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General Principles Governing the Duties and Responsibilities of the Joint Liaison Group of the Coordinator of Joint Operations.

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1. The general principles listed herein with regard to the functions of Joint Liaison Group of the Coordinator of Joint Operations are considered included in the scope and meaning of paragraph 9 of "Duties and Responsibilities of the Coordinator of Joint Operations". Paragraph 9 is quoted in full herewith:

"The Coordinator will maintain a liaison group which will be charged with the control of all liaison with other U.S. and all foreign intelligence agencies on matters under the cognizance of the Coordinator. This includes supervision of liaison personnel on duty in foreign centers. In carrying out this responsibility it is expected that after liaison on a subject is established the Joint Liaison Group will merely exercise general supervision and will permit direct liaison between working groups concerned."

The following principles interpreted from the paragraph quoted above have been agreed upon by the parties concerned but are subject to such changes as may be indicated from time to time by STANCIB:

A. Control of all liaison with other U.S. and foreign intelligence agencies on matters under the cognizance of the Coordinator.

1. "Control" is considered to mean that no point of contact with other U.S. and foreign

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intelligence Agencies is to be made by either the Army or the Navy without such contact having first been arranged through the Joint Liaison Group with such other agency and subsequently maintained with the Liaison Group being constantly and fully informed as to the course of such liaison. This does not mean that exchanges of raw material, for instance, need be physically handled by the Liaison Group but does mean that the channels of exchange be established by that Group and their actual routine operation a matter of Liaison Group cognizance. For example suppose that StanCIB decides that Communications Intelligence material shall be exchanged with a Canadian CI agency. The Joint Liaison Group will then have to deal directly with the representatives of that agency as the American representative for Communications Intelligence on one hand while on the other hand it would be required to ascertain the desires of the U.S. agencies concerned with regard to means of implementing the StanCIB decision. The actual details might be specifically indicated by ASA or OP-20-G as the case might be but the Canadian Agency would

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get its answers direct from the Liaison Group without any evidence of the specific source of its material appearing in correspondence relating thereto. The exchange machinery would then be set up by the Liaison Group using existing facilities or instituting new methods as indicated by the needs of the situation. In the case of already established contacts such as with GC & CS no radical changes need be made as the result of the establishment of the principle of Joint Liaison. However, the Joint Liaison Group must be fully informed of all existing agreements and procedures in that connection and where existing physical means of liaison are not to be altered it must be kept informed of the progress of such activity by information copy of all correspondence relating thereto. However, the agency for carrying out the wishes of SEANCIB in controlling liaison with GC & CS must be the Joint Liaison Group and British representatives for liaison on CI matters must conduct their liaison with full participation of the Joint Liaison Group where new procedures and contacts are to be established. The Joint Liaison Group will represent the U.S. point of view in such matters,

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all divergent views between U.S. agencies concerned having been reconciled separately and communicated to the Joint Liaison Group as a single agreed viewpoint. This does not mean that either ASA or OP-20-G may not initiate liaison with GC & CS or any other agency. But if either of them does so, it must be over the signature of the Joint Liaison Group acting for the Coordinator and it will be the responsibility of the Liaison Group to make absolutely certain that such action represents a joint and agreed viewpoint. It is considered advisable that ASA and OP-20-G employ the services of the Joint Liaison Group in matters not specifically included in the cognizance of the Coordinator but which might conceivably develop to a point of joint operations.

2. "All liaison" is considered to mean every point of contact for intercourse pertaining to CI technical matters and CI information. For example, it might be necessary to procure information from the Dept. of Commerce for use as collateral information within the agencies.

This is a matter within the cognizance of the Joint Liaison Group. Also supervision of the safe and proper delivery to agencies other than U.S. Army or Navy ones is a function of the liaison

group. However, where channels for this purpose are already established those channels are to be used, but the JLG will act at direction of the Coordinator where new channels are to be opened.

3. The Joint Liaison Group does not initiate distribution and must be responsible for insuring that no matter coming under its cognizance is communicated by it to other than U.S. Army and Navy agencies without the express approval of all concerned.

B. Supervision of liaison personnel on duty in foreign centers.

1. This means that the activities of personnel sent by the member agencies of STANCIB to foreign centers must be under the direct control of the Joint Liaison Group and that all their intercourse on CI matters must come under the cognizance and surveillance of the Joint Liaison Group. By the same token they will receive their instructions direct from the Group. The Joint Liaison Group will receive appropriate instructions from STANCIB member agencies and be responsible for insuring that liaison officers abroad carry out these instructions as representatives of STANCIB and not as individual representatives of their

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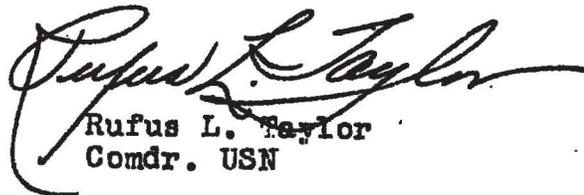
own agencies. In case more than one liaison officer from different services be sent to a given center the senior representative should be designated by STACIB and the Joint Liaison Group will conduct its affairs thru this senior representative. In such a case all other officers so attached will serve in a capacity subordinate to the senior representative. But in no case shall they engage in liaison activities with the foreign agency to which accredited without the full knowledge and express approval of the senior representative as described here.

C. After liaison on a subject is established the Joint Liaison Group will merely exercise general supervision and will permit direct liaison between working groups concerned.

1. This provision is covered to some extent in the preceding discussion. However, a specific example of the intention seems worthy of consideration. If, for example, the GC & CS representative at Arlington Hall or the Communication Annex feels the need for a minor change in an established procedure he may accomplish this by making suitable arrangements with the agency to which he is accredited and have them furnish the Joint Liaison Group with a Memo describing the

change accompanied by a statement that it is satisfactory to both parties. The same procedure would apply to such a change when initiated by the agency to which such liaison officer is accredited. In the case of a major change or a new arrangement being desired by either party, such arrangement is to be made through the Liaison Group.

For the Coordinator of Joint Operations



Rufus L. Taylor  
Comdr. USN

Director, Joint Liaison Group