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USCIB: 29./13

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1 February 1955

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MEMORANDUM FOR THE MEMBERS OF USCIB:


Subject: Procedure for Handling Intercept Base Rights Problems.

Reference: USCIB 29./12 of 21 January 1955.

1. At its 21st Meeting, 22 October 1954, USCIBEC appointed an ad hoc committee, with NSA, Army, Navy, Air Force, State and CIA representation, to study the subject problem and make recommendations for USCIBEC consideration.

2. The committee report was submitted to USCIBEC as an enclosure with the reference and was considered by USCIBEC at its meeting on 28 January 1955. USCIBEC approved the report, subject to minor modifications on pages 4, 7, and 8, and commended the committee for having done an outstanding piece of staff work. The revisions of these three pages, enclosed herewith, should be substituted in the original report submitted with the reference, and the replaced pages destroyed.

3. The enclosure with the reference, as thus amended, represents the unanimous view of USCIBEC, and is hereby submitted to members of USCIB for consideration. In the absence of objection on the part of any member by 1200, 11 February 1955, the USCIBEC decision in the matter will be considered approved.


RUFUS L. TAYLOR
Captain, U. S. Navy
Executive Secretary, USCIB

Enclosure
a/s

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2 Handling for OSD all discussion and correspondence on relevant Third Party COMINT arrangements; details of the mission or operation of COMINT facilities; and any quid pro quo involving provision of COMINT traffic, training or information, when such duties have not been assigned to NSA.

(b) The Service Executive Agent of the Department of Defense for each country is responsible for:

1 Preparing and furnishing, through the Secretary of Defense, to the Department of State the "package" requirements for both base rights and site surveys.

2 Requesting the Area Command Headquarters involved to conduct site surveys.

c. Department of the Army

(1) The requirements for Army intercept facilities overseas are coordinated unofficially by NSA with the Army Security Agency (ASA), and are submitted by ASA through the Assistant Chief of Staff, G-2, Department of the Army, for inclusion in the Survey of Current U.S. Base Requirements Outside the Continental Limits of the U.S. Acting for G-2, Department of the Army, ASA serves as the point of contact for all matters concerning Army COMINT base requirements and effects coordination and exchange of information with other Services and Agencies in this field as appropriate.

(2) Within the Department of the Army, the ACoS G-3 is responsible for the preparation, consolidation and annual review of the U.S. Army base requirements overseas and presentation of the requirements to the JCS for consideration and approval. G-3 DA specifically:

(a) Supervises the Department of the Army participation in negotiations for overseas bases.

~~TOP SECRET~~

- (4) The Director of Plans will upon receipt of a "Statement of Requirements" from the Director of Operations, which will necessitate international negotiations, initiate the necessary action to consolidate the AF requirements with those of the Army and the Navy in a "statement of U.S. military requirements" which may be used as a basis for negotiations.

THE AIR FORCE AS EXECUTIVE AGENT

- (5) The preliminary work of any particular series of negotiations is the responsibility of one military department, as mutually agreed, which acts as the coordinating agency within the Department of Defense throughout the course of negotiations and until an agreement is successfully concluded.
- (6) The preliminary work of the Air Force when designated Service Executive Agent, prior to the opening of negotiations, consists of three steps:
- (a) Consolidating the military requirements of the three Services into a single "statement of U.S. military requirements".
 - (b) Insuring that a draft of an appropriate agreement is prepared; or, in the absence of such a document, indicating the type of arrangements desired.
 - (c) Coordinating with the Services the development of negotiating instructions for presentation to the the Secretary of Defense for further coordination with the State Department and the other interested agencies.
- (7) The Director of Plans, Hq USAF (when designated Executive Agent) will in coordination with the Air Force General Council, the Department of State, and the other Services, insure that a proposed governmental agreement to provide the necessary military rights, is prepared. If a formal full-scale agreement is not required, instructions as to the type of arrangements required will be prepared as a substitute: The Director of Plans, Hqs USAF, will complete the "negotiating package" normally consisting of:
- (1) A statement of military requirements.
 - (2) Proposed governmental agreement.

~~TOP SECRET~~

~~TOP SECRET~~

- (3) A proposed letter from the Secretary of Defense to the Secretary of State elaborating on the first two documents. The letter to the Secretary of State will also formally request that negotiations be initiated for the military rights desired. This "package" will be coordinated with the three Services.
- (8) In actions during and following negotiations, the Director of Plans will continue to represent the Department of Defense as the coordinating agency (in all cases in which the USAF is so designated) for all phases of the negotiations. This responsibility continues throughout the entire course of negotiations and during the period following the completion of negotiations when certain follow-up implementation actions must be taken.

f. National Security Agency, through Plans and Policy Division is responsible for:

- (1) Formulating the COMINT base rights requirements for approval by the Secretary of Defense.
- (2) Preparing COMINT quid pro quo recommendations for approval by USCIB. NSA is also responsible for providing a technical consultant to the negotiators should one be required.
- (3) Nominating the military service (or services) to perform site surveys.
- (4) Providing Terms of Reference for site surveys and for providing technical assistance as may be required in implementing the surveys.
- (5) Analyzing the results of site surveys and determining the specific location of the unit in the country.
- (6) Handling informal inquiries relating to COMINT base rights and site survey matters.

RECOMMENDATIONS

4. The Ad Hoc Committee recommends acceptance of the following additional responsibilities which will satisfy specific interests of participating departments and agencies: