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ARMED FORCES SECURITY AGENCY - NAVY AGREEMENT
REGARDING DIRECTION AND SUPPORT OF COMMUNICATION INTELLIGENCE
OPERATING ACTIVITIES OF THE NAVY

1. The purpose of this agreement is to effect closer liaison and coordination between the Armed Forces Security Agency (AFSA) and the Naval Security Branch (Op-202), Naval Communications Division, in regard to direction of Communication Intelligence (COMINT) operating activities maintained by the Navy.

2. The provisions of this agreement which relate to the transmission of AFSA missions and instructions to activities under AFSA operational direction are principally for the purpose of routing directives via command channels of the Navy and for ensuring prompt compliance therewith.

3. For the above-mentioned purposes, the following arrangements are agreed upon:

a. Within the scope outlined in Enclosure 1, Section I, all missions and instructions for Naval COMINT operating activities or facilities which are permanently or temporarily under the operational direction of AFSA will be:

(1) Prepared by AFSA.

(2) Released in the name of the Director, Naval Communications (DNC).

(3) Transmitted as prepared, subject to any subsequent review and revision deemed necessary and agreed upon by AFSA and DNC (Op-202).

b. Within the scope outlined in Enclosure 1, Section II, requested missions and pertinent instructions for Naval COMINT operating activities or facilities not under AFSA operational direction will be passed to DNC (Op-202) for review and transmission to stations concerned, with prompt notification to AFSA of any non-compliance.

c. Within the scope outlined in Enclosure 1, Section III, technical support information for Naval COMINT operating activities will be originated and released in the name of DIRAFSA, and transmitted directly to Naval COMINT activities.

d. Within the scope outlined in Enclosure 2, Section I, operational reports will be addressed by Naval COMINT operating activities to DNC (Op-202), who will furnish copies or pertinent data therefrom promptly to AFSA.

e. Within the scope outlined in Enclosure 2, Section II, material obtained by Naval COMINT operating activities will be addressed and transmitted directly to AFSA.

f. Pertinent extracts from other reports from or directives to Naval COMINT operating activities, required or originated by DNC (Op-202), will be furnished by the latter to AFSA.

4. DNC (Op-202) will keep under continual review the Navy's requirements at USN stations which, by JCS authority, were not placed under AFSA operational direction, and will place all COMINT operating facilities (intercept, RFP, DF, analysis, processing) which are in excess of his known current requirements under the temporary operational direction of AFSA. At other USN stations where the Navy may provide facilities in addition to meeting the currently approved or agreed requirements of AFSA, such facilities will also be placed under the temporary operational direction of AFSA when they are not required for Navy purposes. AFSA will be notified well in advance, except where exigencies of the situation preclude such advance notice, of any planned withdrawal of the above facilities from the temporary operational direction of AFSA.

5. In order to carry out the above-listed arrangements, DNC (Op-202) will issue orders to naval personnel, in numbers as required, assigning them to additional duty with AFSA, to form a unit, to be located at Arlington Hall Station, with the following dual responsibilities:

a. To DNC (Op-202) for:

(1) Initiating or taking administrative action in order to insure that AFSA standards are met in regard to delivery of material to and from, and performance of tasks by, Naval COMINT operating activities which are under AFSA operational direction.

(2) Releasing messages or signing correspondence, by direction of DNC, in connection with sub-paragraphs 3.a. and 3.b., above.

(3) Performing Liaison Group functions, as outlined in Enclosure (3).

b. To DIRAFSA for:

(1) Assisting in the preparation of matter outlined in sub-paragraphs 3.a., 3.b., and 3.c., above.

(2) Expediting the release and transmission of matter mentioned in sub-paragraphs 3.a. and 3.b., above.

(3) Assisting in the processing of matter mentioned in sub-paragraph 3.e., above.

(4) Insuring that matter listed in sub-paragraphs 3.d. and 3.f., above, receives prompt and proper distribution with AFSA.

(5) Keeping DIRAFSA informed of action taken in connection with sub-paragraphs 3.b. and 5.a.(1), above.

6. The above arrangements will become effective when the DNC (Op-202) unit is ready in all respects to function at the AFSA Office of Operations in accordance with the intent of this agreement.

7. This agreement will be supplemented by a list, prepared, kept current, and furnished in quintuplicate to the Director, AFSA, which will set forth the existing COMINT operating activities of the Navy and will indicate:

a. which are under the permanent operational direction of AFSA

b. which are under temporary operational direction of AFSA, and

c. which are not under the operational direction of AFSA.

8. This agreement will be subject to review and modification at any time after 1 July 1952, or prior thereto in the event that both parties to the agreement so desire.

9. The provisions stated above are hereby agreed upon.

John R. Redman
Rear Admiral, U.S.N.
Director, Naval Communications

Earl E. Stone
Rear Admiral, U.S.N.
Director, Armed Forces Security Agency

3 Encls:

1. Scope of missions, instructions and technical support for Naval Communication Intelligence Operating Activities prepared by DIRAFSA
2. Addressing of reports and material from Naval COMINT operating activities
3. Purpose and functions of Naval Liaison Group in AFSA

SCOPE OF MISSIONS, INSTRUCTIONS, AND TECHNICAL SUPPORT FOR NAVAL COMMUNICATION INTELLIGENCE ACTIVITIES PREPARED BY DIRAFSA

I. MISSIONS AND INSTRUCTIONS FOR NAVAL COMMUNICATION INTELLIGENCE OPERATING ACTIVITIES PERMANENTLY OR TEMPORARILY UNDER AFSA OPERATIONAL DIRECTION.

A. Intercept

1. Intercept missions and instructions (morse, radio printer, radio telephone, and facsimile).

2. Number and type of positions and/or terminals to be employed for particular missions.

3. Format for copying and recording intercept traffic.

4. Format, method, and priority of forwarding intercept traffic.

5. Reports required (and format to be used) for results of intercept assignments.

B. RFP

Transmitter identification missions.

C. DF

Direction finding missions.

D. Processing

Missions and instructions pertaining to traffic analysis, cryptanalysis, and language translations, including procedures and method of reporting.

II. MISSIONS AND INSTRUCTIONS FOR NAVAL COMMUNICATION INTELLIGENCE OPERATING INSTALLATIONS NOT UNDER AFSA OPERATIONAL DIRECTION.

A. Intercept

Requested intercept missions and instructions.

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B. RFP

Requested transmitter identification missions.

C. DF

Requested direction finding missions.

D. Processing

Same as in I.D. above.

III. TECHNICAL SUPPORT OF ALL NAVAL COMMUNICATION INTELLIGENCE OPERATING ACTIVITIES

1. All types of technical data necessary for intercept missions, including morse, radio printer, radio telephone, facsimile, direction finding, and radio finger printing.

2. All types of technical data necessary for processing units.

TOP SECRET

ADDRESSING OF REPORTS AND MATERIAL FROM NAVAL COMMUNICATION INTELLIGENCE OPERATING ACTIVITIES

I. TO BE ADDRESSED TO DNC (OP-202)

A. Intercept

1. Weekly station capability and performance reports.

2. Monthly summary reports.

B. Direction Finding

All DF data.

C. Processing

1. Periodic reports as required.

2. End results and technical products of traffic analysis and cryptanalysis from units afloat when required.

D. Operations

Messages and correspondence affecting or relating to operational matters.

II. TO BE ADDRESSED TO DIRAFSA

A. Intercept

1. Intercepted traffic, intercept operator's notes, recordings of radio telephone transmissions, and similar material obtained as a result of intercept operations.

2. Daily coverage reports.

B. RFP

1. Daily, weekly, and monthly reports.

2. Processed film.

C. Processing

End results and technical products of traffic analysis and cryptanalysis except from detachments afloat.

PURPOSE AND FUNCTIONS OF NAVAL LIAISON GROUP IN AFSA

PURPOSE:

1. AFSA is responsible for the provision to the Navy of technical support and certain specialized training, and exercises operational direction over certain Naval COMINT activities. The Navy, however, is responsible for the actual performance by its activities; and must, therefore, have the means of measuring the quality of performance, of determining the adequacy of its activities in the light of all the relevant factors, and of correcting such shortcomings as are detected.

2. There are, therefore, a number of things which the Navy should have some means of determining:

a. Since two important factors affecting the quality of a field unit's performance are the technical support and the specialized training provided by AFSA, the Navy should have a means of determining what AFSA is accomplishing, or (if required) could accomplish, in these fields. If the AFSA performance is found lacking, the Navy should have some means of instituting corrective measures.

b. The Navy should have an independent means of determining whether a field unit, within the limitations of the technical support being given it by AFSA, its state of training, and its facilities, is performing as it should on the material it is intercepting.

c. The Navy should have an independent means of determining whether, in view of the nature of the problems with which a field unit must cope, its composition is correct and its facilities adequate.

d. For planning purposes, the Services should have an independent means of acquiring, compiling, and evaluating technical data and other COMINT data produced by AFSA and the field units.

3. To aid in accomplishing the items set forth above, the Navy will establish a liaison group in the AFSA Office of Operations.

FUNCTIONS:

4. The liaison group in the AFSA Office of Operations should be composed of a sufficient number of technically qualified and properly experienced personnel to perform the following functions:

a. Through direct and intimate contact with all AFSA processing activities which support or affect Navy field activities, determine:

(1) The actual state of the problems under study.

(2) The adequacy of the technical support being supplied by AFSA.

(3) The adequacy of specialized training provided for Naval personnel assigned for this purpose.

b. Through study of the field units' reports in the light of sub-paragraph a., above, measure the quality of the performance of those units, and determine the reasons for any inadequacies and the nature of the remedial measures required.

c. In the light of the knowledge gained through the operations described in sub-paragraphs a. and b., above, and the study of AFSA plans, determine whether the latter are adequate for the provision of the required technical support and specialized training.

d. Through the foregoing operations, and such other study and evaluation of both AFSA-produced and "field-produced" COMINT as may be necessary, provide:

(1) The basic information for guiding the Head of the Navy's cryptologic activities, as a member of AFSAC, in his review of AFSA plans and in his actions with respect to formulation of AFSA policy and doctrine and requirements, and

(2) The information required for guidance in many aspects of Naval planning with respect to the locations, composition, facilities, etc., of field units, and their requirements for both basic and specialized training.