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MEMORANDUM FOR THE RECORD

MAR 1 1950

SUBJECT: AFSA Conference with ASA Concerning Policy Questions

1. At 1400 hours, Thursday, 16 February 1950, the Director of AFSA, Admiral Stone, and members of his staff met with the Chief of ASA, Brig. General Clarke, together with members of his staff in Room 19-126. Those present were:

AFSA

Rear Admiral E. E. Stone  
Captain J. N. Wenger  
Colonel S. P. Collins  
Captain R. Mason  
Lt. Colonel A. C. Peterson  
Mr. P. J. Patton

ASA

Brig. General G. W. Clarke  
Colonel J. C. Arrowsmith  
Colonel J. D. Moss  
Colonel M. J. Connor  
Colonel J. H. Baumann  
Lt. Colonel D. W. Bernier  
Major A. V. Whitehead  
Major J. N. Hill

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2. The meeting was opened by Admiral Stone, who, after brief remarks, called upon General Clarke to present such items as ASA considered pertinent.

3. Prior to deliberation upon specific matters, General Clarke took the opportunity to emphasize his previously expressed attitude toward the unification of cryptologic activities within the Armed Forces. General Clarke pointed out that it was his sincere conviction that AFSA should have complete control of all Service facilities, units and personnel engaged in cryptologic activities, and that the Services should be sub-allotted, under AFSA control, those facilities or activities they could most efficiently operate in assisting AFSA to carry out its assigned mission. In developing his remarks on this long range point of view General Clarke reiterated that ASA stood ready to assist in every way possible the accomplishment of such a goal. Admiral Stone expressed his appreciation for the frankness and cooperativeness which such a point of view reflected but added that until such optimum conditions existed, there remained the necessity of reaching working agreements on certain matters which are not specifically provided for by JCS 2010 series. General Clarke agreed, and stated that a specific list of policy matters had been prepared and would be presented by Colonel Arrowsmith.

4. The first item presented for consideration was the determination of the manner in which AFSA should exercise operational control over ASA fixed intercept stations. It was agreed that the exchange of messages and other correspondence, pertinent to operational control, between AFSA and the stations concerned normally would be direct. Headquarters, ASA in all cases would be furnished a copy of such correspondence. It was further agreed that AFSA operational control would be exercised in the name of DIRAFSA and would be limited to the assignment of missions and technical instructions as well as operational reports directly incident thereto. It would not include any matter which could be construed as indicating how such missions or instructions would be carried out. All other matters, in which AFSA may be concerned, affecting ASA fixed intercept stations would be handled for AFSA by Headquarters, ASA.

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5. The second item considered was the proposition that AFSA, sometime in the future, would operate Theater AFSA organization overseas. It was pointed out that this subject was a matter which stemmed from the viewpoint outlined in General Clarke's opening remarks and one which ASA was willing to develop at the earliest opportunity. This matter was noted and agreement reached that this was a matter for future consideration.

6. The third item considered was the statement that AEA will plan for and implement security monitoring programs over all intra-service circuits based on the interpretations that if both terminals are intra-service then the circuit is intra-service. AFSA agreed to this statement but indicated that since the matter was before the JCEC, decision would have to be suspended.

7. AFSA accepted the ASA statement that ASA agreed to provide ultimately one-third of the approved AFSA military strength.

8. AFSA stated that in all cases the written provisions of JCS papers govern the interrelationships between ASA, AFSA and AFSAC. This stemmed from the ASA position that the AFSA organizational chart, as approved by JCS and reproduced in the last AFSA quarterly report fails to show the exact relationship among these bodies by providing insufficient detail and inadequate explanatory notes. Future charts should be modified accordingly.

9. ASA asked for an AFSA concurrence with the ASA opinion expressed in the following papers:

a. Letter, Hq ASA to DIRAFSA, subject: "Interrelationship of AFSA and ASA Functions," dated 22 December 1949.

b. Memorandum for DIRAFSA from Chief, ASA, subject: "AFSA Manual, Organization," dated 30 December 1949.

with reference to the letter mentioned in a above, AFSA requested and ASA agreed to the insertion of the word "administrative" before the word "policies" in the first sentence of paragraph 4 of the subject letter. The sentence now reads, "...all directives governing the functioning of the AFSA elements at AHS must be in conformity with the administrative policies and housekeeping regulations promulgated by the Chief, ASA...." AFSA stated that some additional but minor differences of opinion existed in this letter which would now receive an early reply. With reference to the Memorandum mentioned in b above, AFSA stated that the ASA remarks were being utilized in drafting changes to the forthcoming "AFSA Manual Organization," but in addition AFSA would also make an early reply to ASA.

10. ASA stated that an increase in the COMINT effort in support of the Army's primary mission was mandatory and should be accomplished under complete control of ASA but subject to the coordination provided for in JCS 2010. It was stated that this proposal was related to one that AFSS had presented to AFSAC for approval. AFSA indicated that the AFSS proposal required further and detailed study prior to resolution.

11. ASA stated that to the extent necessary and in those areas of ARMY responsibility ASA will undertake independent information-producing COMINT operations. This proposal, too, was stated to be related to one presented by AFSS to AFSAC for approval and would require further study.

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12. ASA stated that AFSA could not rely on ASA mobile units to carry out AFSA assigned missions except on a second priority basis. AFSA agreed that this condition was true under current JCS 2010 directives but stated that in peacetime AFSA desired a greater voice in the missions to be performed by ASA mobile units. ASA replied that ASA was responsible for the field training and combat readiness of these mobile units, and, as now decreed by JCS 2010, the primary missions of these units was in support of the theater of field commander. With due regard to these considerations, AFSA may rely on ASA mobile units to perform AFSA missions.

13. Admiral Stone referred to AFSAC Memorandum 12/4 which outlined problems necessary for resolution between AFSA and the three Services. These problems were identical to the ones considered in paragraphs 4, 10, 11 and 12 above and when asked by Admiral Stone to comment thereon, General Clarke stated that this afternoon's discussions clearly indicated the Army viewpoint with respect to these problems.

14. The meeting adjourned at 1545 hours.

APPROVED

/s/ Earl E. Stone

/s/ Carter W. Clarke

EARL E. STONE  
Rear Admiral, U. S. Navy  
Director, AFSA

CARTER W. CLARKE  
Brigadier General, USA  
Chief, ASA

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