of an award under this Act to the inventor thereof, but 18 in determining the amount of any such award consideration 19 shall be given to-20(1) the extent to which such development was 21made at the expense of the inventor, and the extent to 22which such development was made at the expense of the $\cdot 23$ \cdot United States; $\mathbf{24}$ (2) the extent to which the inventor has benefited

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and will benefit through the commercial exploitation of 1 $\mathbf{2}$ such invention in consequence of development made at .3 the expense of the United States; and

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(3) the extent to which the inventor has been denied the benefits of commercial exploitation of such invention in consequence of any secrecy restrictions imposed by the United States.

<u>.</u> . 8 (d) If, in any proceeding under this Act, it shall appear 9 to the Board that more than one inventor is entitled to 10 compensation with respect to the same invention, the Board 11 shall ascertain and determine the interests of each such in-12ventor, and shall recommend the division of the award, in 13such proportions as it shall deem equitable, among all 14 persons whom it shall find to be entitled to share therein. 15

PAYMENT OF AWARDS

16 SEC. 8. (a) Any award made pursuant to this Act 17 may be paid in a single payment or by such periodic pay-18 ments as the Board may recommend.

19 (b) Awards so made shall be paid from funds appro-20priated to the defense agency principally interested in the 21invention for which such award is made, as determined by the Board, and may be paid from any funds appropriated to 2223such agency which are available for the procurement of 2^{24} . equipment or supplies incorporating such invention or result-25ing from the practice of such invention. If the head of

1 the defense agency concerned certifies that funds are not 2 available to such agency for the payment of any such award, 3 the Secretary shall include in his budget estimate for the Department for the next fiscal year an appropriate item for 4 the payment of such award. ° 5 (c) No award made under this Act shall be paid until 6 7 each person entitled to share therein has executed a release, 8 in such form as the Secretary shall approve, by which such 9 person surrenders, for himself and all others holding rights ¹⁰ from him, all further claims against the United States for 11 compensation with respect to the invention for which such 12award is made.

13 (d) No award shall be paid under this Act to any inventor or with respect to any invention in any amount 14 15 exceeding \$75,000 until such award has been transmitted to 16 and approved by the Congress. The approval of the Con-17 gress to any such award shall be deemed to have been granted upon the expiration of the first period of one hundred 1819 and twenty calendar days of continuous session of the Con-20 gress following the date on which such award is transmitted 21to it for approval, but only if prior to the expiration of such 22period there has not been passed a concurrent resolution 23disapproving such award or approving such award in a 24reduced amount or subject to different conditions. If within 25such period any such resolution is passed authorizing payment

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| 1 of such award in a reduced amount or subject to different | |
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| 2 conditions, payment of such award may be made in con- | |
| 3 formity with the terms of such resolution. | |
| 4 PROCEEDINGS UNDER OTHER STATUTES | |
| 5 SEC. 9. (a) Nothing contained in this Act shall- | |
| 6 (1) prevent any department or agency of the | |
| 7 United States from making any payment to any inventor | |
| 8 pursuant to any other provision of law; or | |
| 9 (2) bar any inventor from prosecuting any suit in | |
| 10 the Court of Claims pursuant to section 1498 of title 28 | |
| 11 of the United States Code with respect to any invention, | |
| 12 or from recovering judgment in any such suit. | |
| 13 (b) No inventor shall be entitled to receive any award | |
| 14 pursuant to this Act with respect to any invention- | |
| 15 (1) for which he has received any compensation | |
| 16 (other than salary received for services rendered as an | |
| 17 officer or employee of the Government) under any other | |
| 18 provision of law; or | |
| 19 (2) with respect to which he has instituted any | |
| 20 suit in the Court of Claims for compensation pursuant to | |
| 21 section 1498 of title 28 of the United States Code. | |
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