The prevailing conditions are understood by the Military Attache and he is in agreement that for the purposes indicated in Department's recent telegrams messenger may be used. However, the adverse possibilities should be borne in mind. The following is imperative if your decision is to go ahead:

(a). Packages should be wrapped several times. Outer cover addressed to Legation bearing seal of Lisbon Legation same as has been done in other instances and should not exceed 8 x 11 inches and 2 inches thick. They should not attract attention and look like any other package.

(b). In order not to endanger if lost in transmission, intercepted or tampered with, no existing or preceding systems should be sent; consequently, new system must be unique and not previously used anywhere and unless safe delivery is positive not to be used here.

(c). Devices should be sealed in such a manner as to disclose, beyond a doubt, if the package while en route had been opened and resealed. Manner of sealing should be explained to the Legation or Military Attache.

(d). Package should be delivered to Second Secretary Cootes, Lisbon, who will deliver to messenger. Urgent attention is required as continuance of travel between Portugal and Switzerland is uncertain. Anything received by October 25; Lisbon, is hoped, will be obtained on the next trip.

You might send sealed identifiable by the Military Attache or Legation, undeveloped microfilm exposure to be developed by American clerk under proper officer supervision in Legation, provided character of system permits.

DAS: mm