NATIONAL SECURITY AGENCY/CENTRAL SECURITY SERVICE



INSPECTOR GENERAL

REPORT OF INVESTIGATION

23 July 2014

IV-12-0059

Inherently Governmental Functions

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Approved for Release by NSA on 12-01-2017, FOIA Case # 79204 (litigation)

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(U) OFFICE OF THE INSPECTOR GENERAL

(U) Chartered by the NSA Director and by statute, the Office of the Inspector General conducts audits, investigations, inspections, and special studies. Its mission is to ensure the integrity, efficiency, and effectiveness of NSA operations, provide intelligence oversight, protect against fraud, waste, and mismanagement of resources by the Agency and its affiliates, and ensure that NSA activities comply with the law. The OIG also serves as an ombudsman, assisting NSA/CSS employees, civilian and military.

(U) AUDITS

(U) The audit function provides independent assessments of programs and organizations. Performance audits evaluate the effectiveness and efficiency of entities and programs and their internal controls. Financial audits determine the accuracy of the Agency's financial statements. All audits are conducted in accordance with standards established by the Comptroller General of the United States.

(U) INVESTIGATIONS

(U) The OIG administers a system for receiving complaints (including anonymous tips) about fraud, waste, and mismanagement. Investigations may be undertaken in response to those complaints, at the request of management, as the result of irregularities that surface during inspections and audits, or at the initiative of the Inspector General.

(U) INTELLIGENCE OVERSIGHT

(U) Intelligence oversight is designed to insure that Agency intelligence functions comply with federal law, executive orders, and DoD and NSA policies. The IO mission is grounded in Executive Order 12333, which establishes broad principles under which IC components must accomplish their missions.

(U) FIELD INSPECTIONS

(U) Inspections are organizational reviews that assess the effectiveness and efficiency of Agency components. The Field Inspections Division also partners with Inspectors General of the Service Cryptologic Elements and other IC entities to jointly inspect consolidated cryptologic facilities.

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I. (U) SUMMARY

(U//FOUO) On 21 October 2011, the NSA/CSS Office of Inspector General (OIG) received an
anonymous allegation that then
misused a
contractor,
to perform personal services and inherently governmental functions.
Specifically, it was alleged that inappropriately used as his executive
assistant (EA), giving access to his Agency email accounts and tasking to
perform administrative duties inappropriate to the contract and his labor category.
(U//FOUO) In addition to obtaining sworn testimony from and the
relevant contracting officer (CO), we obtained copies of related contracting documents. We also
obtained relevant emails from Agency classified email account. The contract under
which performed his work was not an authorized personal services contract, although
it included However, the Technical Task Order (TTO) to which
was assigned did not include provision of as an allowable activity.
(b) (3) - P.L. 86-36
(U//FOUO) The investigation disclosed that a high level for
whose services the Agency paid a costly rate, spent approximately 20% of his duty time
performing administrative tasks outside the scope of the
duties described in his labor category. Because these administrative tasks, many of
which were performed with the knowledge or at the specific request of should have
been performed by a contractor at a lower labor rate, the Agency was overcharged for their
performance. Further, because the administrative tasks performed by fell under
they also exceeded the scope of the TTO:
(U//FOUO) We also found that based on the totality of the circumstances, misused
to perform inherently governmental functions; for example, attended
meetings on behalf and used his discretion
in determining what information to report back to and leadership, drafted and
revised an related to a potential high-level civilian hire, and
developed a workplace processes standard operating procedutes (SOP) document.
trusted , who was given great authority and discretion as a result.
duties and read access to email account also gave him potential access
to sensitive Government information. Finally, individuals without full knowledge of the facts could reasonably have assumed to be a Government employee. Although
could reasonably have assumed to be a Government employee. Although
did not ultimately make decisions on behalf of the Government, many decisions made by Government officials were based solely on information and tecommendations
provided. Although the investigation found insufficient evidence to conclude that
provided. Antiquign the investigation foundarisufficient evidence to conclude that
(b)(3) - P.L. 86-36
(b) (3) - P.L. 86-36 (b) (6)
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performed personal services, given the totality of the circumstances, his duties also approached being in that category.

(U//FOUO) The preponderance of the evidence supports the conclusion that tasked to perform work that was outside his labor category and exceeded the scope of the relevant TTO, thereby creating the potential for an unauthorized commitment, as defined by the Federal Acquisition Regulation (FAR), Part 1. The preponderance of the evidence also supports the conclusion that tasked to perform inherently governmental functions, in violation of the FAR, Part 7, and NSA/CSS Policy 1-39.

(U//FOUO) A copy of the OIG report will be forwarded to Employee Relations, the Office of General Counsel (OGC) Acquisition, Research, and Technology Law (Acquisition Law), and OGC Administrative Law and Ethics (Ethics) for action deemed appropriate. A summary of the investigative findings will be forwarded to the Associate Directorate for Security and Counterintelligence (ADS&CI) for information.

: (b)(3) - P.L. 86-36 (b)(6) SECRET//SL//NOFORN

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II. (U) BACKGROUND

(b) (6)	
(U) Introduction	
(U// FOUO) performs on the	
for which is the prime contractor and is a subcontractor.	
In this capacity, has served as an assigned to	
Before becoming a contractor employee, was a government civilian. He retired as the	
Deputy Chief	
served as the Chief when he became the Chief	
(U// FOUQ) The has separate TTOs in support of	
several organizations. The overarching Statement of Work (SOW) has several areas	
of scope ² :]
Although is not an authorized	-
personal services contract, Management Support allows for the performance of general office	
management and administrative functions. The individual TTOs do not necessarily include all the areas of scope allowable under the overarching SQW. The	
TTO relevant to this investigation does not allow for Management Support.	
TTO relevant to this investigation dot a for anow for miningement support.	
(U//FOUO) On 21 October 2011, the OIG received an anonymous hotline complaint alleging	
that used as his EA in violation of the contract. The	
complainant alleged that had full access to email, attended meetings	
with and took notes for and performed inappropriate "secretarial/administrative work" on behalf of	
work on benait of	
(b)(3) - P.L. 86-36	
(b) (3) - P.L. 86-36	
(b) (6)	
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¹ Labor categories are functional areas (types of work performed) that can be delineated based upon education and experience from entry level to advanced and across several sub-specialties.

² In contracting, an "area of scope" refers to a category of authorized activities within a particular SOW.

## (U) Applicable Authorities

#### 31 U.S.C. §1342 Limitation on voluntary services

An officer or employee of the United States Government... may not accept voluntary services... or employ personal services exceeding that authorized by law except for emergencies involving the safety of human life or the protection of property.

#### Public Law 105-270, Federal Activities Inventory Reform Act of 1998

#### Section 5(2)(A)(2) Inherently Governmental Function

- (A) DEFINITION-The term "inherently governmental function" means a function that is so intimately related to the public interest as to require performance by Federal Government employees.
- (B) FUNCTIONS INCLUDED-The term includes activities that require either the exercise of discretion in applying Federal Government authority or the making of value judgments in making decisions for the Federal Government....
- ...(C) FUNCTIONS EXCLUDED- The term does not normally include-
  - (i) gathering information for or providing advice, opinions, recommendations, or ideas to Federal Government officials; or
  - (ii) any function that is primarily ministerial and internal in nature (such as building security, mail operations, operation of cafeterias, housekeeping, facilities operations and maintenance, warehouse operations, motor vehicle fleet management operations, or other routine electrical or mechanical services).

# FAR, Part 7-Acquisition Planning, Subpart 7.5-Inherently Governmental Functions

#### 7.503 Policy.

(a) Contracts shall not be used for the performance of inherently governmental functions....

...(c) The following is a list of examples of functions considered to be inherently governmental functions or which shall be treated as such. This list is not all inclusive:...

...(5) The determination of agency policy, such as determining the content and application of regulations among other things.

(6) The determination of Federal program priorities for budget requests.

(7) The direction and control of Federal employees.

...(10) The approval of position descriptions and performance standards for Federal employees....

...(12) In Federal procurement activities with respect to prime contracts-

...(v) administering contracts (including ordering changes in contract performance or contract quantities, taking action based on evaluations of contractor performance, and accepting or rejecting contractor products or services);...

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...(vii) Determining whether contract costs are reasonable, allocable, and

allowable;....

...(16) The determination of budget policy, guidance, and strategy.

(d) The following is a list of examples of functions generally not considered to be inherently governmental functions. However, certain services and actions that are not considered to be inherently governmental functions may approach being in that category because of the nature of the function, the manner in which the contractor performs the contract, or the manner in which the Government administers contractor performance. This list is not all inclusive....

...(6) Services in support of acquisition planning....

...(11) Contractors working in any situation that permits or might permit them to gain access to confidential business information and/or any other sensitive information....

(12) Contractors providing information regarding agency policies or regulations, such as attending conferences on behalf of an agency, conducting community relations campaigns, or conducting agency training courses.

(13) Contractors participating in any situation where it might be assumed that they are agency employees or representatives.

#### FAR, Part 37-Service Contracting, Subpart 37.1-Service Contracts-General

#### 37.102 Policy.

...(c) Agencies shall not award a contract for the performance of an inherently governmental function (see Subpart 7.5).

#### ....37.104 Personal Service Contracts.

- (a) A personal services contract is characterized by the employer-employee relationship it creates between the Government and the contractor's personnel. The Government is normally required to obtain its employees by direct hire under competitive appointment or other procedures required by the civil service laws. Obtaining personal services by contract, rather than by direct hire, circumvents those laws unless Congress has specifically authorized acquisition of the services by contract.
- (b) Agencies shall not award personal services contracts unless specifically authorized by statute (e.g. 5 U.S.C. 3109) to do so.
- (c) (1) An employer-employee relationship under a service contract occurs when, as a result of
  - (i) The contract's terms or
  - (ii) The manner of its administration during performance, contractor personnel are subject to the relatively continuous supervision and control of a Government officer or employee. However, giving an order for a specific article or service, with the right to reject the finished product or result, is not the type of supervision or control that converts an individual who is an independent contractor (such as a contractor employee) into a Government employee.

(2) Each contract arrangement must be judged in the light of its own facts and circumstances, the key question always being: Will the Government exercise relatively continuous supervision and control over the contractor personnel performing the contract.

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The sporadic, unauthorized supervision of only one of a large number of contractor employees might reasonably be considered not relevant, while relatively continuous Government supervision of a substantial number of contractor employees would have to be taken strongly into account (see (d) of this section).

- (d) The following descriptive elements should be used as a guide in assessing whether or not a proposed contract is personal in nature:
  - (1) Performance on site.
  - (2) Principal tools and equipment furnished by the Government.
  - (3) Services are applied directly to the integral effort of agencies or an organizational subpart in furtherance of assigned function or mission.
  - (4) Comparable services, meeting comparable needs, are performed in the same or similar agencies using civil service personnel.
  - (5) The need for the type of service provided can reasonably be expected to last beyond 1 year.
  - (6) The inherent nature of the service, or the manner in which it is provided, reasonably requires directly or indirectly, Government direction or supervision of contractor employees in order to –
    - (i) Adequately protect the Government's interest;
    - (ii) Retain control of the function involved; or
    - (iii) Retain full personal responsibility for the function supported in a duly authorized Federal officer or employee.

# FAR, Part 1–Federal Acquisition Regulations System, Subpart 1.6–Career Development, Contracting Authority, and Responsibilities

#### 1.602 Contracting Officers.

#### 1.602-1 Authority

- (a) Contracting officers have the authority to enter into, administer, or terminate contracts and make related determinations and findings....
- (b) No contract shall be entered into unless the contracting officer ensures that all requirements of law, executive orders, regulations, and all other applicable procedures, including clearances and approvals, have been met.

#### ...1.602-3 Ratification of unauthorized commitments

(a) Definitions.

"Ratification," as used in this subsection, means the act of approving an unauthorized commitment by an official who has the authority to do so.

"Unauthorized commitment," as used in this subsection, means an agreement that is not binding solely because the Government representative who made it lacked the authority to enter into that agreement on behalf of the Government.

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DoD 7000.14-R, Department of Defense Financial Management Regulation, Volume 14: "Administrative Control of Funds and Antideficiency Act Violations"

## Chapter 2: <u>ANTIDEFICIENCY ACT VIOLATIONS</u> 0201 OVERVIEW

#### 020101. Governance

The Antideficiency Act (ADA) and related funding statutes consist of certain provisions of law prescribed in title 31, United States Code (U.S.C.)....

...B. <u>Voluntary Services Limitation</u>. Section 1342 of title 31, U.S.C. stipulates that an officer or employee of the United States Government or of the District of Columbia government may not accept voluntary services on behalf of the Government or employ personal services in excess of that authorized by law, except as it may be necessary in emergencies involving the safety of human life or the protection of property....

#### 020102. Applicability

Any military member or DoD employee who violates any provision or limitation imposed by any law may violate the ADA and shall be subject to discipline and/or criminal penalties.

#### Chapter 3: <u>PRELIMINARY REVIEWS OF POTENTIAL VIOLATIONS</u> 0301 REPORTING SUSPECTED VIOLATIONS

#### 030101. Initial Discovery

Within two weeks of discovering a potential violation of the Antideficiency Act (ADA), the activity concerned shall report the potential violation...to the...Senior Financial Manager [of the DoD Component].

#### NSA/CSS Policy 1-39, Inherently Governmental Functions, dated 22 January 2009

#### ...Policy

...2. In accordance with the Federal Acquisition Regulation (FAR), Section 7.503(a) (Reference a) and the Federal Activities Inventory Reform Act of 1998 (FAIR Act) (Reference c), only NSA/CSS government employees shall perform inherently governmental functions. Further, only NSA/CSS government officials shall be responsible for determining which NSA/CSS functions are considered inherently governmental activities....

#### ... Procedures

...4. When making inherently governmental determinations, government officials must consider the totality of the circumstances surrounding the function such as:

- a. The nature of the function;
- b. Whether or not the exercise in discretion in executing the function commits the Federal Government to a particular course of action;
- c. The manner in which the function is performed;
- d. A risk assessment as to whether contractor participation or control is appropriate because extensive discretionary decision-making is involved; and
- e. The manner in which the Government administers performance.

#### ... Responsibilities

...11. Government managers and government technical leaders at all levels shall: ...c. In the course of daily work, ensure non-personal services contractors supporting their mission are not performing functions determined to be inherently governmental.

#### ... Definitions

...21. Personal Services Contract: A contract that, by its express terms or as administered, makes the contractor personnel appear, in effect, government employees. These contracts require special statutory authority and are rarely used at NSA/CSS.

## ...Annex C, Commercial and Potentially Commercial Functions

...The following is a list of examples of functions which are generally not considered inherently governmental, but which may become inherently governmental in some circumstances because of the nature of the function, the manner in which the contractor performs the contract, or the manner in which the Government administers contractor performance. A government official must make a determination as to whether these functions must be accomplished by government employees or can be performed by a contractor....

...6. Services in support of acquisition planning;...

...11. Contractors working in any situation that permits or might permit them to gain access to confidential business information and/or any other sensitive information...; 12. Contractors providing information regarding agency policies or regulations, such as attending conferences on behalf of an agency, conducting community relations campaigns, or conducting agency training courses;

13. Contractors participating in any situation where it might be assumed that they are agency employees or representatives....

# Annex D, Comparison of Governmental and Non-Governmental Roles and Functions

#### **Commercial Role-Work Roles**

Government control [is] required when contractors work in any situation that permits or might permit them to gain access to confidential business and/or any other sensitive information.

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(b) (3) - P.L. 86-36 (b) (6) III. (U) FINDINGS

(U//FOUO) Did ______task _____to perform tasks that were outside his labor category and which exceeded the scope of the relevant TTO and were any of these tasks inherently governmental?

(U//FOUO) CONCLUSION: Substantiated. The preponderance of the evidence supports the conclusion that ________tasked ______to perform work that was outside his labor category and exceeded the scope of the relevant TTO, thereby creating the potential for an unauthorized commitment, as defined by the FAR, Part 1. The preponderance of the evidence also supports the conclusion that _______tasked ______to perform inherently governmental functions, in violation of the FAR, Part 7, and NSA/CSS Policy 1-39.

## (U) Documentary Evidence

(U//FOUO) The OIG obtained a copy of the SOW, Labor Category Descriptions, and the relevant TTO (and modifications) to which was assigned (Copies of relevant documents are attached as Appendix A). The TTO and related modifications in effect from December 2009 through November 2012 had fewer areas of scope than the overarching SOW. The TTO allowed for the provision of

It did not allow for the provision of Management Support.

(b) (3) - P.L. 86-36

Documents revealed that as an

⁴ The Management Support area of scope in the overarching contract allowed contractor personnel to, among other things, assist in establishing and maintaining efficient office procedures, help establish and maintain processes and procedures for data management systems, collect, consolidate, and store information for management, and utilize tools from the "NES Baseline" to provide data management services and help create, review, and edit documents.

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(U//FOUO) Provide acquisition support on functions of program management. Assist program managers in developing program documentation, creating program schedules, tracking program status, evaluating operational and technical alternatives, performing risk assessment and managing integrated product teams. Provide expertise on the myriad of factors that influence cost, schedule, performance, and risk. Advise in the interpretation of and tailoring of DoD/NSA acquisition regulations/memorandums, and ensure affordable, supportable and effective systems are delivered to the customer. Provides [sic] assistance in analyzing and developing improved policies, plans, methods, procedures, and systems of acquisition management programs.

	(U//FOUO) In a 20 December 2011 email to the OIG, described
	functions within (A copy is attached as Appendix B). According to
	spent over 70% of his time on
	In
	addition,attended "some ² meetings onbehalf and took related
	notes ("This multiplies my time and the time of my deputies."), forwarded "some" taskings to
	personnel in order to gather information for responses, and drafted and sent responses to
	taskings on behalf of after coordination and review by or his deputies. ⁵
	In the email, said that had read access to email and
	calendar. However, denied that served as his EA:
(b)(3) -	(U//FQUO) was hired to Because I
P.L. 86-36	have a very small office space, is a force multiplier, and easily fills the role of two to three less
(b) (6)	experienced people.
	(U//FQUO) The OIG reviewed classified Agency email account for relevant emails
	(relevant examples are attached as Appendix C). Emails revealed that responded on
	behalf of and to requests for feedback and input on matters unrelated to
	These matters included appropriate speakers at forums;
	the removal of contractors from Continuity of Operations Plan (COOP) call-down lists; progress
	against Equal Employment Opportunity and Diversity (EEOD) goals; "Don't Ask, Don't Tell,"
	War College, and other training for NSA sixilians; civilian award nominations; civilian work-
	role competencies at NSA versus the Office of the Director of National Intelligence (ODNI); an
	impending OIG joint inspection of NSA/CSS Hawait; and; the names of employees subject to
	"OGE 450" filing.
	(U//FOUO) Emails also disclosed that directed personnel to provide explanations
	for their failure to respond to a COOP call-down exercise; nominations for various civilian
	personnel awards; and, a response to a tasker regarding NSA's furlough plan.
	twice tasked civilians within to compile lists of civilian employees subject to OGE 450
	filingwas included in thefrontoffice" andactions" email aliases
	(b)(3) - P.L. 86-36
	⁵ According to its website

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and therefore was a recipient of emails sent to those alian and support service co	
management support, rather than a standard operating procedure (SQP) for routing of drafted a workplace processes SOP and a	
provided a list of civilian le and served as a point of information and documents to At maintained suspense list for taskers and added a	f contact for civilians seeking to provide direct request,
	took notes,
(U) Testimonial Evidence	D) (3) - P.L. 86-36
(U// <del>FOUO</del> ) (U/ <del>/FOUO</del> ) On 31 August 2012,	was interviewed and
services contract. He was aware that a personal service written terms or the manner in which it was implemented personnel appear to be government employees. governmental functions were those functions so related performed by government employees rather than contra	ed or administered made contractor was also aware that inherently to the public interest that they must be actors. He began as anon in scription under the contract. According to evious service as a civilian and as a
frequently overlooked actions tasked to him by other Ag	
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actions: "One of my-responsibilities is following all the external actions that are tasked to maintained the status log of such actions, did not have access to any encrypted emails sent to assumed that people who emailed were aware that had access to email and therefore encrypted any that were sensitive.

(U//FOUO) The Front Office" email distribution tist, or alias, included everyone assigned to the front office, including contractors. The alias was not used to convey sensitive information. External organizations seeking to task the Actions" email alias. Although was responsible for tracking all actions that came into the office, everyone assigned to the front office; except for was on the Actions alias.

(U//FOUO) Because was a small office, its personnel, both civilian and contractor, did "multiple things." considered all of his taskings in o be appropriate to his labor category; because was organization, any task he performed on behalf of the office fell under None constituted personal services. When asked specifically whether consolidation of the response to a tasker about was not an administrative task better suited to a civilian EA than a contractor

concurred: However, he said that his goal was always to help the office and "take the pressure off of the government people". He denied ever tasking civilians. He also said that he did not respond to taskers on behalf. Rather, facilitated responses to taskers by forwarding the taskers to the appropriate civilians and coordinating and consolidating their answers. According to facilitate although he provided advice and recommendations, he did not make decisions on behalf of the government.

(U//FOUO) was aware of the work performed in considered himself a facilitator, not an EA or gatekeeper, for he developed a workplace processes SOP document after noticing that the office lacked, and would benefit from, such guidance. _____ received authorization from do so. Subsequently, _____ worked with others in _____ to create an entire SOP book that laid out the guidelines for how the office was to operate. For a period of time, meetings when no one in _____eadership was available. Contractor personnel attended from other organizations also attended the Because of his civilian background in therefore broad range of knowledge, was able to take pertinent meeting notes eadership at the next morning's staff meeting on information relevant to the and debrief organization. However, in approximately February 2012. 1. has not attended

meetings since that decision.

(U//FOUO) According to ______ the tasks outlined above were a very small part of his job duties. His knowledge and experience allowed him to very quickly "weed through" what was important and what was not: "It's a very small part of my day and I'm very good at it." The vast majority of his time was spent working an

⁸ In September 2011, and began to assume responsibility for tasks previously performed by SECRET//SL/NOPORN (b) (3) - P.L. 86-36

(b) (6)

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	(U// <del>FOUO)</del>
	(U// <del>FOUO)</del> On 10 October 2013, <b>Contracting Officer (CO)</b> , was interviewed and provided the following swarn testimony:
	(U// <del>FOUO)</del> was the CO on the contract. The overarching SOW had several areas of scope, including
	However, the TTO, which has not changed over the last several years, only allowed for was a was a
	employee who worked on the TTO. As an was to provide His labor category did not allow for the provision of management support.
(b)(3) - P.L.	(Ú// <del>FOUO)</del> was not an authorized personal services contract. However, the overarching SOW was very vaguely written (the wording is being tightened up for the follow-on contract).
86-36 (b)(6)	Because of the way the description of Management Support was originally written; walked a thin line with becoming a personal services contract. It allowed for the performance of general office management and administration functions that were not really appropriate to a non-personal services contract.
	(U//FOUD) At the start of the interview, was informed of the various types of tasks that the OKG investigation revealed had performed on behalf of She was also provided the opportunity to compare the tasks performed by to both the
	SOW and the TTO SOW: (b) (3) - P.L. 86-36 (U/FOUO) According to many of the tasks performed were within the
	scope of the overarching contract. However, they were not within the scope of his labor category and the TTO. Rather, they were administrative tasks that fell under Management Support. For example, responded on behalf of and to email requests for feedback and input related to various
	matters, such as
	It was also inappropriate under his labor category for to ask civilians to provide explanations for their failure to respond to a COOP call down exercise, provide nominations for various civilian personnel awards, and compile lists of subordinates subject to OGE450 filing.
	Finally, should not have updated the workplace processes SOP, maintained suspense list for all taskers, and reviewed and edited the SOP for routing documents for the chief's review and signature. All of these tasks involved general management
	support, rather than and exceeded the scope of theTTO.
	inappropriate to his labor category and the TTO SOW, he also treated "'like an exec," tasking him to perform personal services that were also inherently governmental. The functions performed involved close interaction with and direction from and made appear to be a government employee, which constituted personal services
	and made appear to be a government employee, which constituted personal services.

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Further, several of the tasks performed were inherently governmental and, therefore,
were not covered under even the overarching SOW; based on the sensitivity of the
information involved, they should only have been performed by civilian personnel. Such
functions included having read access to email account, his attendance
at meetings, and his revision of an
(U//FOUO) attendance withat meetings withand
subsequent provision of written documentation of the discussions held might also have been
inappropriate. However,
then involvement could have fallen within his labor
category under the provision of. Ind, therefore, would have been
appropriate, although such tasks "kind of walk the line of [being] personal services."
appropriate, altrough such tasks kind of waik the mic of [beng] personal services.
(U//FOUO) After the conclusion of the formal interview, opined that
was neither unique in his misuse of contractor personnel, nor the worst example of such misuse.
According to the misuse of contractor personnel to perform personal services, as
well as inherently governmental functions, was systemic among This is because the
As a
result, they used contractors working in their offices to perform personal services, some of which
also constituted inherently governmental functions. For all interits and purposes, these
contractors acted as government civilians, taking direction and tasking directly from their
and having access to sensitive government information as a result.
(b) (3) - P.L. 86-36
(U// <del>FOUO</del> ) (b) (3) - P.L. 86-36 (b) (6)
(U// <del>FOUO</del> ) On 03 October 2012, was
interviewed and provided the following sworn testimony.
(U//FOUC) was not a personal services contract, was an contractor
whose main duties involved
to However, he also assisted
September 2012, had read access to Agency email accounts (classified
and unclassified). This allowed to search emails for
information and buried taskers that who received 100 to 150 emails a day, might
members review his emails; however, due to his background and experience was much
better in performing the roleknew when a tasker pertained toand whether it
needed to be sent "down the chain"; relied on his advice. Whenever said
a tasker did not apply and asked whether he could send a negative response,
authorized him to do so. This saved time. On such occasions, asked to be copied
on the response so that the tasking office would know that he concurred.
on the response so that the tasking office would know that he concurred.
(U//FOUO) After became aware of the allegation against him, he spoke to the
who advised that he no longer give read access to his email accounts, as
it gave a "wrong appearance." did so, although as a professional would
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	not open personal emails, such as those involving leave and earnings statement
	(LES). According to one could "make a case" that contractors should not have
	access to email involving personnel information. However, because senior leaders all required
	assistance with their email, they encrypted emails involving sensitive information, such as those
	related to promotion, feedback or Such encryption prevented from accessing
	sensitive emails. No other contractor had read access to email accounts.
	(U//F <del>OUO</del> ) made rather than his office manager or chief of staff,
	responsible for tracking and responding to external taskers sent to because was
	"so organized." The individual who sent taskers on behalf of
	was until recently a contractor (she is now a government civilian and continues to put out the
	taskers). Because allowed contractors to send out taskers on behalf,
	thought it allowable to have send responses on behalf. maintained
	and monitored list of taskers, regardless of whether those taskers were directly
(b)(3) -	related.
P.L. 86-36	leialeu.
(b) (6)	(U//F <del>QUQ</del> ) was familiar with labor description. When asked how
	request thatsupervisory personnel provide him a list of their subordinates who
	were subject to OGE 450 filling was related to
	duties as listed under his labor category, responded that coordination of such a list
	was simply an "additional task" that helped get the job done." He described
	as "functioning as a cross between an office manager and an exec [EA] and an actions
	handler" when performing such tasks. (b) (3) - P.L. 86-36
	(U//FOUO) The Front Office emails alias was used to distribute necessary information to
	leaders and the contractor personnel who support the front office. It was well known that
	any organization front office email distribution list would include the contractor personnel
	supporting the front office - "that's the common practice." Such aliases were not used to
	communicate sensitive information inappropriate to contractor personnel.
	government employee and contractor employee email aliases.
	(U//FOUO) Because of his professional expertise,attendedmeetings on behalf
	of until the written
	summaries of what took place were invaluable to "'I knew that if I sent him
	, I would get a very, very accurate assessment of what went on."
	(U//FOUO) regularly had assist him with drafting and editing documents.
	including nominations for
	did not
	consider such tasks to be inappropriate, given that they were related. For example,
	Because NSA no longer had civilians with the institutional knowledge required to draft such
	guidance, it was necessary for contractor personnel who did have knowledge to assist.
	Comment of the second of the s
	(b)(2) (b)(3) - P.L. 86-36
	(b)(5) - P.L. 80-50

(U// <del>FOUO</del> ) According to spent the majority of his time on duties.
performance of occupied
approximately 20% of his time. Because was able to quickly and knowledgeably
perform both cerebral and administrative tasks that eased the leadership workload,
considered him to be a "force multiplier" for the office. Until recently, did not have very capable civilian office
leaders under him. As a result, the chain of command and roles might have been unclear.
readers ander mink 7 is a result, the chain of portinging and reso, might have been anoteau.
(U//FOUO) acknowledged that because of duties in a perception
might exist among some people thatacted as his EA. However, because
made recommendations not decisions, he did not perform any inherently governmental functions.
The EA perception was circumstantial; did not have the correct managers in place
under him and due to his knowledge and experience, filled the vacuum.
they did not involve decision-making and, therefore, did not crease that line. Further, how he
used for support-was hot uncommon at the Agency.
(b)(3) - P.L. 86-36
(b) $(3) - P.L. 86-36$ (b) $(6)$
(U) Analysis and Conclusions
(U//FOUO) NSA paid and therefore at an labor rate for to provide
(0/1000) No 1 paid and inclusion of the provided such support through
the performance of various tasks, including
However, we found disingenuousand
assertions that, because was an any task any task
performed on behalf of was related: At direction,
maintainedactions list and coordinated office responses to all administrative taskers, including those related to nominating civilians for awards and training and reporting out
personnel subject to OGE 450 filing. Organizations throughout NSA, not just
must regularly respond to such taskers. With knowledge,
also reviewed and edited the office's SOP for routing documents to the for
signature. Most organizations within NSA, not just those dealing with have written
workplace processes in place. None of these tasks involved the provision of and expertise by, they could and should have been performed by a
contractor in a different labor category at lower cost to the Agency.
(U//FOUO) Because these administrative tasks did not involve the provision of
they fell outside of labor category.
Additionally, although contractor performance of administrative tasks was allowable under the
Management Support area of scope for it was not supported under the TTO. Therefore, performance of these functions exceeded the scope of the TTO.
Although it is difficult to quantify the amount of time spent performing such
inappropriate tasks, testified that approximately 20% of duty time was
spent establishing efficient office procedures, maintaining processes and procedures for data
management, collecting, consolidating, and storing information for management, and reviewing
and editing documents had perform administrative tasks at anpay

#### SECRET//SL//NOFORN

IV-12-0059

rate with no consideration to the added costs to the Government that resulted. Because the unallowable functions were performed with knowledge or at his specific direction, this created the potential for an unauthorized commitment.

(U//FOUO) We also found that _______ inappropriately allowed _______ access to potentially sensitive Government information and allowed him to perform inherently governmental functions inappropriate to a contractor; generally entrusting _______ with the authority and discretion of a Government employee. The FAR, Part 7, provides a list of examples of functions generally not considered to be inherently governmental. They include services in support of acquisition planning, situations that might permit contractors access to sensitive information, and contractors providing information regarding agency policies or participating in any situation where it might be assumed that they are agency employees. However, the FAR notes that such functions can approach being inherently governmental based on the nature of the function, the manner in which the contractor performs the contract, or the manner in which the Government administers contractor performance.

(U//FOUO) NSA/CSS Policy 1-39 requires that when making inherently governmental, determinations, the totality of the circumstances be considered, such as: the nature of the function and the manner in which it is performed; whether or not extensive discretionary decision-making by the contractor is involved and, if so, whether it commits the Government to a particular course of action; and, the manner in which the Government administers performance.

(U/ <del>/FOUO)</del>	inappropriately allo	wed a	ccess to potentially sensitive	
government inform	nation. Once the			
	Similarly,		knew that contractor access	•
government civilia	an email gave the appearan	ce of impropriety	y. We believe it reasonable t	hạt as
a			espite whatever professional	
			overnment civilians should h	ave "
access to a senior	official's email and attend			(b)(3) -
			wledge and until told not to d	
had	review his persor	ial email account	ts for actions and attend	86-36
meetings.	(b)	(3) - P.L. 86	-36	(b) (6)
	G 1	11		
(U//FOOD) Even	after becoming aware of th	e allegation and	having been told to remove	
from rea	ad access to his emails,	appear	ed to misunderstand the issue	e and
its significance.	viewed the ema	ail access as a pu	rely personal risk that he had	1
			and violate standards. Accor	ding to
		any emails invo	lving his own personal	
information. Simi		red it efficient to	have . attend	
meetings in his ste			t back information relevant t	0
However,		nt; it was not abo		ccess
1' 1 0 1 .	1.1. 1	c	· · · · · · · · · · · · · · · · · · ·	

his LES and provide him relevant information from meetings, it was about a contractor's

⁹ The FAR 1.602-3, Ratification of Unauthorized Commitments, defines an unauthorized commitment as an agreement that is not binding solely because the government representative who made it lacked the authority to enter into that agreement on behalf of the government.

potential access to sensitive government information in general and the discretion entrusted in the contractor to decide what to do with or about that information.

(b) (3) - P.L. 86-36 (b) (6)	(U//TOUC)       personal trust in and reliance on clouded his judgment.         Even if most seniors "knew" to encrypt sensitive emails, as claimed, they should not have to and might not think to encrypt sensitive Agency jaformation related to most senior.         another senior.level colleague. Fürther.	86-36
-		
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SECRET//SL//NOFORN

IV-12-0059

he most certainly served as the gatekeeper of the information on which Government decisions were based.

(U//FOUO) Given the totality of the circumstances, the duties _______ performed constituted inherently governmental functions. However, although they approached being in the category, we found insufficient evidence to conclude that they rose to the level of personal services as defined under law and regulation. The FAR Part 37 identifies as a key to personal services that the contractor personnel are subject to the "relatively continuous supervision and control" of the Government. However, in this case, ______ was not under ______ continuous supervision and control. Rather, it was lack of supervision and control that allowed _______ to use discretion normally reserved for Government employees. Such discretion made his services inherently governmental.

(U//FOUO) The preponderance of the evidence supports the conclusion that _______tasked ______to perform work that was outside his labor category and exceeded the scope of the relevant TTO, thereby creating the potential for an unauthorized commitment, as defined by the FAR, Part 1. The preponderance of the evidence also supports the conclusion that _______tasked ______to perform inherently governmental functions, in violation of the FAR, Part 7, and NSA/CSS Policy 1-39.

(b)(3) - P.L. 86-36 (b)(6)

## **IV. (U) RESPONSE TO TENTATIVE CONCLUSION**

(U//FOUO) On 25 June 2014, the OIG sent the tentative conclusions reached in the investigation. On 18 July 2014, provided his response (copies of the response and related emails are attached as Appendix D). In his said that he disagreed with the OIG's conclusions. He response, asserted that because did not make decisions to bind the Government, did not perform any inherently governmental functions. According to , what constitutes inherently governmental functions and which of tasks fell outside of his labor category and exceeded the scope of the TTO are open to subjective interpretation and debate even among legal experts. He therefore asked that the OIG reconsider the preliminary findings. Because provided no information requiring additional investigation, our preliminary conclusions became final. (b) (3) - P.L. 86-36 (b) (6)

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IV-12-0059

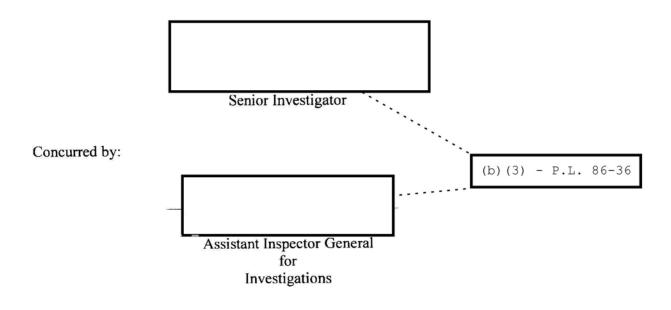
# V. (U) CONCLUSION

(U//FOUO) The preponderance of the evidence supports the conclusion that tasked to perform work that was outside his labor category and exceeded the scope of the relevant TTO, thereby creating the potential for an unauthorized commitment, as defined by the FAR, Part 1. The preponderance of the evidence also supports the conclusion that tasked to perform inherently governmental functions, in violation of the FAR, Part 7, and NSA/CSS Policy 1-39.

(b)(3) - P.L. 86-36 (b) (6)

# VI. (U) DISTRIBUTION OF RESULTS

(U//FOUO) A copy of the OIG report will be forwarded to Employee Relations, OGC Acquisition Law, and OGC Administrative Law and Ethics for action deemed appropriate. A summary of the findings will be forwarded to ADS&CI for information.



- SECRET//SI//NOFORN

IV-12-0059

# (U) APPENDIX A

(U) Relevant Contracting Documents

UNCLASSIFIED//FOR OFFICIAL USE ONLY

# REVISION 3 TO STATEMENT OF WORK for the

CONTRACT

(b)(3) - P.L. 86-36

**OCTOBER 23, 2007** 

UNCLASSIFIED//FOR OFFICIAL USE ONLY Source Selection Information – See FAR 2.101 and 3.104 Page 1 of 17

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(b)(3) - P.L. 86-36 (b)(4) (b)(6)

(b)(3) - P.L. 86-36 (b)(4) (b)(6)

(b)(3) - P.L. 86-36 (b)(4) (b)(6)

(b) (3)	_	P.L.	86-36
(b) (4)			
(b)(6)			

(b)(3) - P.L. 86-36 (b)(4) (b)(6)

(b)(3) - P.L. 86-36 (b)(4) (b)(6)

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(b)(3) - P.L. 86-36
(b)(4)
(b)(6)
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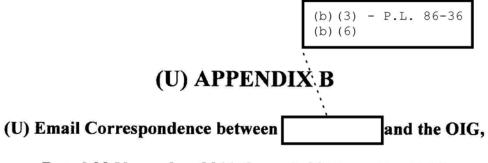
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(b)(3) - P.L. 86-36
(b)(4)
(b)(6)
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(b)(3) - P.L. 86-36 (b)(4) (b)(6)

(b) (3) - P.L. 86-36 (b) (4) (b) (6) SECRET//SI//NOFORN

IV-12-0059



Dated 29 November 2011 through 20 December 2011

SECRET//SI//NOFORN

From: Sent: To: Subject: Subject: FW: (U) ACTION: OIG Complaint	
Signed By: Classification: UNCLASS(FIED//FOR OFFICIAL USE ONLY	
(b) (3) - P.L. 86-36 Senior Investigator Investigations, D14 Office of the Inspector General 963-0920s	
PRIVACY SENSITIVE - any misusé or unauthorized disclosure may lead to disciplinary action	
Sent: Tuesday, December 20, 2011 1:32 PM To: Cc:	
Subject: RE: (U) ACTION: OIG Complaint Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY	
See my responses is Blue Text below, under your email. I thought we responded earlie	r.
v/r,	
From:	6-36
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY	
I am sorry I thought we answered this already. I'll search my email.	
From: Sent: Tuesday, December 20, 2011 11:43 AM To:	

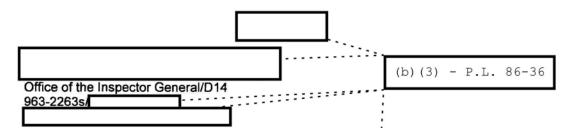
Doc ID: 6601516

Cc: Subject: RE: (U) ACTION: OIG Complaint Classification: UNCLASSIFIED//FOR OFF ICIAL USE ONL I did not receive a response from you regarding the action I sent to you on 29 November 2011. I wanted you to know that I am going to be on leave for the next couple of weeks, so I will be turning over my cases to other investigators. Your case is being picked up by of my office. Regards (b)(3) - P.L. 86-36 Office of the Inspector General/D14 963-2263s . - -PRIVACY SENSITIVE - any misuse or unauthorized disclosure may lead to disciplinary action. From: - P.L. 86-36 (b) (3) Sent: Tuesday, November 29, 2011 4:38 PM (b) (6) To: Cc: Subject: (U) ACTION: OIG Complaint Classification: UNCLASSIFIED//FOR O The OIG has received a complaint that you are using a contractor. às an Executive Assistant, According to the complaint, he, as a contractor, has access to your e-mail and attends your meetings to take notes for you. The OIG has the following questions: Please describe current functions. provides senior level support to His with duties are aligned with his Labor Description. He assists all 111 He • ; • Because of extensive background he is an ideal source of expertise on ; ; ; Because of innumerable higher management imposed taskings provides expert advice More than 70% of time is spent ï on

In addition,attends somemeetings for me and takes notes; however, because of his unique qualifications and expertise he is able to sift through and record only the importantrelated issues. This multiplies my time and the time of my deputies.
Please describe howcurrent functions match the labor description in the contract, provided below.
duties are in line with the labor description in the contract. He provides expert         assistance on         Because of         background and experience,         is able to respond rapidly, accurately, and
efficiently. In most cases his experience and background allows to respond vithout involving multiple layers of workforce. This is a great time savings
What accounts of yours does have access to?
What, if any, access allows to see budgetary or other information regarding (b) (3) - P.L. 86-36
has access to He, is covered by the OCI provisions which
prevent contractors from using this information to competitive advantage. He is prevented from all information or discussions involving the contract or any discussion of the follow-on contract.
What kinds of taskings doessend out under his own signature?
forwards some taskings topersonnel to gather information in order to respond. However, because ofexperience, more than half of altaskings are answered without going beyond thefront office. In addition, he is able to draft responses for my review quickly and easily and accurately. This is enormously efficient and greatly reduces the workload on the rest of theleadership and workforce(b) (3) - P.L. 86-36
What actions does send out on your behalf?
What actions doessend out on your behalf? (b) (6)(b) (6)
What actions doessend out on your behalf? (b) (6) responds to actions and taskings only after Lor my Deputies have reviewed and coordinated on the response. What was your reason for hiring a contractor as an executive assistant rather than a

Please provide a response to the above by COB 13 December 2011. If you have any questions, please don't hesitate to contact me.

Regards,



PRIVACY SENSITIVE - any misuse or unauthorized disclosure may lead to disciplinary action.

Labor Description Provided in Contract

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

Classification: UNCLASSIFIED // FOR OFFICIAL USE ONLY-

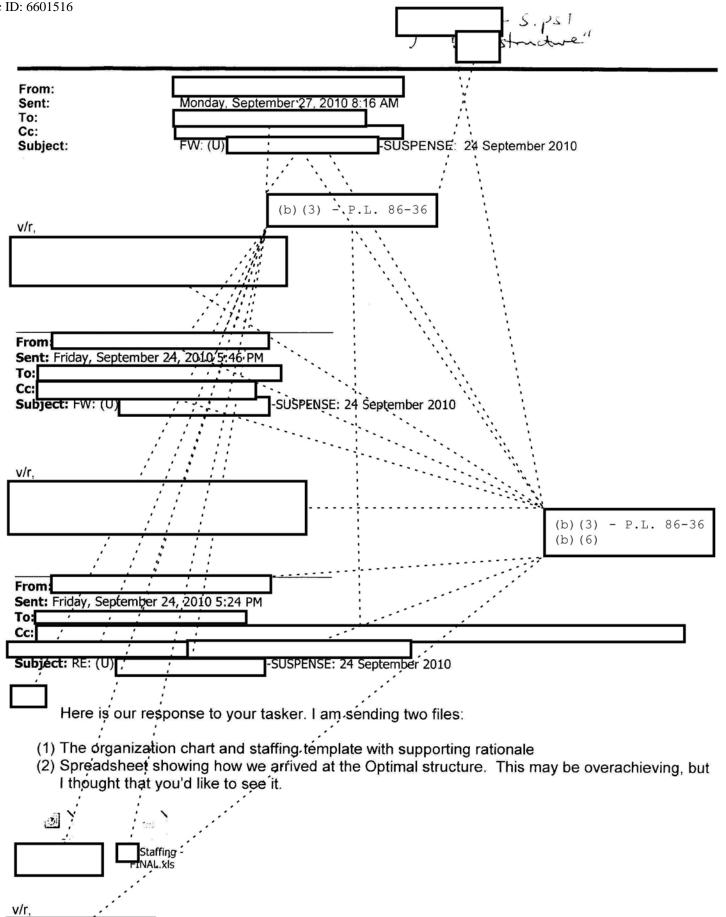
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

## (U) APPENDIX C

## (U) Examples of Relevant Emails

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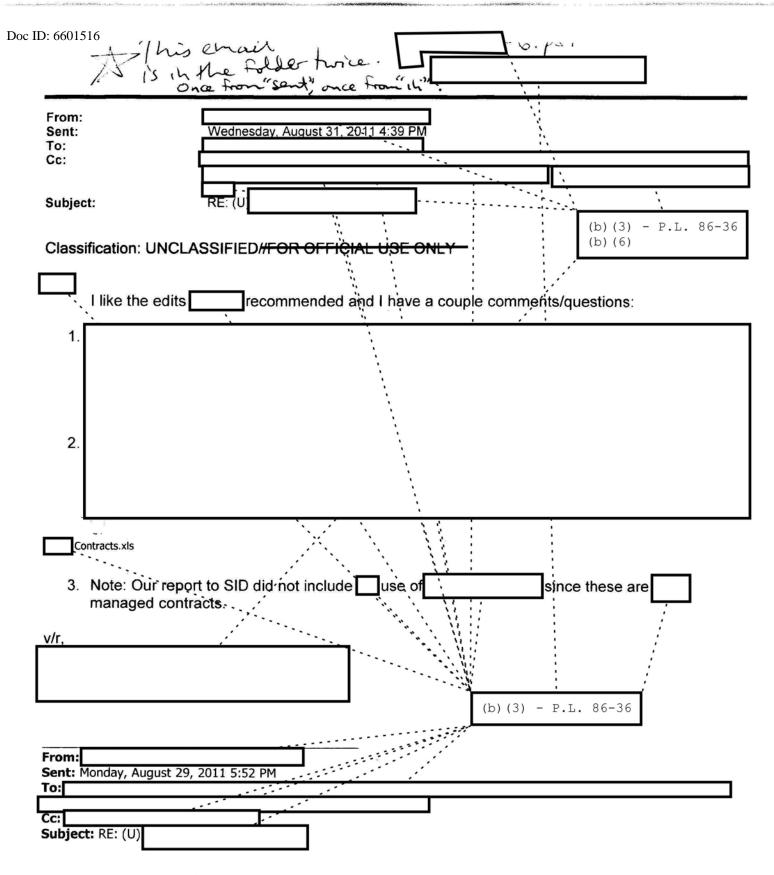
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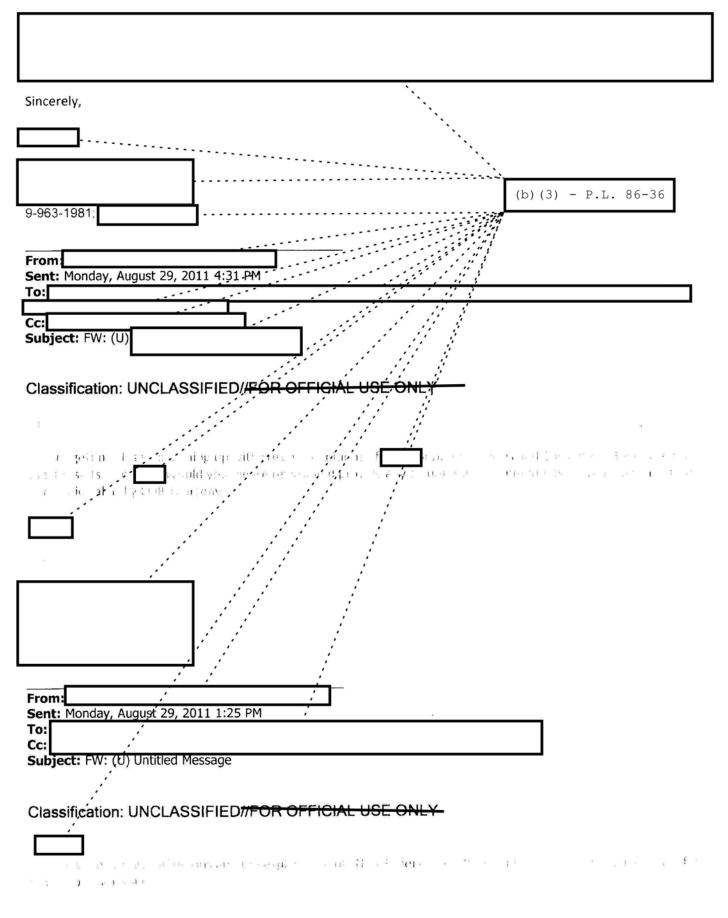
				ــــــب ب		-Ч _,
From:			, 	<i>:</i>		
Sent: To:	Thursday, Augu	st 19, 2010 11:48 AM				<u> </u>
		U				1
Subject:	(0)		ENSE: 13 September	2010		-
Classificatio	on: UNCLASSIF	IED)	HAL USE ONLY			
All -		****	· · · ·			
current staff	s and grades wi	ur optimal staffing	ou to complete fo	r your current org	and then your	optimal org. The
current staff by work role spreadshee some type of staffing spread Given we have submit their	ing as well as yo s and grades, wh numbers should f metric(s) for ho etc. Would lik adsheet. ave set the org chart and sta ng. Please let me	ur optimal staffing nich I would like yo I match your org o w many e you to think on t structure, all affing template NL e know if you have	ou to complete to chart numbers. O ve ne this and provide y should fully tran T 13 September. any questions.	r your current org ne of the items wo ed your metrics when hsition their current The goal is then oro structure ter	and then your discussed ye you submit yo it structure to t to discuss thes nplate with cur	optimal org. The sterday was developing our org structure and the new structure and se at the 15 Septemb rrent and optimal staff
current staff by work role spreadshee some type of staffing spre Given we ha submit their meetin the organiza your organiza	ing as well as yo s and grades, wh numbers should f metric(s) for ho etc. Would like adsheet. ave set the org chart and sta ng. Please let me an ational blocks (se cations. Same du	ur optimal staffing nich I would like yo match your org o w many e you to think on the structure, all structure, all structure, all structure, all diffing template NL whow if you have a structure, all structure, all	ou to complete fo chart numbers. O ve ne this and provide y should fully tran- trans September. any questions. ed to complete at ate) and a Staffing	r your current org ne of the items we ed. your metrics when nsition their curren The goal is then org structure ter Template with the	and then your discussed ye you submit yo it structure to t to discuss thes nplate with cur	optimal org. The esterday was developing our org structure and the new structure and se at the 15 Septemb
current staff by work role spreadshee some type of staffing spre Given we ha submit their meetin the organiza your organiza	ing as well as yo s and grades, wh numbers should f metric(s) for ho etc. Would like adsheet. ave set the org chart and sta ng. Please let me an ational blocks (se cations. Same du	ur optimal staffing nich I would like yo i match your org o w many e you to think on t structure, all structure, all structure, all diffing template NL sknow if you have a lare expected to the template	ou to complete fo chart numbers. O ve ne this and provide y should fully tran- trans September. any questions. ed to complete at ate) and a Staffing	r your current org ne of the items we ed. your metrics when nsition their curren The goal is then org structure ter Template with the	and then your discussed ye you submit yo t structure to t to discuss thes nplate with cur ne work roles a	optimal org. The sterday was developing our org structure and the new structure and se at the 15 Septemb rrent and optimal staff
current staff by work role spreadshee some type of staffing spre Given we ha submit their meetin the organiza your organiza	ing as well as yo s and grades, wh numbers should f metric(s) for ho etc. Would like adsheet. ave set the org chart and sta ng. Please let me an ational blocks (se cations. Same du	ur optimal staffing nich I would like yo match your org o w many e you to think on the structure, all structure, all structure, all structure, all diffing template NL whow if you have a structure, all structure, all	ou to complete fo chart numbers. O ve ne this and provide y should fully tran- trans September. any questions. ed to complete at ate) and a Staffing	r your current org ne of the items we ed. your metrics when nsition their curren The goal is then org structure ter Template with the	and then your discussed ye you submit yo t structure to t to discuss thes nplate with cur ne work roles a	optimal org. The esterday was developing our org structure and the new structure and se at the 15 Septemb rrent and optimal staff and grades appropriat

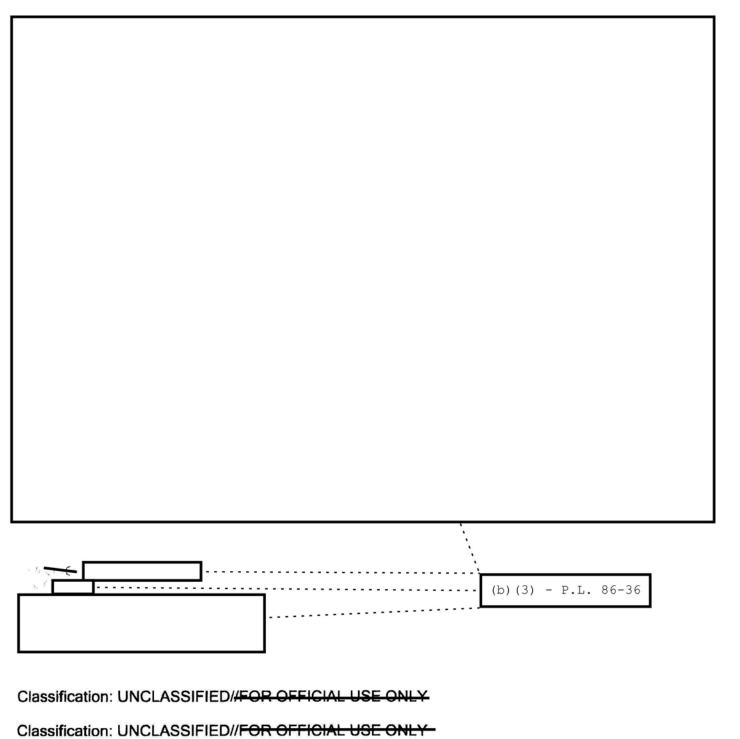
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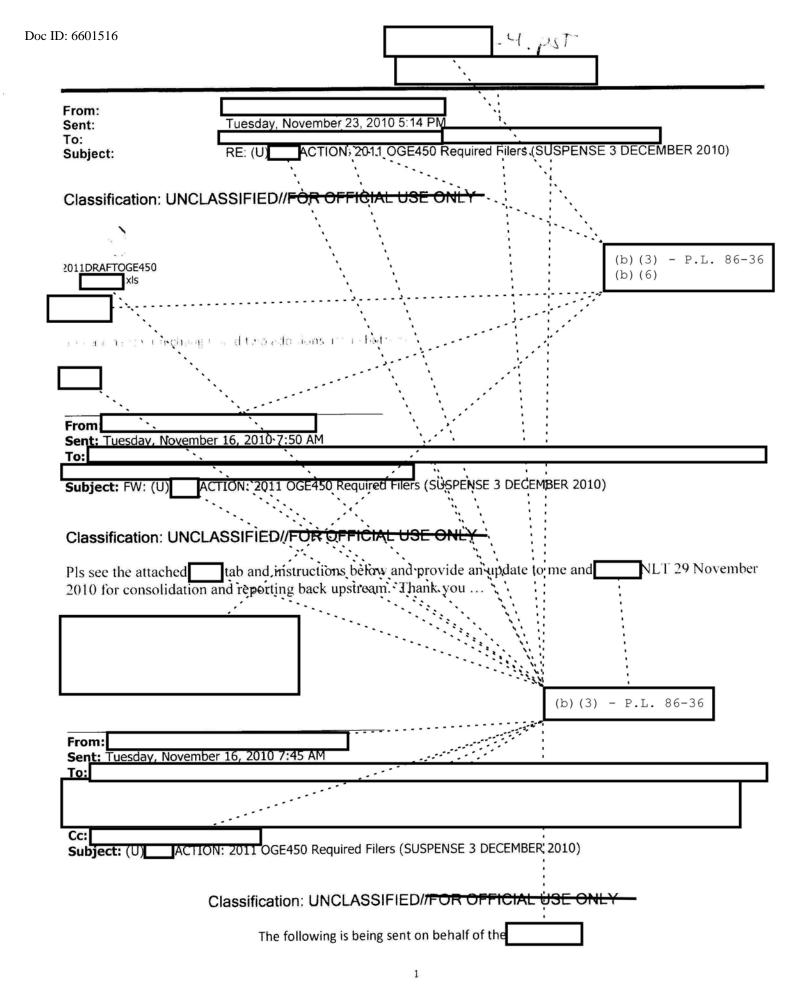
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Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY



### Please send your responses to the

t %. It i ta

## no later than COB 2 December 2010

Good morning,

(U) BACKGROUND: The OGE450 Report is a U.S. Office of Government Ethics form filed annually by certain DoD employees. The OGE450 Reports are required by the Ethics in Government Act of 1978, Executive Order 12674, and 5 CFR Part 2634. The purpose of the OGE450 report is to assist employees and their agencies in avoiding conflicts between official duties and private financial interests or affiliations. The information provided on the form helps the Ethics & Fiscal Law (E&FL) office determine whether any potential conflicts exist. Individuals are designated to file to avoid involvement in a real or apparent conflict of interest.

DO NO CONFUSE THIS EMAIL WITH THE SECURITY FINANCIAL DISCLOSURE FORM. The Security the Financial Disclosure Form, their form must be filed in addition to the OGE450 Report. If you have questions about the Security Financial Disclosure Form contact their Financial Analysis Staff by email to the Geater form.

(U) ACTION: Each organization must review the <u>1.1.1.5.1 in the second i</u>

This list should only contain individuals that are grades GG15 and below, and military members 0-6 and below. We are only updating their list at this time. Please do not ask anyone to file an OGE450 Report, until they receive direct instructions from the E&FL office. Please provide the updated list of employees to by COB 2 December 2010.

(U) FORMAT: For your convenience, attached is the current 2010 OGE450 filers list for your organization with instructions on how changes should be made. Only one spreadsheet for the entire organization should be forward to the E&FL POC. Do not delete any information on this excel spreadsheet to ensure tracking status of each OGE450 filer.

<< File: 2011DRAFFOGE450Log.xls->>	
If you have any questions or concerns, please contact me.	(b)(3) - P.L. 86-36
Thank you and have a pleasant day,	
	· ·
From Sent: Monday, November 15, 2010 2:58 PM To:	

Cc: ACTION: 2011 OGE450 Required Filers (SUSPENSE 3 DECEMBER 2010) Subject: Classification: UNCLASSIFIED//FOR OFFICIAL USE Good Afternoon Please find the below action regarding the collection of employee names in the organization who will be required to complète a Confidential Financial Disclosure Report (OGE450); in 2011. According to our records you assisted us with gathering this information for the 2010 cycle, however if you should no longer be the POC please let me know and if possible direct me to the appropriate POC. Please confirm receipt of this action Thanks (U) SUSPENSE: Friday, 3 December 2010 (b) (3) P.L. 86-36 (U) PURPOSE: To obtain list of individuals required to file the control in the (OGE450) for 2011.

(U) BACKGROUND: The OGE450 Report is a U.S. Office of Government Ethics form filed annually by certain DoD employees. The OGE450 Reports are required by the Ethics in Government Act of 1978, Executive Order 12674, and 5 CFR Part 2634.

The purpose of the OGE450 report is to assist employees and their agencies in avoiding conflicts between official duties and private financial interests or affiliations. The information provided on the form helps the Ethics & Fiscal Law (E&FL) office determine whether any potential conflicts exist. Individuals are designated to file to avoid involvement in a real or apparent conflict of interest.

DO NO CONFUSE THIS EMAIL WITH THE SECURITY FINANCIAL DISCLOSURE FORM. The Security the Financial Disclosure Form, their form must be filed in addition to the OGE450 Report. If you have questions about the Security Financial Disclosure Form contact their Financial Analysis Staff by email to:

(U) ACTION: Each organization must review the <u>sector</u> and provide a complete list of employees that are performing duties that meet the criteria. This list must be approved by the employee's supervisor. If an employee's duties fall under those listed on the Criteria (as of 1 January 2011), that employee should be added to the list.

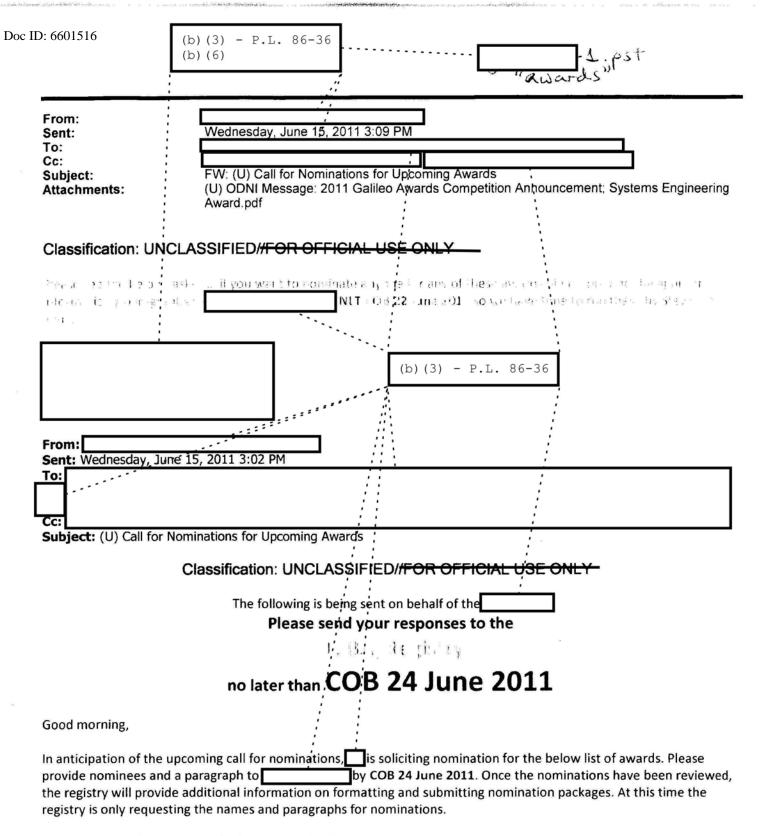
This list should only contain individuals that are grades GG15 and below, and military members 0-6 and below. We are only updating their list at this time. Please do not ask anyone to file an OGE450 Report, until they receive direct instructions from the E&FL office.

(U) FORMAT: For your convenience, attached is the current 2010 OGE450 filers list for your organization with instructions on how changes should be made. Only one spreadsheet for the entire organization should be forward to the E&FL POC. Do not delete any information on this excel spreadsheet to ensure tracking status of each OGE450 filer.

(U//FOUO) POC: Please respond via email directly to	
<< File: 2011DRAFTOGE450Log.xls.>>.	, , ,
	(b)(3) - P.L. 86-36

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

: 6601516	z. pst
From: Sent: To:	Friday, June 10, 2011 8:41 AM
Cc:	
Subject:	(U) COOP Calldown Exercise SUSPENSE 13 June 2011
Classification: UNCL	SSIFIED//FOR OFFICIAL USE ONLY (b) (3) - P.L. 86-36
Apparently during the CO respond within the requir outside the time limit?	P Calldown exercise the other day the system was unable to contact you or you did not d time period. Can you please let me know if you received a notification or received it
Please respond to me	by the above suspense. Thank you
Classification: UNCL	SSIFIED#FOR OFFICIAL USE ONLY
	(b)(3) - P.L. 86-36 (b)(6)



For additional information on the below awards please visit:

The below is a list of the awards for which nominations are being accepted and a brief description of the award:

#### **Quarterly Nomination Calls**

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#### National Intelligence Awards

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 Recognizes a single exceptional contribution to the IC and the US; awarded on a very selective and limited basis.

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 The IC EEO and Diversity Exemplary Leadership Award recognize outstanding achievement and performance by a senior IC officer (civilian or military) in creating an environment of equal employment opportunity, diversity, and inclusion.

 The IC EEO and Diversity Outstanding Achievement Award recognize a significant act or noteworthy accomplishment by a manager, individual employee, or group of employees related to equal employment opportunity, diversity, and inclusion.

and a second second

 In recognition of sustained superior performance of duty of high value by a member of the Intelligence Community or for a significant single act of special merit.

પ્રદા છે. દેવી સંવયમાં પ્રદાગમાં છે.

 In recognition of distinguished meritorious service or achievement in a duty of great responsibility within the Intelligence Community which distinctly benefits the interests of the United States and constitutes a major contribution to the foreign intelligence mission of the Intelligence Community.

معالفات بينا برناك

o In recognition special an unique contributions to the successful accomplishment of an IC mission.

and a supplicity of the exact of

 This monetary award recognizes a significant act or contribution by an individual or group that results in significant, quantifiable savings or other tangible benefits to the US and/or the IC. This award is granted annually to eligible USG civilian employees only.

8 8 8 8

 Recognizes superior service and/or lasting contribution to the IC and U.S. over a sustained period by an individual.

#### Yearly Nomination Calls

a fa sena fatigar e dave ta

 The Department of Defense (DoD) Value Engineering (VE) Achievement awards are intended to stimulate VE activity for the purpose of reducing costs, improving quality, enhancing effectiveness, and increasing efficiency throughout the DoD.

1 ( De 1941 )

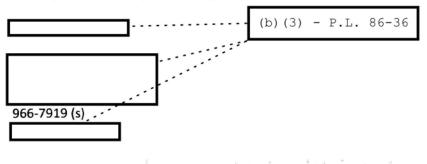
 The purpose is to honor outstanding men and women in the Federal Government who have performed exceptional and meritorious work force and to encourage high standards or performance in the Federal Government. This program is for career, permanent, civilian employees of the Federal Government; however, military personnel may also be nominated.

- (See attached email)
  - The Galileo Awards Program is an annual IC-wide competition designed to encourage and recognize innovative workforce ideas that address current challenges and help shape the future of US Intelligence. The winning papers (up to three) each receive \$10,000 award. Winning authors will have multiple opportunities to present their ideas to IC leadership, including at the annual DNIhosted awards ceremony and luncheon.

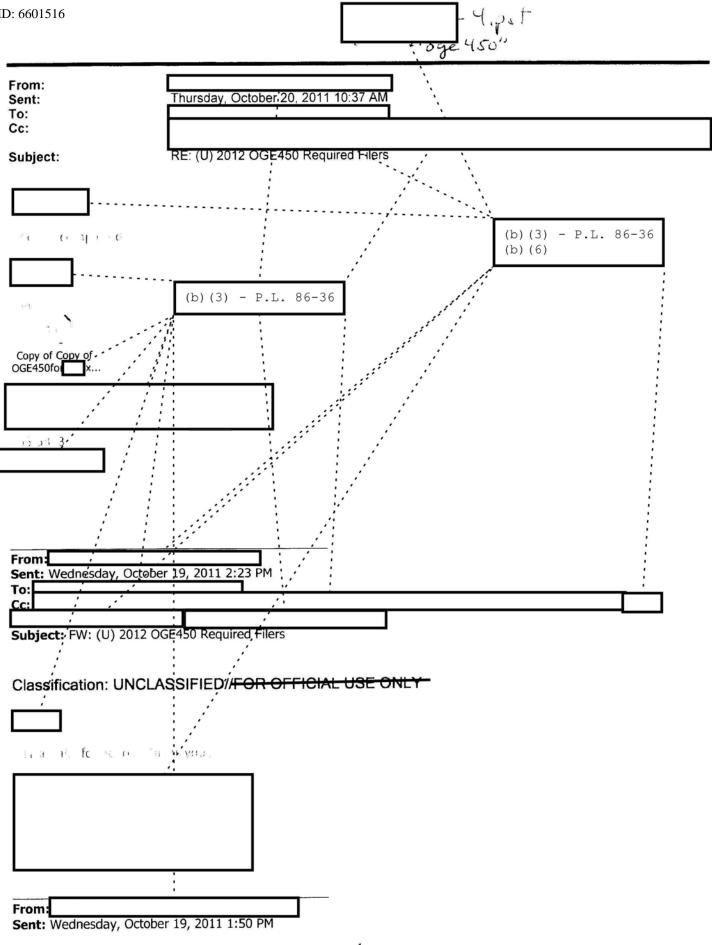
THERE RE WERE NO STREET BELIEF OF BUILT

If you have any question or concerns, please contact me.

Thank you and have a pleasant day,







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Doc ID: 6601516
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То:
Cc: Subject: (U) 2012 OGE450 Required Filers The following is being sent on behalf of the Please send your responses to the
no later than COB 3 November 2011
Good afternoon,
Please review the <u>OGE450 Report Filing Criteria</u> and provide a complete list of employees that are performing duties that meet the criteria. This list must be approved by the employee's supervisor. If an employee's duties fall under those listed on the Criteria (as of 01 January 2012), that employee should be added to the list. Please provide the list of employees for your organization to by COB 3 November 2011.
If you have any questions or concerns, please contact Thank you and have a pleasant day,
(b)(3) - P.L. 86-36
400.7490
From: Sent: Wednesday, October 19, 2011 12:14 PM To: Cc: Subject: (U) 2012 OGE450 Required Filers

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

(U) SUSPENSE: Tuesday, 7 November 2011

(U) FORMAL COORDINATION: 2012 OGE450 Required Filer List.

(U) PURPOSE: To obtain list of individuals required to file the transformation of the second second

(U) BACKGROUND: The OGE450 Report is a U.S. Office of Government Ethics form filed annually by certain DoD employees. The OGE450 Reports are required by the Ethics in Government Act of 1978, Executive Order 12674, and 5 CFR Part 2634.

The purpose of the OGE450 report is to assist employees and their agencies in avoiding conflicts between official duties and private financial interests or affiliations. The information provided on the form helps the Ethics & Fiscal Law (E&FL) office determine whether any potential conflicts exist. Individuals are designated to file to avoid involvement in a real or apparent conflict of interest.

Financial Disclosure Form, their form must be filed in addition to the OGE450 Report. If you have questions about the Security Financial Disclosure Form contact their Financial Analysis Staff by email to:

**(U)** ACTION: Each organization must review the  $\underline{2}_{2} + \underline{3} + \underline{2}_{2} + \underline{3} +$ 

This list should only contain individuals that are grades GG15 and below, and military members 0-6 and below. We are only updating their list at this time.

DO NOT ask anyone to file an OGE450 Report, until they receive direct instructions from the E&FL office at the beginning of 2012.

(U) FORMAT: For your convenience, attached is the current 2011 OGE450 filers list for your organization with instructions on how changes should be made. Only one spreadsheet for the entire organization should be forward to the E&FL POC. Do not delete any information on this excel spreadsheet to ensure tracking status of each OGE450 filer.

(U//FOUO) POC: Please respond	d via email directly to			
	_			
		(b) (	3) - P.L. 86-36	
···				

ID: 6601516		"actions"
From: Sent: To: Cc:	Thursday, September 23, 2010 12:26 PM	
Subject: Classification: UNCLA	RE: (U) FY10 CDA Tasket (Accomplishments) SSIFIED//FOR OFFICIAL USE ONLY	
—	out. This has been coordinated with the	(b)(3) - P.L. 86-36 (b)(6)
·····,	· · · · · · · · · · · · · · · · · · ·	
From: Sent: Wednesday, Septen To:	nber 22, 2010 12:54 PM	
Cc: Subject: (U) FY10 CDA Ta	asker (Accomplishments)	
С	lassification: UNCLASSIFIED//FOR OFFIC	HAL USE ONLY
	The following is being sent on behalf of the	
Good afternoon,	September 2010	(b)(3) - P.L. 86-36

The Office of the Director of National Intelligence (ODNI) has tasked each agency to report on its progress against EEO and diversity goals as part of their Congressionally Directed Action - Report on Hiring and Retention of Minority Employees in the Intelligence Community (CDA). This annual report measures how well the IC has done against the goals of the IC EEOD Strategic Plan.

Please provide input on significant and high-level EEO and diversity achievements and planned initiatives for FY10 as they relate to the EEOD Strategic Plan goals and objectives listed in attachment 1. Please provide a description of the achievement(s) including:

- purpose/goal of the event or initiative
- outcome/impact

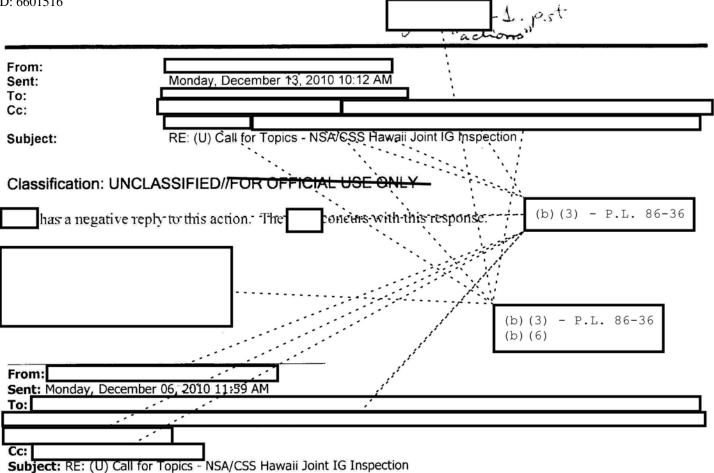
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relevant background information

Include metrics where appropriate, such as the number of individuals who participated or total hours spent. has provided ample responses in the past (for examples please see attachment 2 for sample accomplishments. Please

ensure that all submissions are consolidated at the office level in narrative format and are accurately portion marked. Please provide responses to by NOON 27 September 2010. If you have any questions or concerns, please contact Thank you, (b) (3) - P.L. 86-36 966-7919 (s)

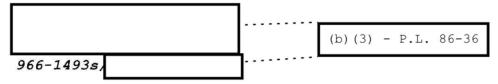
Doc ID: 6601516	(b) (3) - P.L. 86-36 Competencies worksheet"
From: Sent: To: Cc:	(b) (3) - P.L. 86-36 (conpetencies worksheet" Liesdav, October 19, 2010 3:00 PM Liesdav, October 19, 2010 3:00 PM
Subject: Attachments: Classification: UNCLA	(U) Competency Rating Worksheet Competency Rating Worksheet 10-7-10 v1.xlsx
I am responding on beha to indicate recom	If of Changed score blocks have been highlighted in yellow mendations. If you have any questions please contact me. Thanx
	(b) (3) - P.L. 86-36
	(b) (6)

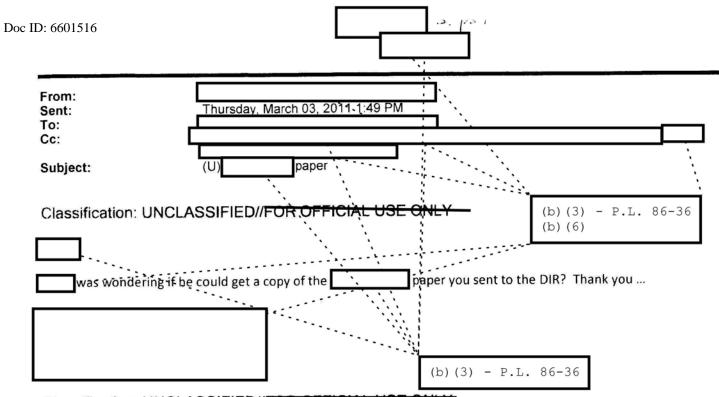


Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY-

15 December 2010:

NOTE: IF NO RESPONSE IS PROVIDED BY THE ABOVE DUE DATE, IT WILL BE ACCEPTED AS "NO TOPICS TO RECOMMEND" FOR THIS ACTION.





Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

			-2. p	ost
From: Sent: To: Cc:	Thursday, March 24, 5	2011 3:30 PM		
Subject:	RE: (U) COOP Call D	own Lists	** _{**}	
Classification: UNC	LASSIFIED/( <del>FOR OFI</del>	FICIAL USE ONLY		
This action has been co	empleted for			(b)(3) - P.L. 86-36 (b)(6)
From:		(b)(3) - P.I	. 86-36	
Sent: Wednesday, Mar To:	ch 23, 2011 6:55 AM			
Cc: Subject: (U) COOP Ca	ll Down Lists			
	Please se	being sent on behalf o end your response OB 24 Ma	es to the	

Good morning,

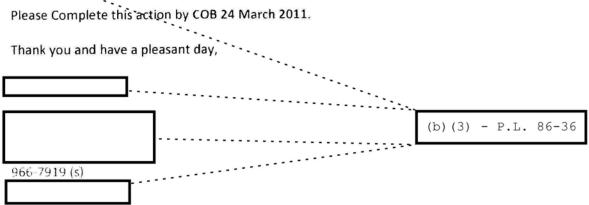
Please remove all contractors from your COOP Call Down lists

Per the General Council:

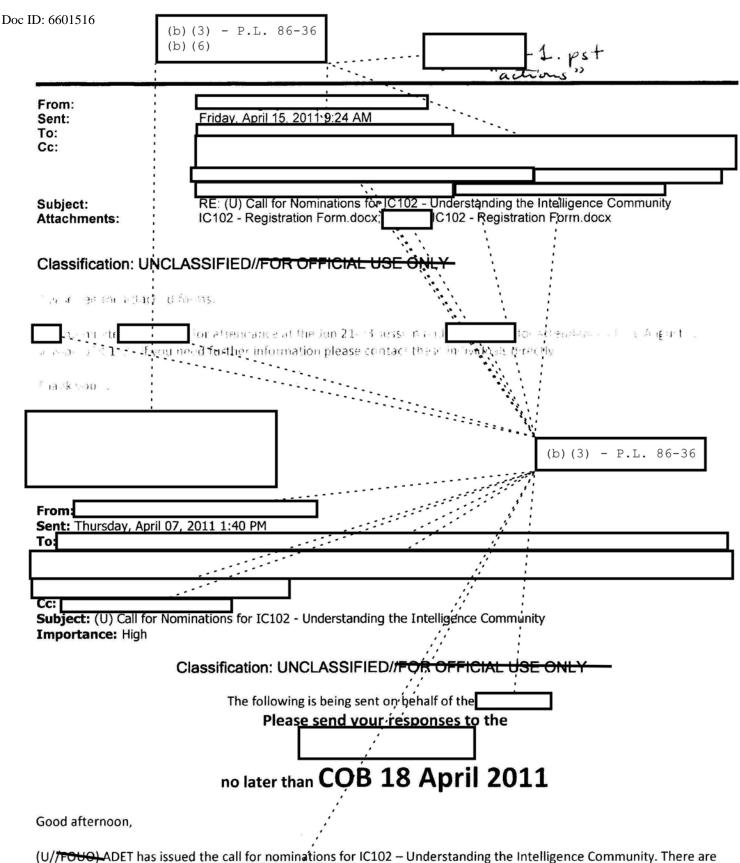
Contractors cannot be put on an organization's COOP Call Down List unless the contract states that they are subject to recall.

CORs would be required to contact the PM should contractors be required for a COOP. Please be sure that your CORs are aware of this.

Please e-mail the registry when you have completed this action. If you have any questions or problems please contact 966-5007.

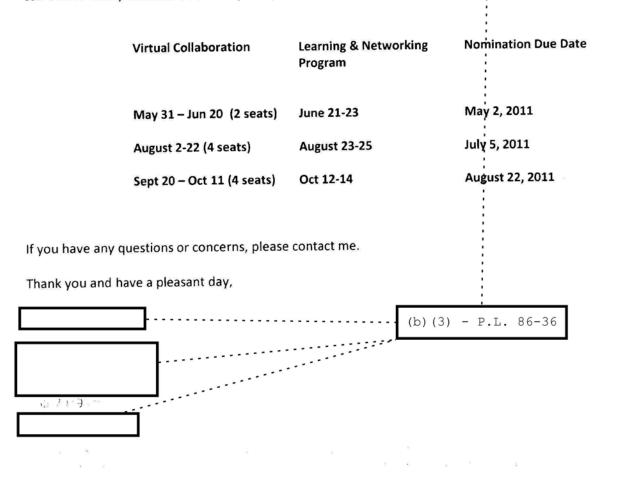


(U) Microsoft Outlook 2007 has an acknowledged glitch whereby text font and color is changed during the 'send' process. Until the glitch is resolved, this email may contain different fonts and colors which at times may degrade content (especially when the font color changes to yellow).



four offerings left for the year and has a set number of allocations for each one. Each offering includes a 3 week period for virtual collaboration and 3 days of classroom participation in Chantilly, VA. Students must be able to attend the 3 classroom meetings to ensure completion of this course.

(U//FOUO)-Please submit your nominees' registration forms for the below offerings by COB 18 April. Ensure your nominees complete the attached Registration Form that will be submitted to ______ if individual is selected. Students can't be officially enrolled unless they complete the form.



D: 6601516		(sops) +, pst
From: Sent: To: Cc: Subject: Attachments:	Tuesday, May 10, 2011 2:17 PM RE: (U) Chief Signature SOP Signature SOP.doc	
	ICLASSIFIED/ <del>/FOR OFFICIAL USE ONLY</del>	(b)(3) - P.L. 86-36 (b)(6)
From: Sent: Monday, May ( To: Subject: (U) Ch	09, 2011 1:59 PM	(b)(3) - P.L. 86-36
	NCLASSIFIED// <del>FOR OFFICIAL USE ONLY</del> ne attached SOP and let me know if you have any questio anks.	ns/comments or see any concerns with
R		

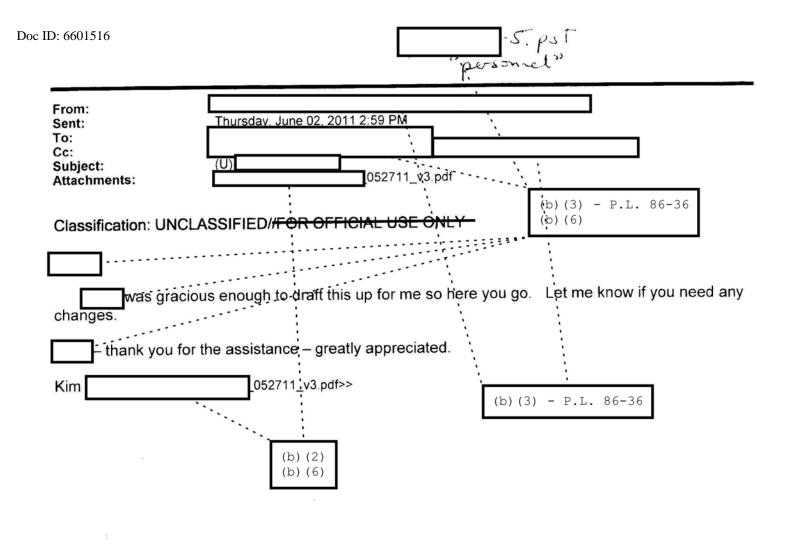
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

	<b>Routing Process for Documentation Requiring Chief and/or Deputy</b>
	Chief Signature or Review
	<b>Bottom Line</b> : No document shall be reviewed by the Chief or Deputy Chief of without prior review and edits by the chain of command. It is unacceptable for documents to go direct to the top without prior review/coordination.
	Routing Procedures:
Ľ	
Ì	Upload to appropriate dropbox In the comments section, the review date and initials of the Division Chief and Chief of should be
ĵ	annotated.
	Office Manager will verify date and initials of the management chain, log the date/time the document was received, print the document, give to Chief or D/ Chief for review and concurrence. (NOTE: How do we handle who is not
	After signature is received, Office Manager logs the signature date, scans document and files in appropriate folder on shared drive and will e-mail the document to the appropriate POC, <u>(NOTE)</u> again has no access to shared drive.
	Need to figure out system to accommodate people       (b) (3) - P.L. 86-36         Softcopy Documents that require Chief pr-higher.signature       (b) (3) - P.L. 86-36
	Sorcopy Documents that require chief pringher. Signature
	Documents requiring Chief/Deputy Chief signature <b>MUST</b> be submitted to <i>(what is this?)</i> . In the body of the e-mail, the date and initials of <u>when</u> the Division Chief <u>and</u> Chief reviewed the documents must be annotated. In addition, appropriate POC, background and supporting documentation shall be included.
ſ	The Office Measure will write date and initials of Division Chiefford Chief
	The Office Manager will verify date and initials of Division Chief and Chief (or else it will be returned), log the document and give the document to the Chief or D/Chief for signature. (NOTE: again, we need to figure out how to handle in another building.)
	After signature, Office Manager logs document out to if required. If some some second
	At no time is a document to be given to the for signature without going through the Office Manager. (NOTE: need an alternative if Office Manager on leave CoS?)
	Hardcopy Documents that require Chief pr higher signature
	Hardcopy documents must be submitted directly to the office manager with an SPF that outlines appropriate POC and

background information for the subject at hand. The SPF and associated documents shall be routed and reviewed through the chain of command. The Office Manager will log the document and give the document to the Chief or D/Chief for signature.

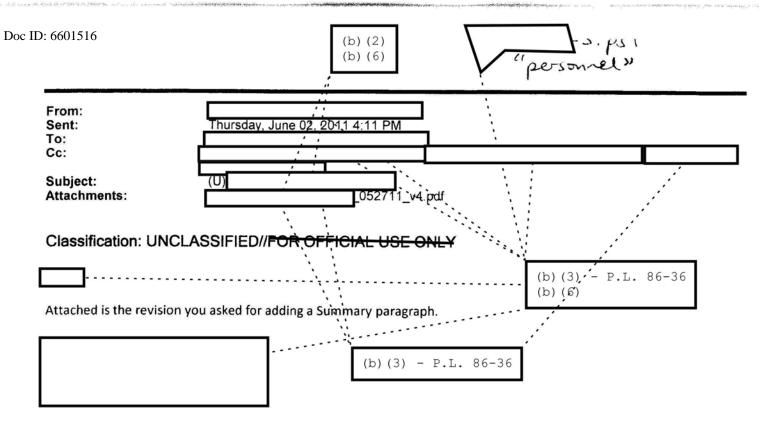
UNCLASSIFIED

UNCLASSIFIED After signature, Office Manager logs document out to first required. If first is not required the Office Manager scans the document, files scanned document in appropriate folder in shared drive, emails scanned document to POC and logs date of return. At no time is a document to be given to the for signature without going through the Office Manager. (NOTE: See previous note.) (b) (3) - P.L. 86-36



1					
	(b) (2) (b) (3) (b) (5) (b) (6)	-	P.L.	86-36	

(b) (5) (b) (6)
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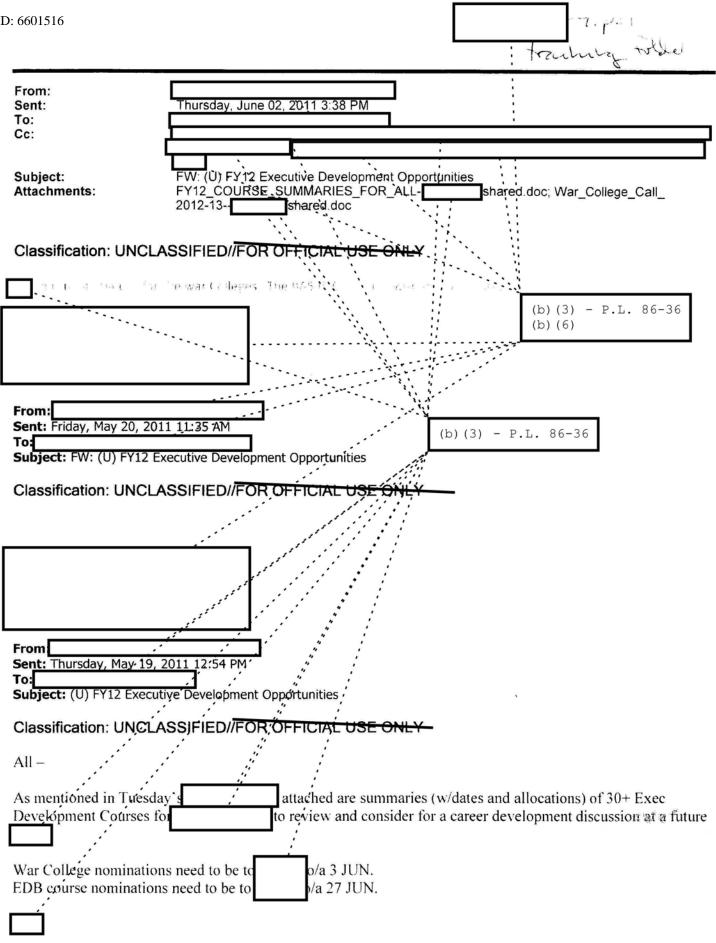


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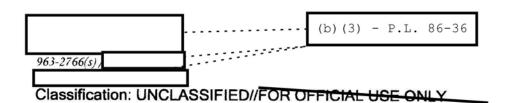
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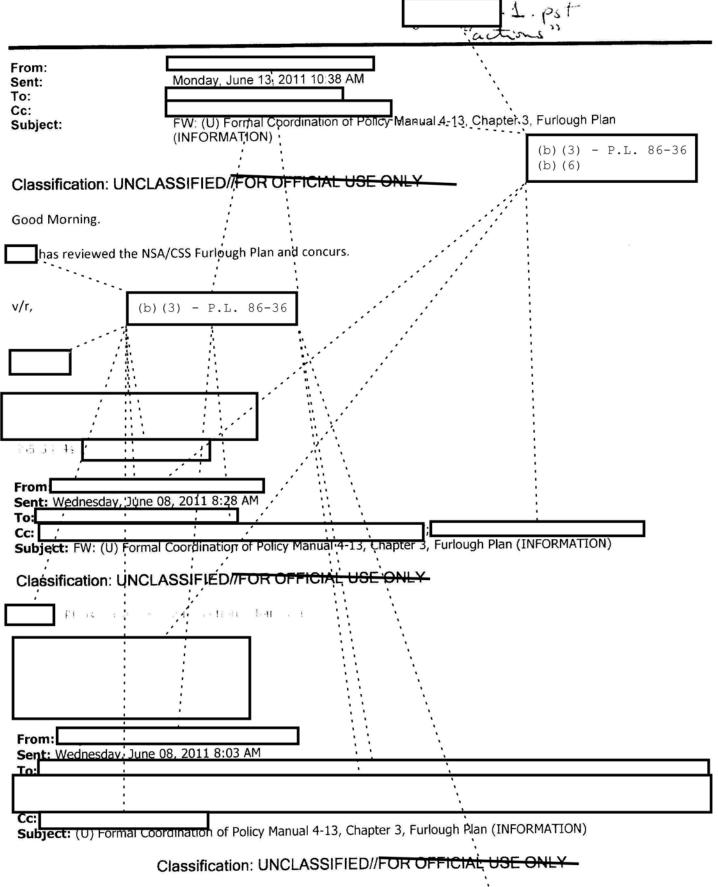
(b) (2)			
(b) (3)	-	P.L.	86-36
(b) (5)			
(b)(6)			





I. C. COMPRESSION





The following is being sent on behalf of the

Please send your responses to the no later than COB 14 June 2011

Good morning

(U) In March 2011, ADHR published a Furlough Plan to respond to the possibility that Congress would not pass a Continuing Resolution to fund government operations for the balance of the fiscal year. Although a crisis was averted, that plan has become the basis for a formal furlough policy, which is now being coordinated and will be published as Policy Manual 4-13, Personnel Administration, Chapter 3, "

(U) Please be advised that the " policy is now available for review and comment. <u>Please review</u> the policy and provide an appropriate level of concurrence. If the response is non-concur, provide comments as to why in the . The originators are requesting only Critical and Substantive comments.

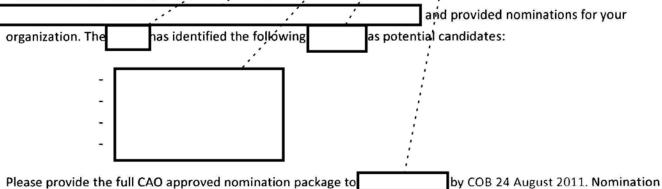
- (U) Critical Signals an issue that will result in an organizational non-concurrence unless amended.
- (U) Substantive Identifies an issue that is of major significance, but will not result in an organizational non-concurrence.

(U) Please provide responses to by COB 14 June 2011.		
(U) If you have any questions or concerns, please contact-me.		
Thank you and have a pleasant day,	(b)(3) - P.L. 86-3	6
² sel: 2 ^m : <b>9</b> - si 1 - 3 <b>1</b> - 7 <b>1</b> 1 - 3 <b>1</b> - 7 <b>1</b>		_

2. 0001510	actions" - 1. pst-
From: Sent: Wednesda To: Cc:	ay, August 17, 2011 9:10 AM
Subject: RE: (U) RI	EVISED TASKER: Getting the word out - Galileo 2011
Classification: UNCLASSIFIED/	TFOR OFFICIAL USE ONLY
n rut i e æred	diPer B _a vin 3   1 e d es Pt 2) (β+αε.(-, -v)
From: Sent: Wednesday, August 17,2011 9:	:06 AM
To: Cc:	
Subject: (U) REVISED TASKER; Gettin	ng the word out - Gatiléo 2011
Classification: UNCLASSIFIED/	
Good morning all,	(b)(3) - P.L. 86-36
provide the name of the program and	g this action, the original tasker for the Galileo Award has been updated. Please I a nomination paragraph for consideration by COB 24 August. The full OB 7 September. All organization will be notified as to whether or not their ove forward.
If you have any questions or concerns	, please contact me.
Thank you and have a pleasant day,	
966-7919 (s)	
From: Sent: Friday, August 12, 2011 9:18 A	

Doc ID: 6601516

To:
Cc:
Subject: FW: (U) FW: Getting the word out - Galileo 2011
The following is being sent on behalt of the
Please send your responses to the
no later than COB 24 August 2011
(b)(3) - P.L. 86-36
Good afternoon,
DNI has an original the kick-off of the eighth Galileo Awards competition. The Galileo Awards competition challenges
the Intelligence Community (IC) work force to find bold, innovative, and creative solutions to the IC's toughest
challenges, to explore transformational change, and to build an integrated Intelligence Community to serve the change
needs of US national security. Winners (up to three) receive \$10,000 and the opportunity to brief senior IC leaders,
Congress, and appropriate IC audiences.
Please review the criteria/rules for the award, which can be found at

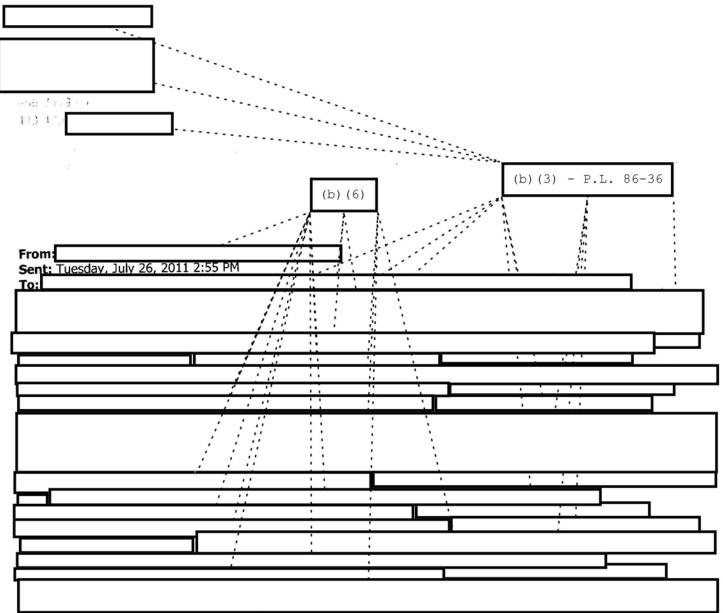


packages need to include the following:

- All information for submitted for the award must be unclassified.
- Paper of no more than 5,000 words (12-pitch, double-spaced), not including charts and graphs. This
  applies only to the text of the paper.
- Individuals or teams from within the IC are eligible to submit papers. (Participants MAY submit more than one paper, either as an individual or co-author/team member.)
- Paper cover page will include:
  - title
  - date of submission
  - executive summary
- A completed 2011 Intellectual Property Rights Agreement.

If you have any questions or concerns, please contact me.

Thank you and have a pleasant day,



Subject: Getting the word out - Galileo 2011

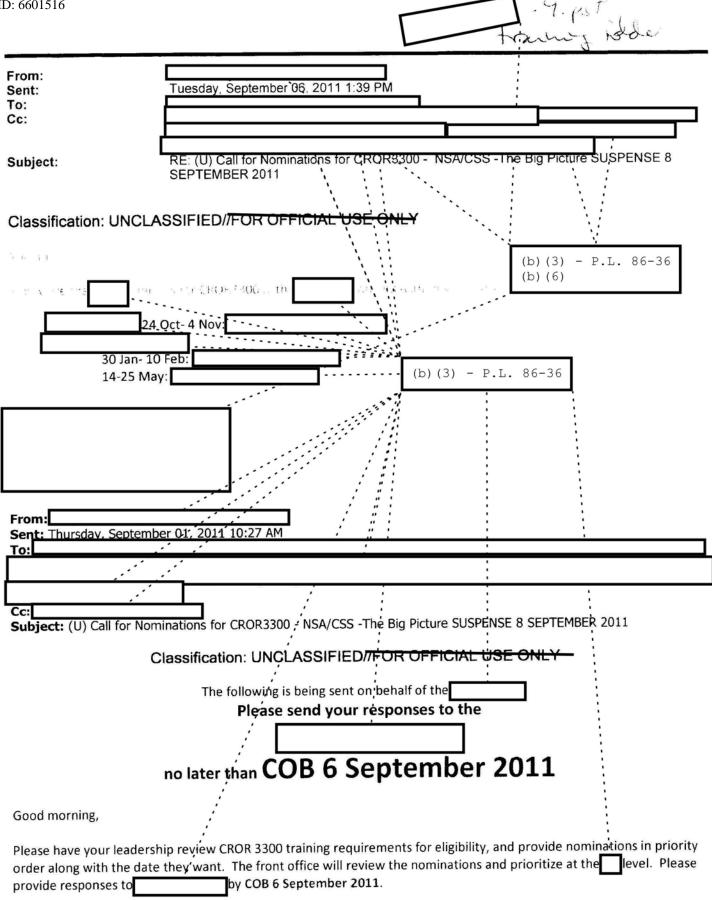
# CLASSIFICATION: UNCLASSIFIED

Change starts with you...one person at a time.

We hope you will submit your bold, creative, and innovative ideas to the Galileo 2011 Awards Competition . We are accepting Galileo submissions through midnight on 16 September 2011. We would also appreciate contact information for groups/blogs/social media/individuals in your organization who may be able to help us get the Galileo word out. Thank you for your continued interest and support. Good luck!

-The 2011 Galileo Awards Team (b) (6)

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY



## Doc ID: 6601516

In order for individuals to be considered make sure they have this class listed on their Individual Training Plan (ITP) and approved by their supervisor. The following is the requirements and dates for the course.

Clearance needed: TS/SI/TK/FVEY All discussions are non-attribution. Hours: 0800-1630

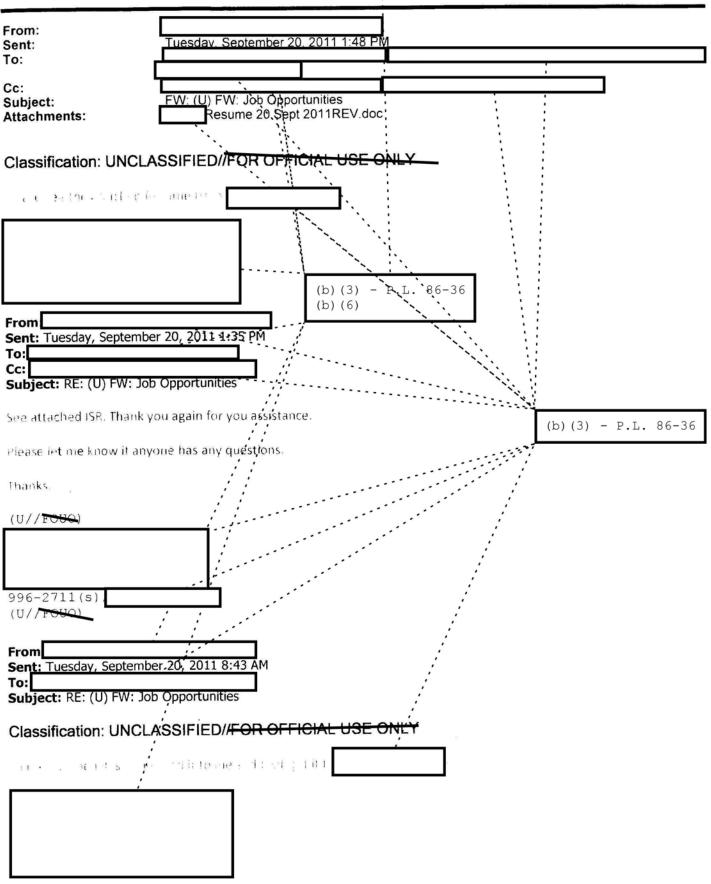
2012 dates:	_			
24 Oct- 4 Nov:		(b) (2)	- P.L.	06-36
30 Jan- 10 Feb		(b) (b)	- F.L.	00-30
14-25 May:				

(U) Intended for civilians, military, second parties, and IC partners with at least three years of IC experience, this course increases student awareness and understanding of the missions of NSA and the basic issues informing critical policy decisions and initiatives.

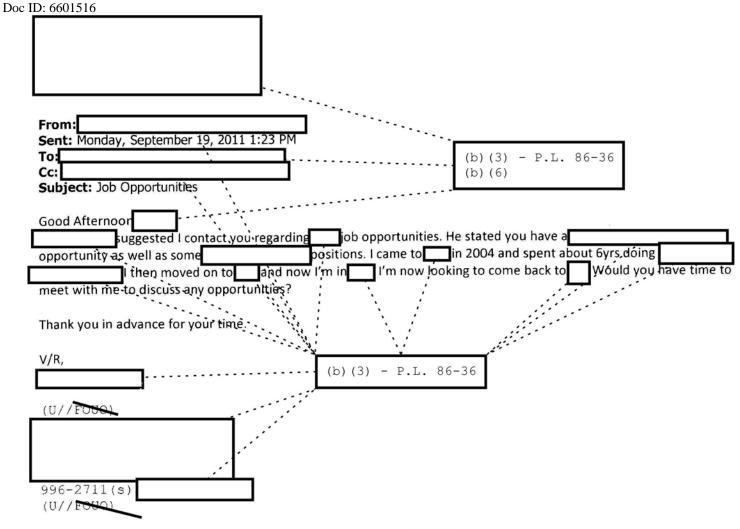
(U) The course will encourage critical thinking and analysis, and will stress the importance of cooperation and collaboration across Agency organizations as well as with our military and Second Party partners. Students will have the opportunity to interact with and listen to senior leaders and mission experts, and to take tours and view demonstrations at Headquarters. Students will also develop their own unique perspectives on the challenges facing the Agency by writing a short paper on one of the key issues addressed during the course.

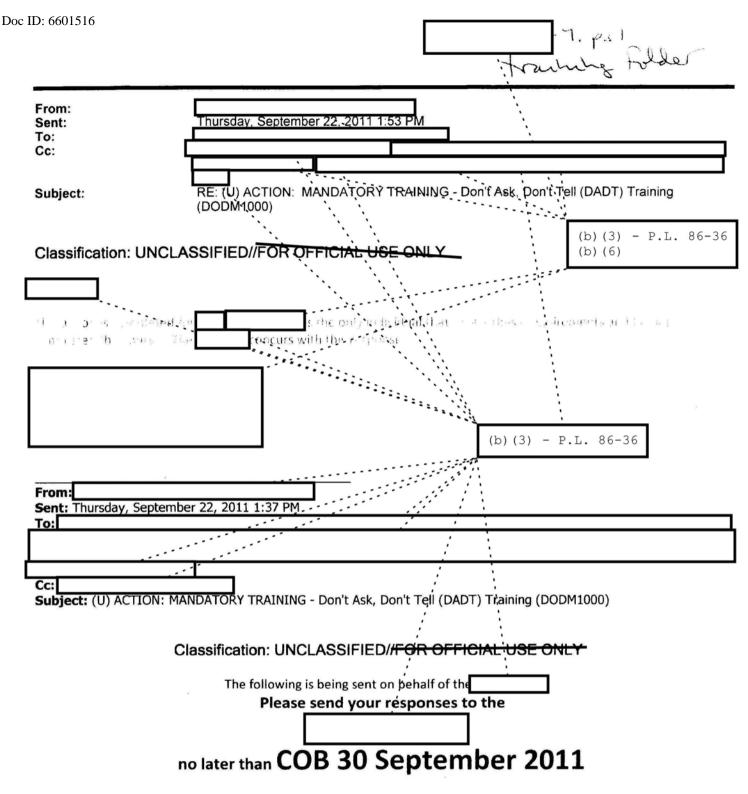
If you have any questions please contact	
Thank you and have a pleasant day,	
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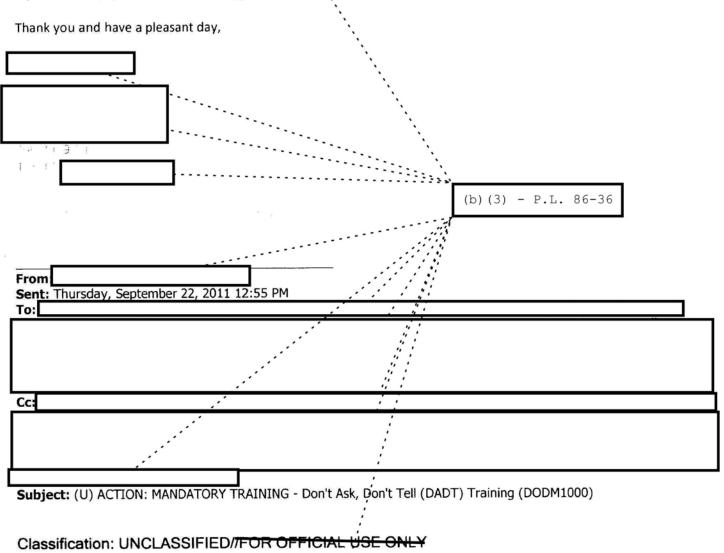
Good afternoon,

Please ensure that the appropriate individuals in your organization complete the Don't Ask, Don't Tell Repeal Act training. The training is mandatory for the following audiences:

- 1. All DISES/DISLs; and
- 2. All civilians who directly supervise military members

Please provide an email response to the confirming that the above individuals within your organization have complete the training by COB 30 September 2011. Please note that after taking the training, the individual must click on the "Congratulations" on the upper left hand side of the screen in order to complete the course and receive credit.

If you have any questions or concerns, please contact me.



(To be tasked through CATS shortly)

D6-32-11

ACTION:

SUSPENSE: 30 September 2011

As we are concluding our outreach to the audiences mandated to complete the Don't Ask, Don't Tell Repeal Act training, we ask for your assistance. This training is mandatory for the following audiences:

3. All DISES/DISLs; and

4927 or by email at

4. All civilians who directly supervise military members

Please forward the below reminders to those audiences in your organizations. If they have completed the training, they can disregard this email. Some employees may have completed the training but may not have received credit for completing it. In those cases, we'd like to remind them: Be sure to click on the "Congratulations" on the upper left hand side of the screen in order to complete the course and receive credit.

We will be pulling the final compliance report on 3 October and reporting NSA's compliance to DoD; therefore, <u>all training must be completed by 30 September.</u>

If you have any questions about this action, please e-mail me at or
(U//FOUG)
(b)(3) - P.L. 86-36
Equal Employment Opportunity & Diversity
963-4927s/
This small contains information subject to the Drivacy Act
This email contains information subject to the Privacy Act.
From:
Sent: Thursday, September 15, 2011 8:02 AM
Subject: (U) ANOTHER REMINDER OF MANDATORY TRAINING - Don't Ask, Don't Tell (DADT)
Repeal Act of 2010
i i i
Classification: UNCLASSIFIED//FOR OFFICIAL/USE ONLY
If you have already taken the Don't Ask,, Don't Tell (DADT) training, please ignore this e-mail.
However, if you have not yet taken the training, please take the time to do so as soon as possible.
We will continue to monitor completion rates and will be asking your Directorates for their support in
ensuring that you comply with the mandate.
My point of contact for this training is If you have questions, please contact her at 963-

Equal Employment	(b)(3) - P.L. 86-36
Opportunity and Diversity, (EEOD)	
963-1891s or visit our web site at <b>"go EEOD"</b>	
From	
Sent: Tuesday, August 23, 2011 10:00 AM	
<u>Cc:</u>	
Subject: (U) REMINDER OF MANDATORY TRAINING - I 2010	Don't Ask, Don't Tell (DADT) Repeal Act of

## Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

Colleagues,

You are receiving this REMINDER message because ELM has not yet recorded your completion of the mandatory Repeal of the Don't Ask, Don't Tell (DADT) Policy training (DODM1000) that was outlined in the Chief of Staff's email message below. The training is mandated by DoD, and NSA is obligated to report our compliance. We trust that you will balance the time required to complete the training with your own mission requirements to meet the mandate and complete the training within the next 2 weeks.

My point of contact for this training is 4927 or by email at	If you have questions, please contact her at 963-
Equal Employment	
Opportunity and Diversity, (EEOD)	
963-1891s or	
visit our web site at "go EEOD"	
5	
:	
From: Bonanni Deborah A NSA-DC USA CIV	
Sent: Wednesday, August 03, 2011 2:58 PM	
To: Bonanni Deborah A NSA-DC USA CIV	
Cc:	DL
ddir_staff (ALIAS) S	

Subject: (U) MANDATORY TRAINING: Don't Ask, Don't Tell Repeal Act of 2010

## Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

(U) On 22 December 2010, President Barack Obama signed into law the Don't Ask, Don't Tell (DADT) Repeal Act of 2010, which goes into effect on 20 September 2011. The DADT Repeal Act recognizes that the most valuable component of our national defense is the men and women in uniform who make up the American all-volunteer force. Gay, lesbian, or bisexual orientation is no longer a disqualifying factor for entering the military service. Service members are no longer subject to administrative separation on the basis of lawful gay, lesbian, or bisexual conduct. The implementation of the repeal of the DADT is a milestone event for the Department of Defense (DoD). Engaged and informed leadership is required at every level to implement the Repeal effectively and in a deliberate and careful manner.

(U) As a result of the DADT Repeal Act of 2010, there are several policy changes that are addressed in recent DoD Information Awareness Training. All Defense agencies and DoD field activities are mandated to ensure that senior civilian leadership and civilian employees who directly supervise Service members receive this training. EEOD, in cooperation with ADET, ADHR, ADCL, and CSS, is pleased to announce the offering of DODM1000, Repeal of the Don't Ask, Don't Tell Policy, accessible through VuPort.

(U//FOUQ) It is imperative that all senior civilians and all civilian employees who directly supervise Service members complete this training as soon as possible to ensure the Agency is compliant with the DoD mandate. You can access VuPort at the following link:

(U) DODM1000 is a videotaped slide presentation. It will take approximately 30-60 minutes to complete this training. If you do not have a current VuPort account, you will need to register for a new one. Once you have logged in, the DODM1000 course will appear within the "Training" menu. Upon completion of the course, you will receive course credit on your individual training profile.

(U) Your leadership and accountability are vital to a successfully compliant outcome. EEOD will monitor progress and provide periodic reports to DoD as we meet this requirement.

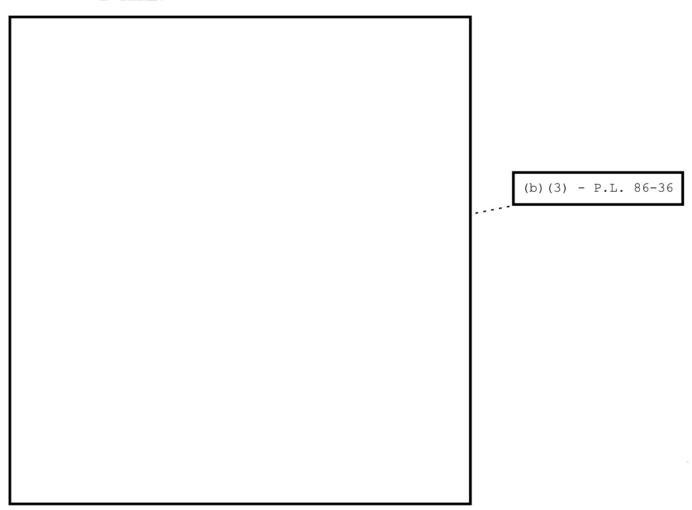
(U//FOUC) If you have any questions about the DADT Repeal Act training, please send an e-mail to: or call 968.7088.

(U//FOUO) If you have questions about the DADT Repeal Act and how it may impact you, your organization, or the military community within your office, please contact one of the Senior Enlisted Advisors listed at the following link:

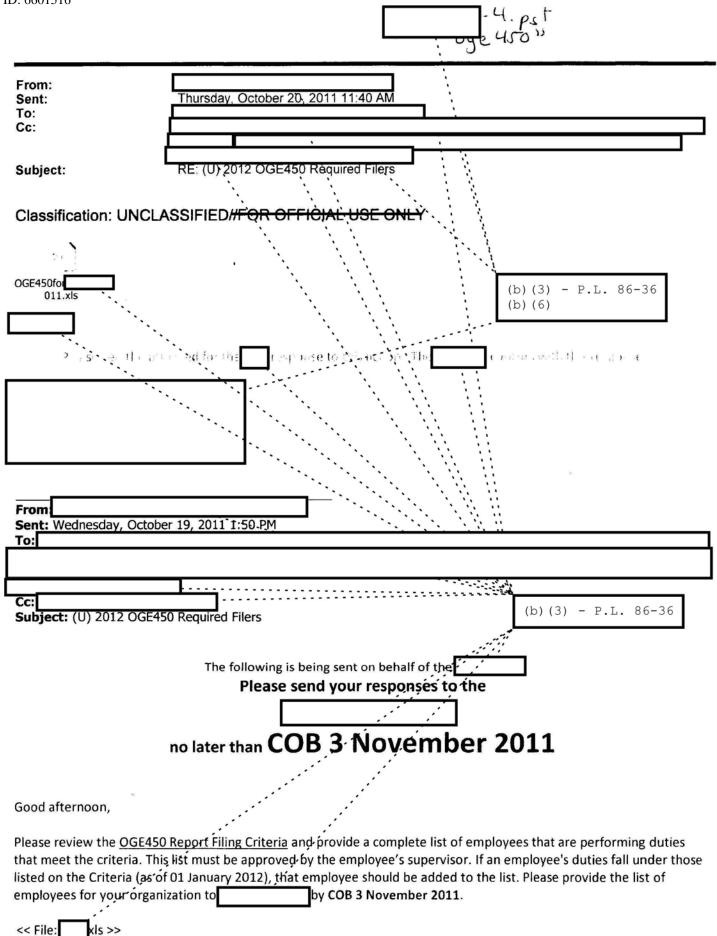
(U) Thank you for your time and immediate attention to this training requirement.

· • •			
Deborah A. Bonanni	(b) (3)	- P.L.	86-36
NSA Chief of Staff			
963-3444/			

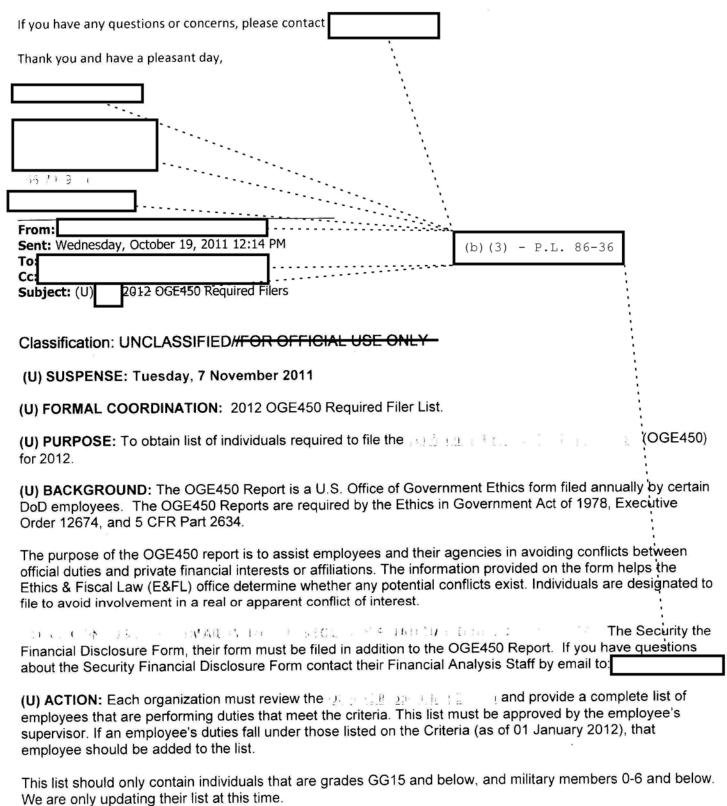
(U//FOUQ) SEA Points of Contact:



Doc ID: 6601516



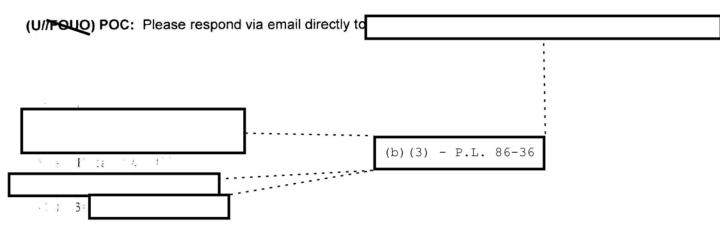
## Doc ID: 6601516



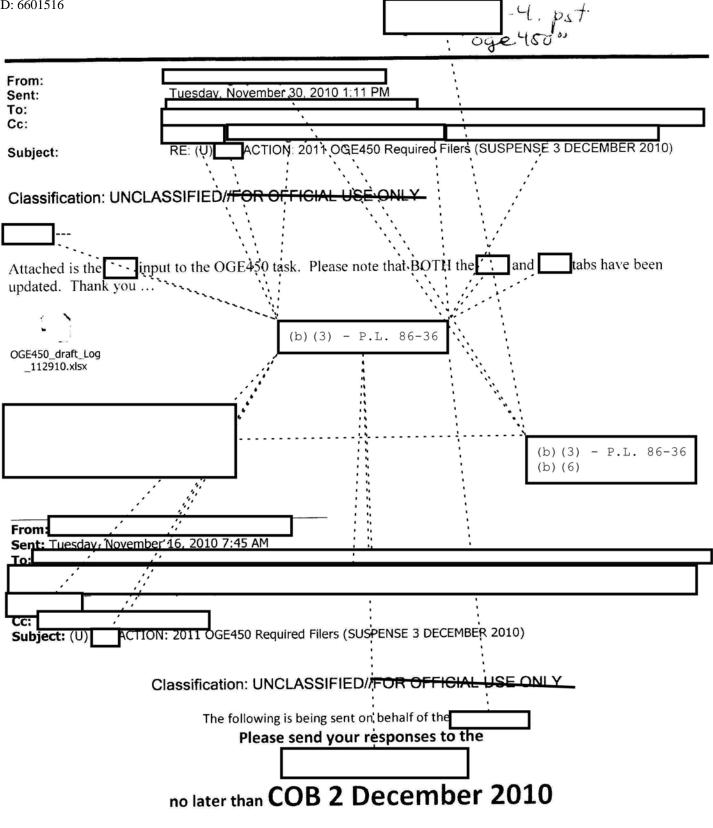
DO NOT ask anyone to file an OGE450 Report, until they receive direct instructions from the E&FL office at the beginning of 2012.

(U) FORMAT: For your convenience, attached is the current 2011 OGE450 filers list for your organization with instructions on how changes should be made. Only one spreadsheet for the entire organization should be

forward to the E&FL POC. Do not delete any information on this excel spreadsheet to ensure tracking status of each OGE450 filer.







Good morning,

(U) BACKGROUND: The OGE450 Report is a U.S. Office of Government Ethics form filed annually by certain DoD employees. The OGE450 Reports are required by the Ethics in Government Act of 1978, Executive Order 12674, and 5 CFR Part 2634. The purpose of the OGE450 report is to assist employees and their agencies in avoiding conflicts between official duties and private financial interests or affiliations. The information provided on the form helps the Ethics & Fiscal Law (E&FL) office determine whether any potential conflicts exist. Individuals are designated to file to avoid involvement in a real or apparent conflict of interest.

DO NO CONFUSE THIS EMAIL WITH THE SECURITY FINANCIAL DISCLOSURE FORM. The Security the Financial Disclosure Form, their form must be filed in addition to the OGE450 Report. If you have questions about the Security Financial Disclosure Form contact their Financial Analysis Staff by email to

(U) ACTION: Each organization must review the <u>stable is stable</u> and provide a complete list of employees that are performing duties that meet the criteria. This list must be approved by the employee's supervisor. If an employee's duties fall under those listed on the Criteria (as of 1 January 2011), that employee should be added to the list.

This list should only contain individuals that are grades GG15 and below, and military members 0-6 and below. We are only updating their list at this time. Please do not ask anyone to file an OGE450 Report, until they receive direct instructions from the E&FL office. Please provide the updated list of employees to by COB 2 December 2010.

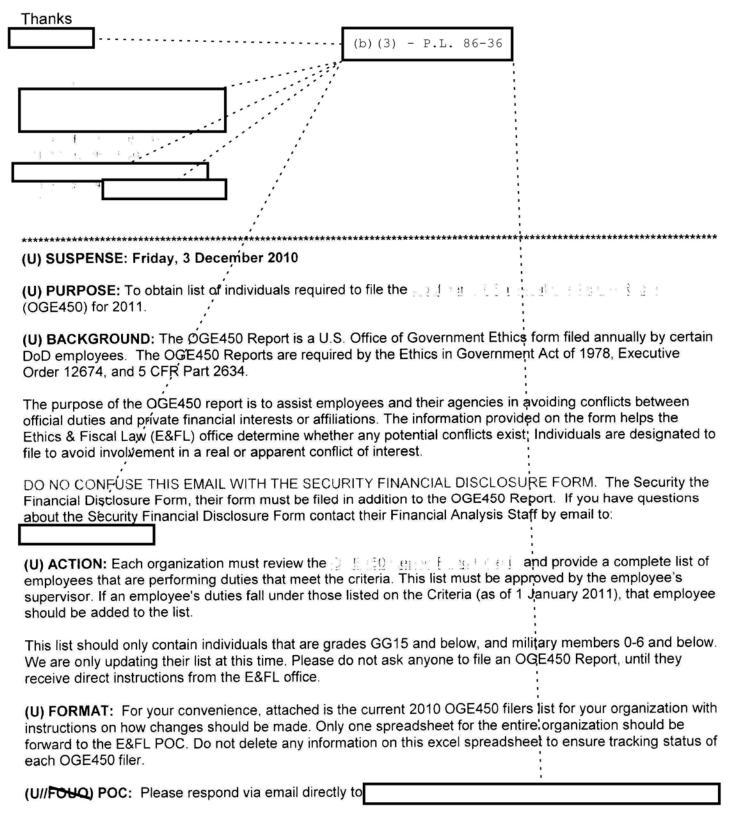
(U) FORMAT: For your convenience, attached is the current 2010 OGE450 filers list for your organization with instructions on how changes should be made. Only one spreadsheet for the entire organization should be forward to the E&FL POC. Do not delete any information on this excel spreadsheet to ensure tracking status of each OGE450 filer.

<< File: 2011DRAFFOGE450Log.xls >> · · · · · · · · · · · · · · · · · ·		_
SS FILE ZUITUNAF FUGE450LUg.XIS 22	(b)(3) - P.L.	86-36
If you have any questions or concerns, please contact me.		
If you have any questions of concerns, please contact me.	:	
Thank you and have a pleasant day,		
1 mi 791914)	:	
ar Franzis - Arter and Arter	:	r 8
From:		
Sent: Monday, November 15; 2010 2:58 PM		
To: Cc:		
Subject: ACTION: 2011 OGE450 Required Filers (SUSPENSE 3 DECEMBER 2010)		
	1	
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY	:	
Good Afternoon		
Discos find the below estion repeating the collection of events and		

Please find the below action regarding the collection of employee names in the organization who will be required to complete a Confidential Financial Disclosure Report (OGE450) in 2011. According

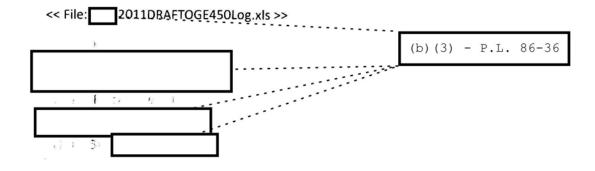
to our records you assisted us with gathering this information for the 2010 cycle, however if you should no longer be the POC please let me know and if possible direct me to the appropriate POC.

Please confirm receipt of this action.



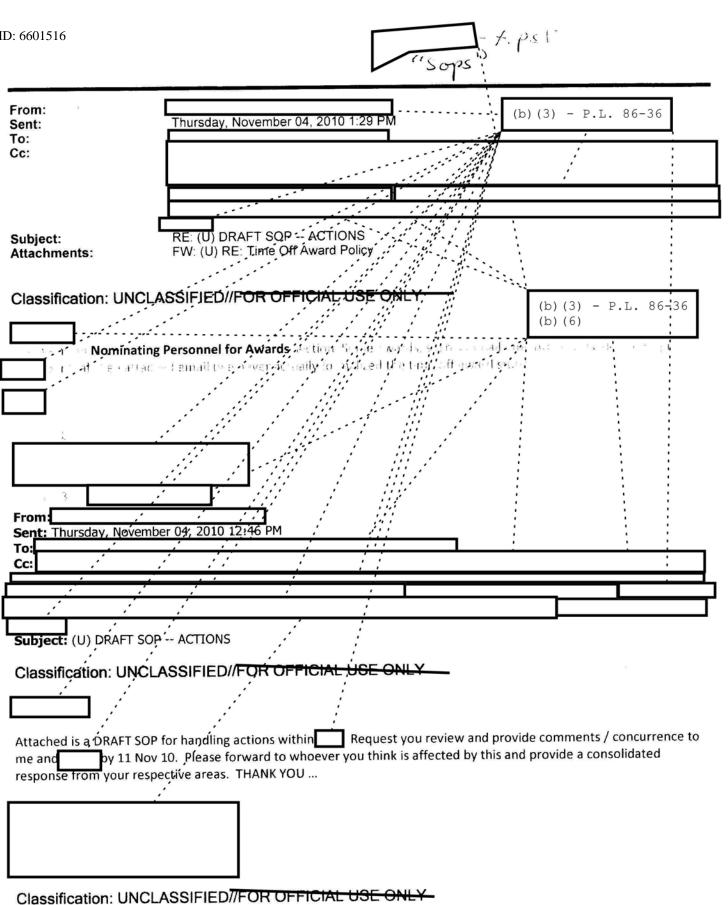
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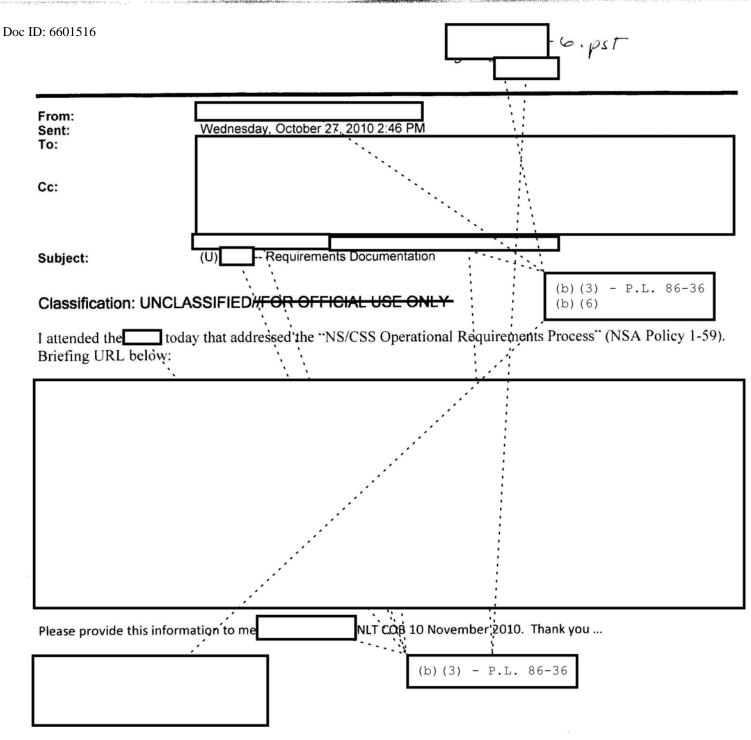
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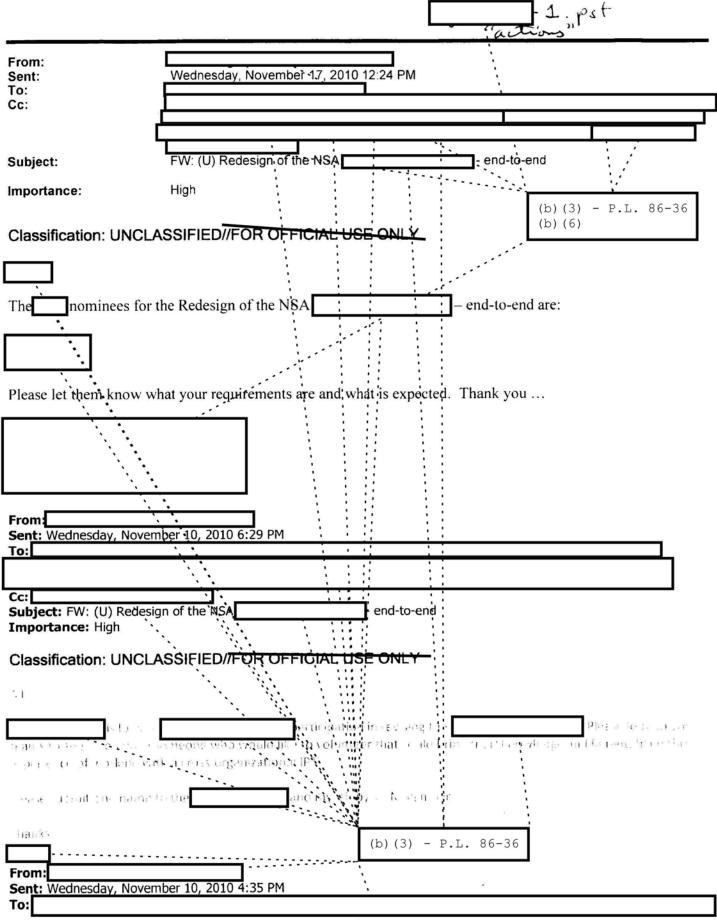


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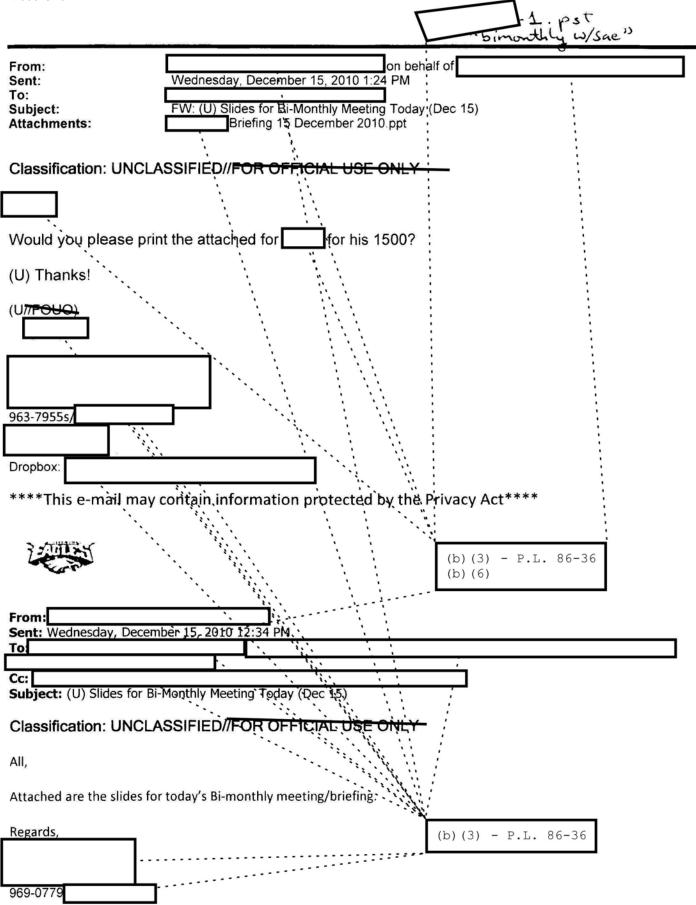


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	0001010

is the event one start  $p_{i}$  define  $p_{i}$  and  $p_{i}$  and  $p_{i}$  and  $p_{i}$  are constrained in  $i \in \{1, \dots, n\}$  .

and the second states and the

Importance: High       (b) (3)         Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY       (b) (3)         Good afternoon,       (b) (3) - P.L. 86-36         So or the team to be successful, I need participation – so you will be receiving an invitation to our n         'd also like to have one of two individuals that can represent the following:	- P.L. 86-36
Good afternoon,       (b) (3) - P.L. 86-36         For the team to be successful, I need participation – so you will be receiving an invitation to our n	
For the team to be successful; I need participation – so you will be receiving an invitation to our n	
d also like to have one of two individuals that can represent the following:	neetings.
Nould you be willing to provide someone? If so, please forward a name so that I can invite them to our	meetings.



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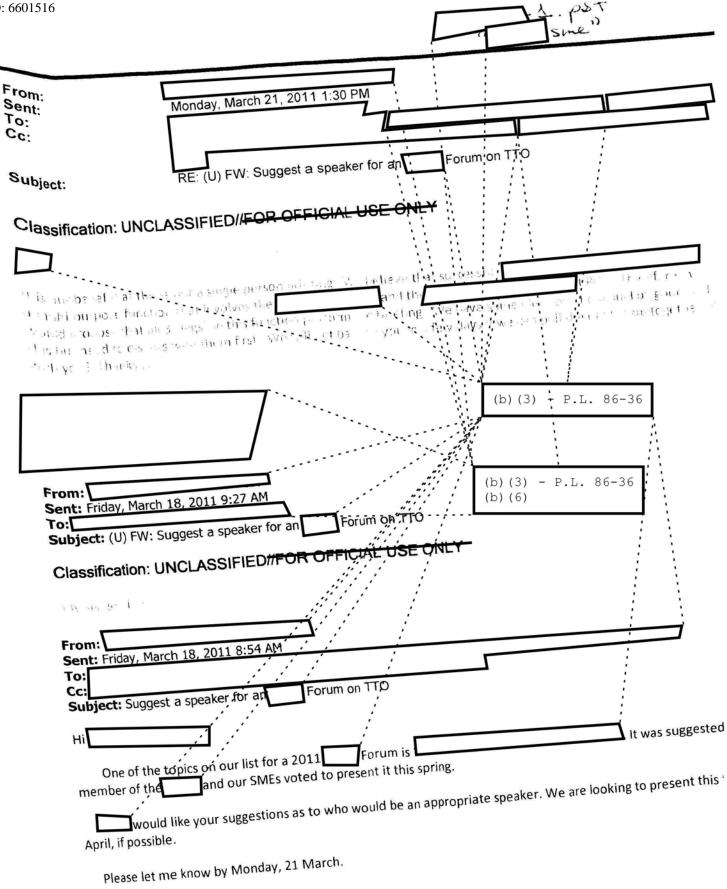
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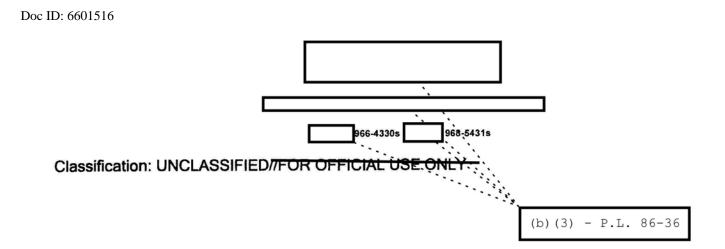
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From: Sent: To:	Monday, September 19		
Cc:			
Subject:	(U) 19 Sep Recàp	) (b) (3	) - P.L. 86
Classification: U	NCLASSIFIED//FOR OFF	CIAL USE ONLY	)
Below is a quick rec	ap of today's	(b)(3) - P.L. 86-36 (b)(	3) - P.L. 8
General Information	n to start meeting:	(b) (b) (	(5)

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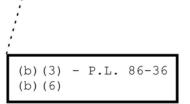
That is just a recap ... hopefully I hit all the high points ...

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

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From: Sent: To:	Wednesday, September 21, 2011 2:26 PM
Cc:	
Subject:	(U) 21 Sep Recap: (b) (3) - P.L. 86-36 (b) (3) - D.L. 86-36
Classification: L	JNCLASSIFIED//FOR OFFICIAL USE ONLY (b) (3) - P.L. 86-36 (b) (3) - P.L. 86-36 (b) (6)

(b) (3)	-	P.L.	86-36
(b)(5)			



0: 6601516			(b) (3) - P.L. 86-3 (b) (6)
From: Sent: V To: C	Vednesday, November 10, 20	10 4:52 PM	· · · · · · · · · · · · · · · · · · ·
Cc: Subject: F Attachments:	W: (U) Draft Joint-Inspection Report Sep 10 pdf	Report o	- Susp 15 Nov/0900
Classification: TOP SEC	For	OFFICAL US	EONUT
please add to susp v/r,	bense list.	Atta	e only chment Removed
From: Sent: Wednesday, November To:	10, 2010 12:57 PM		
Subject: (U) Draft Joint Insp	ection Report of	- Susp 15 Nov/090	0
• • • •			
Classification: TOP SEC	RET//COMINT/TALENT	KEYHOLE NOFORT	Foud
Classification: TOP SEC	RET#COMINT/TALENT	KEYHOLE MOFORIN	Foud
All,		HEVHICLE//NOFORM	Found-
All, Please review the attached ex	cerpt from the subject docur	ment and provide your upda	
All, Please review the attached ex section(s) <b>NLT 15 Nov/0900.</b> Regards,	cerpt from the subject docur		
All, Please review the attached ex section(s) <b>NLT 15 Nov/0900.</b>	cerpt from the subject docur		
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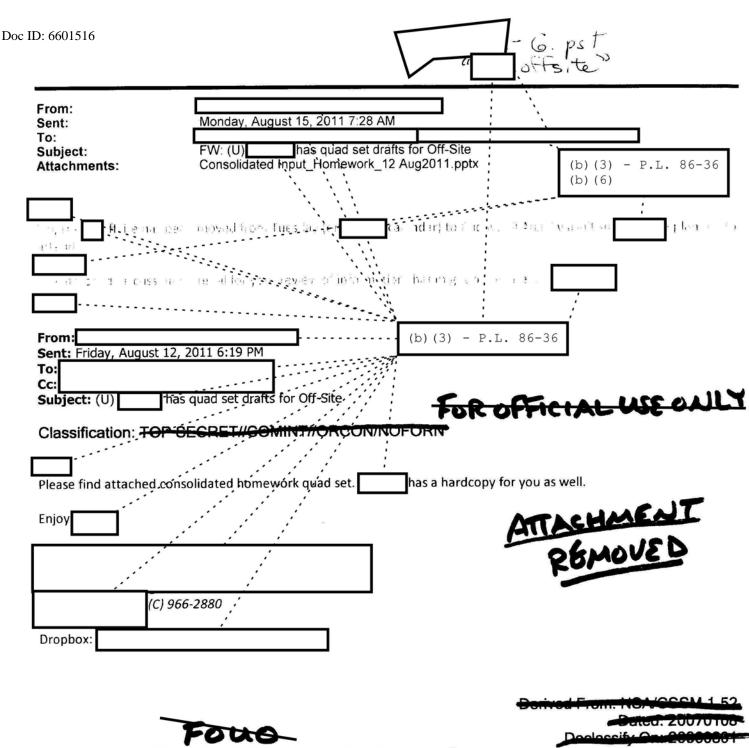
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D: 6601516		L	acy wit plan	े. . भ
From: Sent: To: Cc:	Friday, March 18. 2	2011 4:11 PM		
Subject: Attachments:	FW: (U) FY11 2011 NSA		d)	)(3) - P.L. 86-3
Classification: GOI	suspense	FOR OFFIC	AL USE O	NLY-
v/r,			Remove	d
From: Sent: Friday, March 18 To: Subject: FW: (U) FY1				(b)(3) - P.L. 86 (b)(6)
Classification: CO		USA, AUG, CAN,		
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Executive Assistant t	o the			

Derived From: NSA/CSSM 1-52 Dated: 20070108-Declassify On: 20330624-

Classification: CONFIDENTIAL//REL TO USA, AUG, CAN, CDR, TVZL

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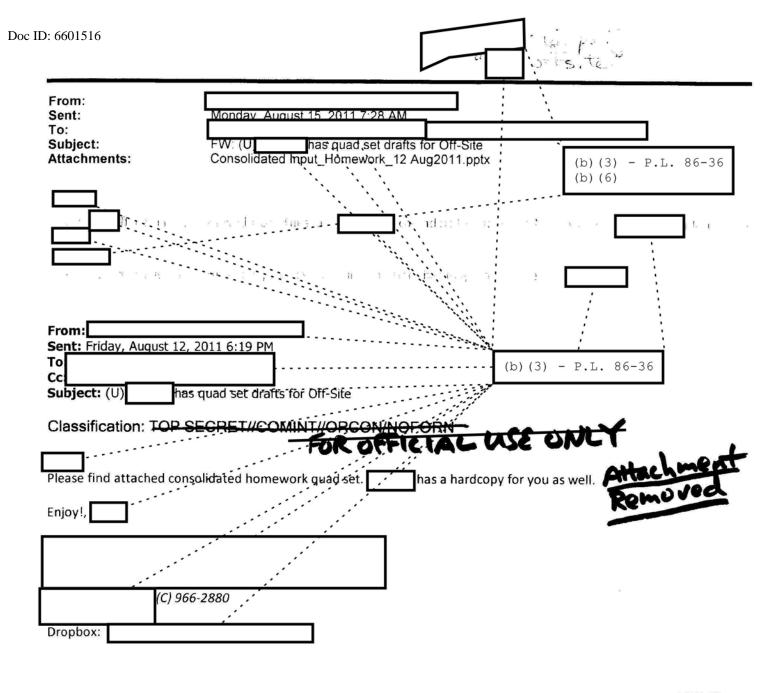


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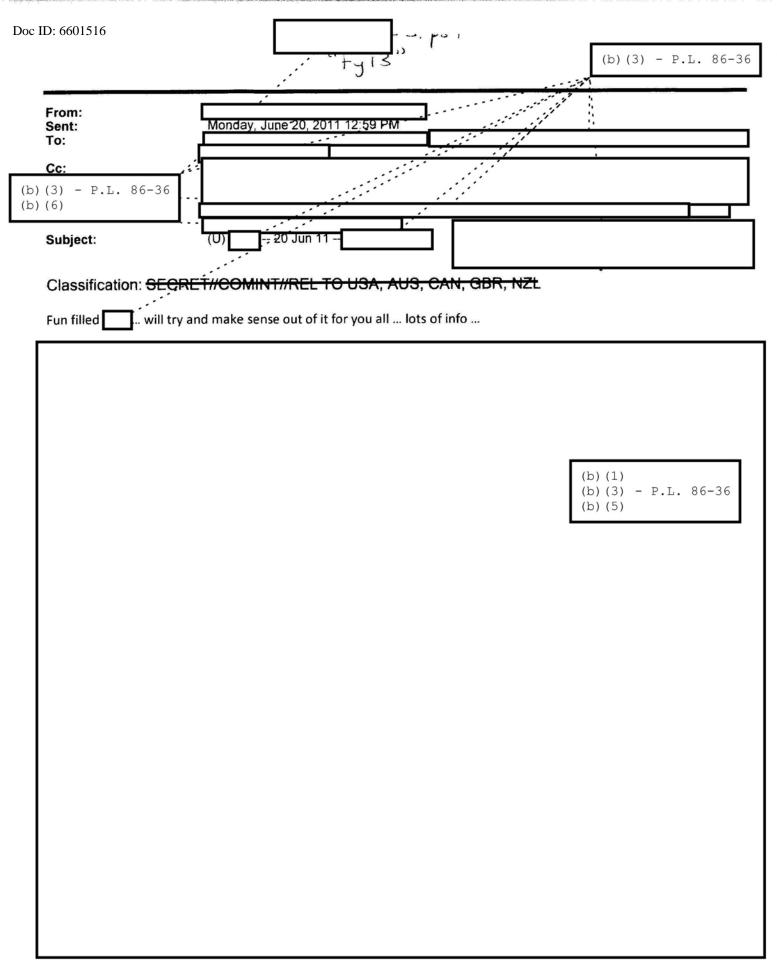
		acquifplan"	t
From:     Friday, March 18, 201       Sent:     Friday, March 18, 201       To:     Cc:       Subject:     FW: (U) FY11       Attachments:     2011 NSA			
Classification: <del>CONFIDENTIAL//REL TO I</del> please track suspense. please analyze		CHMENT REMOVED	ONLY
From: Sent: Friday, March 18, 2011 12:45 PM To: Subject: FW: (U) FY11	<u></u>	(b)(3) - P.L. 86-36	(b)(3) - P.L. 86-36 (b)(6)
All, Please see the attach d 2011 NSA trands at all priom ( 35PM).	U <b>SA, AUS, CA</b> Plan, Ple	ease review mot be prepared to	discus la conversa
Executive Assistant to the			
Please use DropBox for large files:			
Classification: CONFIDENTIAL//REL TO I		RO Deat	m: NSA/CSSM 1-52 — Dated: 20070108 assify On: 2033002

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Derived From: NSAVCSSM 1-52 --Dated: 20070108-Declassify On: 20360801-

Classification: TOP SECRET//OGMINT//ORCON/NOFURN



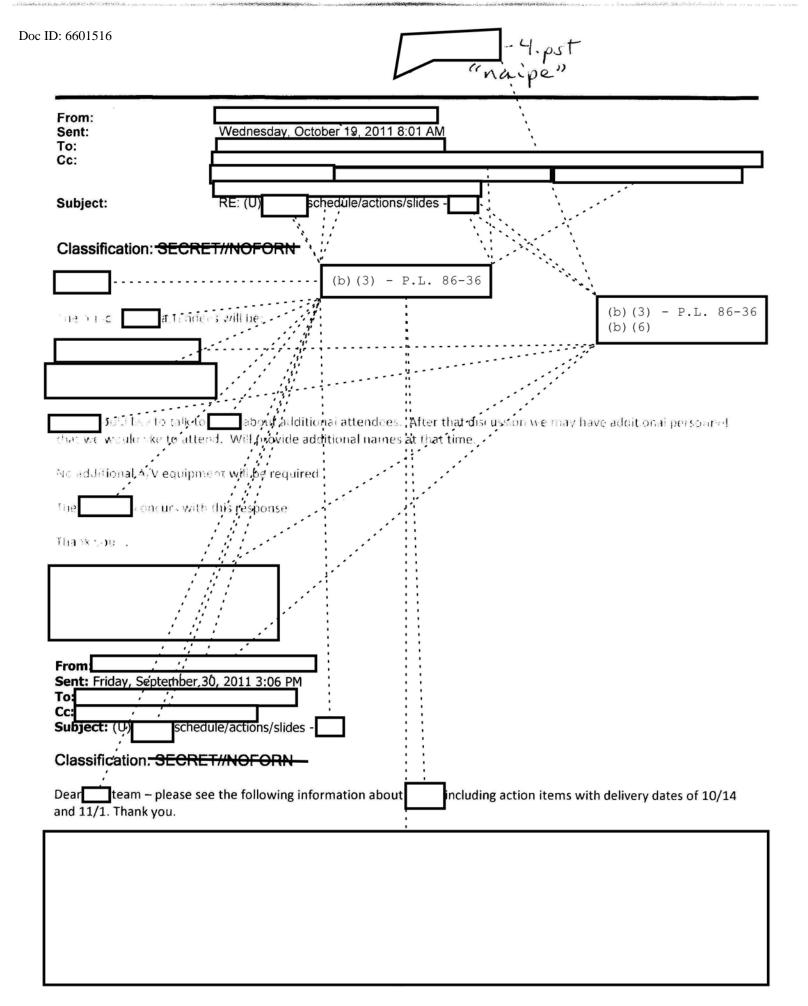


Hope I made senses and sorry for this being so long ... but thought it important to give you my thoughts on what I think I heard ⁽ⁱ⁾

Derived From: NSA/CSSM 1-52 Dated: 20070108 Declassify On: 20360601

Classification: SECRET//COMINT//REL TO USA, AUS, CAN, GBR, NZL

Doc ID: 6601516



 Classification level: The conference is unclassified and the voice track, slides and handouts should be classified at the U//FOUO level.

### Action items -response requested by 10/14/11;

- 1. **Representatives:** please send the names and titles of the Agency representatives who will be participating in your breakout sessions by 10/14/11.
- 2. A/V: a laptop, LCD projector, and microphone(\$) will be provided. Please advise if you will require any additional audio-visual (A/V) equipment by 10/14/11.

#### Action items -response requested by 11/1/11:

3. Slides: please send your CAO approved presentation slides (U//FOUO) for review/comment by 11/1/11. A

### presentation information/breakout format:

As the please present an update to your May 2011 presentation during each of the four 1 % hour breakout sessions. Each session will be attended by ~ 50 guests and we recommend a 30-minute presentation followed by 45-minutes of Q&A moderated by an volunteer. We are utilizing the same slide format as and I have attached your classified 2011 slides as a guide. Please replace budget specifics with general 'uptick'/'down turn' information as well as remove any additional classified information. Each should ensure their slides/handouts go through the CAO review process for U//FOUO information prior to the 11/1/11 due date. A classified slide deck may be posted to the fter the conference.

(b) (3) - P.L. 86-36

#### Presentation topics/organizations:

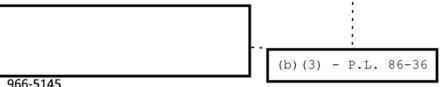
- Research Transformation
- DISA

#### Proposed Agenda:

Time	Activity	Participants	
0700-0800	Registration and networking breakfast	All	(b) (6)
0805-0815	Opening remarks	2 I I	· · · · · · ·
0815-0900	Mission update	Chris Inglis ; ;	
0900-0920	Acquisition update	Jennifer Walsmith	
0920-0930	Break	All	
0930-1045	Breakout session 1	All topic/organization panelists	
1050-1205	Breakout session 2	All topic/organization panelists	
1210-1330	Lunch (presentation: 1245-1315)	:	
1335-1450	Breakout session 3	All topic/organization panelists	
1455-1610	Breakout session 4	All topic/organization panelists	
1615-1745	Networking social	All ;	

Goal:

Thank you in advance for your participation, please contact me if you have any questions/recommendations.



966-5145

Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY

Derived From: NSA/CSSM 1-52 Dated: 20070108 Declassify On: 20360401

Classification: SECRET//NOFORN

# (U) APPENDIX D

## (U) Response to Tentative Conclusions and Related Emails

SECRET//SI//NOFORN

From:       Tuešday, July 22, 2014 8:47 AM         Sent:       Tuešday, July 22, 2014 8:47 AM         To:       (b) (3) - P.L. 86-36         Subject:       RE: (U) Results of OIG Inquiry
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY
Thank you for your response, You will receive the OIG's final conclusions shortly.
Senior Investigator Investigations, D14 Office of the Inspector General 963-0920s,
PRIVACY SENSITIVE - any misuse or unauthorized disclosure-may lead to disciplinary action
From: Sent: Tuesday, July 22, 2014 8:43 AM To: Cc: Subject: RE: (U) Results of OIG Inquiry
Classification: UNCLASSIFIED#FOR OFFICIAL USE ONLY
Prior to your email, I did not remember an earlier 2010 version of SOPs. I think had access to SOPs from his time as and I think he used these and updated them for
From: Sent: Tuesday, July 22, 2014 8:04 AM To: Subject: RE; (U) Results of OIG Inquiry
Classification: UNCLASSIFIED// <del>FOR OFFICIAL USE ONLY</del>

That all makes sense time-wise. I have emails from November 2010 indicating that developed an SOP for handling actions in and then staffed the SOP through your deputies and others further down the chain for comments/edits (you were cc'd). Testimony indicates that had no SOPs in place prior to that time and that subsequent to initial efforts, he and others in worked to create an entire SOP book laying out the guidelines of how the office was to operate. From emails and Employee Profiles, it appears that became chief in September 2011.
Thanks,
Senior Investigator Investigations, D14 Office of the Inspector General 963-0920s
PRIVACY SENSITIVE - any misuse or unauthorized disclosure may lead to disciplinary action
From: Sent: Tuesday, July 22, 2014 7:38 AM To: Cc: Subject: RE: (U) Results of OIG Inquiry
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY
was on A/L yesterday andis on A/L today & tomorrow. I'd like to verify with her the date she arrived in In the meantime, however, when she first moved to she was not immediately made chief. I think the SOP was started and completed in the first half of 2012. I have an email in June 2012 that I sent to who was in the at the time, commending her efforts to put version 4 of the SOP on SharePoint. I have another email in July 2012 reminding has a published an SOP (on SharePoint) for all employees that includes the policies for telecommuting, overtime and comp time
From: Sent: Monday, July 21, 2014 1:52 PM To: Subject: RE: (U) Results of OIG Inquity (b) (3) - P.L. 86-36
Classification: UNCLASS/FIED <del>//FOR OFFICIAL USE ONLY</del>
Thank you for your response, In your response, you mentioned that the then Chief, "championed and led" the effort to develop workplace SOPs. Can you please tell me when was your chief and when this SOP effort took place? In reviewing your testimony, it appears that became and began serving as kind of your chief of staff after efft in late 2011. Is that correct?
Thank You Again,

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(b)

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(b) (3) - P.L. 86-36 Senior Investigator Investigations, D14 Office of the Inspector General 963-0920s
PRIVACY SENSITIVE - any misuse or unauthorized disclosure may lead to disciplinary action
From:         (b) (3) - P.L. 86-36           Sent: Friday, July 18, 2014 2:40 PM         (b) (6)
Cc: Subject: RE; (U) Results of OIG Inquiry
Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY
I appreciate the opportunity to respond.
I want to acknowledge that while I strongly disagree with the tentative findings, nonetheless since the 2012 allegation. I have taken permanent steps to prevent any future misperceptions. For example, contractors do not read my email, I do not use contractors as leads to answer actions, and I have even instructed contractors not to answer my office phone. I also have discussed my lessons learned with other and Leaders so they can gain from my experience. Please note: to help my support response, I have included relevant excerpts from the contract under my signature block.
Response to the Inherently Governmental Function finding
the interpretation of what is/is not an inherently governmental function is easily among the most thorny and subjective of any in the FAR. I point to the Jan 12 Congressional Research Service Report to Congress entitled <i>Definitions of "Inherently Governmental Functions" in Federal Procurement Law and Guidance</i> , which states the debate over what is/is not an inherently governmental function " is as old as the constitution." Given this debate, it would seem that a fair-minded investigation would necessarily require at least a moderately clear cut infringement of FAR Part 7.5, the 1998 FAIR Act, and NSA/CSS Policy 1-39 before a finding of a violation would be asserted. Consequently, if the FAIR Act and Policy 1-39 definition of Inherently Governmental Functions requires/starts with a decision to bind the government in some way, it would seem fair and reasonable that any finding against me would need to show I allowed or caused to make a decision to bind the government. As I examine the 20 listed Inherently Governmental Functions in FAR 7.5 or in Policy 1-39 Annex A, I assert that did not exercise discretion or make value judgments in making decisions in these 20 functions. On the contrary, I assert the only services/support performed were those the 1998 FAIR Act calls "functions excluded" from the inherently governmental definition – specifically, as federal officials – tasks which, by the way, precisely align with the scope. Because the OIG preliminary findings have concluded that did not make any decisions, therefore these preliminary findings are not based on any clearly described violation. In making this preliminary

(b)(3) - P.L. 86-36 3 (b)(6) Doc ID: 6601516

(b)(3) - P.L. 86-36 (b)(6)

finding, the OIG did not hold to an objective criteria or standard but instead resorted to subjective judgment. I assert this unfair.

Concerning the supporting evidence that attended the on my behalf. First, I did not rely solely on his advice because either I or my deputy attended most Second. always took detailed notes and always read these hotes aloud at my 0730 daily Leadership team meeting. Furthermore, the Deputy for other senior representative always sat in with the responsibility to record/relay relevant related tasking. In addition, seat at the the charts and briefing were always posted on line for my reference. Second, I in 2012 the daily have reconfirmed with my supervisor that in 2012 many contractors attended the on behalf of government reps. · ; ;

Concerning the supporting evidence that read my email, I admit this probably created the strongest misimpression, but at the time in screening email specifically for hidden tasking in my enormous related email volume, provided invaluable advice, and assisted overall to work efficiently and effectively.

Concerning the supporting evidence that revised an revised an agree that provided advice, opinions, and recommendations on this task. His experience added great value and allowed me to complete this task much more efficiently at a time when I had not yet selected a Chief of Staff. However, he did not finalize nor make the final decision on what was submitted.

Concerning the supporting evidence that developed workplace SOPs. This finding is not accurate did not lead this task and was not primarily responsible for it. Instead, this effort was championed and led by then Chief, with great assistance from her government staff and she will attest to this assisted with this task, which falls well within the scope of to provide

(b)(3) - P.L. 86-36

(b) (2)

Response to the finding that _____performed work outside his labor category and exceeded the scope of the relevant TTO, thereby creating the potential for an unauthorized commitment.

I am relieved the investigation results found insufficient evidence to conclude that performed personal services. However, I disagree that duties approached personal services – 1st because he worked within the scope of 2nd, he was under direct tasking of his Task Leader, and finally he worked independently of government direction. These are the key objective tests that in my experience constitute personal services.

Concerning the tentative finding that ______ spent 20% of his time performing administrative tasks outside the scope of his labor category.

a. My first response is that I believe the distinction made between general Management Support and the scope of ________ is highly subjective. In my opinion the OIG has made a contract scope determination that is no more valid nor more accurate than mine ______ I assert that _______ performed within scope of ______ As a ______ he primarily supported ________ but he also

		÷		
	His unique	experience as a	;	added
to the assistance and expertise he pro				
<ul> <li>b. My second response is the OIG findin</li> </ul>	g that 20%	of the work was	performed outsic	le labor
category requires the narrowest and worst pe	ossible view	of the entirety o	f sup	port. To be
fair and objective, such calculation should al	so fairly incl	ude the total valu	e - the speed, o	quality, and
efficiency of the written and verbal support the	nat	;	level experien	ice and

qualifications added to the performance of I do not know how the OIG

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ing destroying the set

ID: 6601516 (b) (6)	
estimate of 20% against his total support hours could and individual in innumerable	have included his verbal/oral support to the
daily. While there were administrative aspects to the v performed non-administrative, enormously complex ta quality - the results of his support whether written or or disposition or decision were nearly always flawless. contrasting examples: First, in 2012 added a civi office to to help fill-in for the frequent absences of 	asks rapidly, efficiently, and with very high ral, when brought to leadership for final o help explain my point, consider two han employee (bringing the front our Office Administrator, who started to dding this new employee did not result in more d, even after training and continual supervision, ments, took constant attention and rework by ny current staff which is currently new elated actions are tasked out inefficiently, and I ven now causes me or my deputy to personally
c. My third response is that any calculation of ove efficiency of the front office specifically particular, I managed a combined	rcharging should also include the comparative Icontractor usage, under my leadership. In
with a front office staff of consisting of myse (including `This`staff filled all av and constituted my entire front office. Please con	ailable desks in the front offices (Note:
the overall efficiency ofdeliberately multi-taske fact spread the work over more contractors to include Managem <u>ent Suppo</u> rt/administrative tasks instead of	Second, compare the with a front office staff of 1 office these two examples and highlight d, front office contractors because, if had in contractor to perform the so-called your investigation would then have administrative tasks. However, the overall cost
In summary, I ask you to reconsider preliminary judgment in areas of acquisition law that are nebulous even expert opinions often diverge/disagree. These pl judgment versus mine. I know in my heart that I did not violate these law one could ever misinterpret my interactions with contri- should require violations of written rules and standard evidence before they are made against me. Otherwis others are much closer than I to crossing this fuzzy bo	copen to subjective interpretation, and where eliminary findings seem to rest wholly on OIG vs, and have taken positive steps to ensure no actors again. These potentially ruinous findings s and call for a tar more objective body of e, I feel I am singled out unfairly, while many
government functions.	(b)(3) - P.L. 86-36
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Contract Excerpts	(b) (3) - P.L. 86-36 (b) (6)

Doc	D: 6601516	
		(b)(3) - P.L. 86-36
		(b) $(3) = F.L. 86-36$ (b) $(4)$
	From:	
	Sent: Wednesday, June 25, 2014 10:03 AM	,
	To:	
	Subject: (U) Results of OIG Inquiry	
	Subject. (0) Results of Oro Inquiry	
	Classification UNCLASSIFIED//FOR OFFICIAL LIPE ONLY	(b)(3) - P.L. 86-36
	Classification: UNCLASSIFIED//FOR OFFICIAL USE ONLY	(b) (6)
	(U)	
		3
	(U//FOUO) This is to notify you of the tentative conclusions reached in the OIG inquir	y into an allegation that you
	misused a contractor to perform personal services and inherently	
	accordance with the investigative process, we are affording you the opportunity to co	
	conclusions and/or offer additional information before we close our inquiry. Your conclusions	
	consideration in reaching our final conclusions.	
	(U// <del>FOUO)</del> The contract under which performed his work was not an autho	
	although it included Management Support. However, the Technical Task Order (	TTO) to which was
	assigned did not include provision of general Management Support as an allowable a	
	that a high level for whose services the Agency pai	
	6	
(	b)(3) - P.L. 86-36	

(b) (2)

spent approximately 20% of his duty time performing administrative tasks outside the scope of the
described in his labor category. Because these administrative
tasks, many of which were performed with your knowledge or at your specific request, should have been performed by
a contractor at a lower labor rate, the Agency was overcharged for their performance. Further, because the
administrative tasks performed by fell under Management Support, they also exceeded the scope of the TTO.
administrative tasks performed by lien under Management-Support, they also exceeded the scope of the 110.
(U//FOUG) We also found that based on the totality of the circumstances, you misused to perform inherently
governmental functions; for example,attendedmeetings on your behalf
and used his discretion in determining what information to report back to you and eadership, revised an
and developed workplace processes
standard operating procedures. You trusted who was given great authority and discretion as a result.
duties and read access to your email account also gave him potential access to sensitive Government
information. Finally, individuals without full knowledge of the facts could reasonably have assumed to be a
Government employee. Although did not ultimately make decisions on behalf of the Government, many
decisions made by Government officials were based solely on information and recommendations provided.
Although the investigation found insufficient evidence to conclude that performed personal services, given the
totality of the circumstances, his duties approached being in that category
(U//FOUS) The preponderance of the evidence supports the conclusion that you tasked to perform work that
was outside his labor category and exceeded the scope of the relevant TJO, thereby creating the potential for an
unauthorized commitment, as defined by the Federal Acquisition Regulation (FAR), Part 1. The preponderance of the
evidence also supports the conclusion that you taskedto perform inherently governmental functions, in
violation of the FAR, Part 7, and NSA/CSS Policy 1-39.
(U//FOUQ) We request your comments by close of business, 07 July 2014, Once the OIG final conclusions are reached, a
report will be issued for appropriate action. If you have any questions, please contact me by email or at the telephone
number below.
(U) Thank You,
(b) (3) - P.L. 86-36
Senior Investigator (b) (3) - P.L. 86-36
Investigations, D14 , Office of the Inspector General (b) (3) - P.L. 86-36 (b) (6)
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